Commission on State Emergency Communications Summary of Recommendations - House

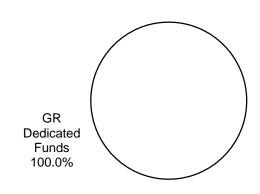
Page: I-33 Kelli Merriweather, Executive Director

Method of Financing	2014-15 Base	2016-17 Recommended	Biennial Change	% Change
General Revenue Funds	\$0	\$0	\$0	0.0%
GR Dedicated Funds	\$145,852,150	\$148,520,709	\$2,668,559	1.8%
Total GR-Related Funds	\$145,852,150	\$148,520,709	\$2,668,559	1.8%
Federal Funds	\$0	\$0	\$0	0.0%
Other	\$0	\$0	\$0	0.0%
All Funds	\$145,852,150	\$148,520,709	\$2,668,559	1.8%

	FY 2015	FY 2017	Biennial	%
	Budgeted	Recommended	Change	Change
FTEs	24.0	25.0	1.	0 4.2%

The bill pattern for this agency (2016-17 Recommended) represents an estimated 100% of the agency's estimated total available funds for the 2016-17 biennium.

RECOMMENDED FUNDING BY METHOD OF FINANCING



Section 1

Commission on State Emergency Communications

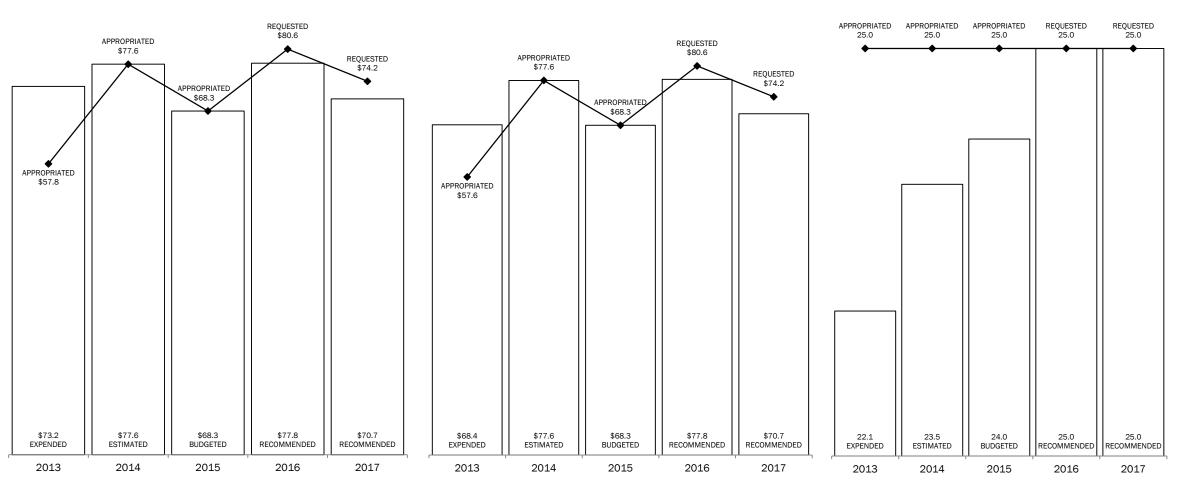
2016-2017 BIENNIUM

IN MILLIONS

TOTAL= \$148.5 MILLION

ALL FUNDS GENERAL REVENUE AND GENERAL REVENUE-DEDICATED FUNDS

FULL-TIME-EQUIVALENT POSITIONS



Section 2

Commission on State Emergency Communications Summary of Recommendations - House, By Method of Finance -- ALL FUNDS

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
9-1-1 NTWK OPER & EQUIP REPLACEMENT A.1.1 NEXT GEN 9-1-1 IMPLEMENTATION A.1.2 CSEC 9-1-1 PROGRAM ADMINISTRATION A.1.3 Total, Goal A, STATEWIDE 9-1-1 SERVICES	\$115,458,478 \$12,862,468 \$1,456,738 \$129,777,684	\$121,832,578 \$7,670,800 \$1,625,303 \$131,128,681	\$6,374,100 (\$5,191,668) \$168,565 \$1,350,997	5.5% (40.4%) 11.6% 1.0%	
POISON CALL CENTER OPERATIONS B.1.1 STATEWIDE POISON NETWORK OPERATIONS B.1.2 CSEC POISON PROGRAM MANAGEMENT B.1.3 Total, Goal B, POISON CONTROL SERVICES	\$11,948,002 \$1,962,703 \$539,090 \$14,449,795	\$11,948,002 \$1,962,703 \$545,380 \$14,456,085	\$0 \$0 \$6,290 \$6,290	0.0% 0.0% 1.2% 0.0%	
INDIRECT ADMINISTRATION C.1.1 Total, Goal C, INDIRECT ADMINISTRATION	\$1,624,671 \$1,624,671	\$2,935,943 \$2,935,943	\$1,311,272 \$1,311,272	80.7% 80.7%	Recommendations for agency administration reflect an increase of \$1.3 million in Indirect Administration primarily related to increases in the following: • \$0.2 million for merit increases for agency staff; • \$0.1 million for increases for other operating costs such as rent, consumables, professional services, longevity payments; and • \$1.0 million for a new grant management system.
Grand Total, All Strategies	\$145,852,150	\$148,520,709	\$2,668,559	1.8%	

2/9/2015

Section 2

Commission on State Emergency Communications

Summary of Recommendations - House, By Method of Finance -- 5007 - Comm State Emer Comm Acct

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
9-1-1 NTWK OPER & EQUIP REPLACEMENT A.1.1 NEXT GEN 9-1-1 IMPLEMENTATION A.1.2 CSEC 9-1-1 PROGRAM ADMINISTRATION A.1.3 Total, Goal A, STATEWIDE 9-1-1 SERVICES	\$14,640,000 \$0 \$0 \$14,640,000	\$13,371,466 \$1,754,585 \$0 \$15,126,051	(\$1,268,534) \$1,754,585 \$0 \$486,051		
POISON CALL CENTER OPERATIONS B.1.1 STATEWIDE POISON NETWORK OPERATIONS B.1.2 CSEC POISON PROGRAM MANAGEMENT B.1.3 Total, Goal B, POISON CONTROL SERVICES	\$11,948,002 \$1,962,703 \$539,090 \$14,449,795	\$11,948,002 \$1,962,703 \$545,380 \$14,456,085	\$0 \$0 \$6,290 \$6,290		
INDIRECT ADMINISTRATION C.1.1 Total, Goal C, INDIRECT ADMINISTRATION Grand Total, All Strategies	\$476,625 \$476,625 \$29,566,420	\$833,553 \$833,553 \$30,415,689	\$356,928 \$356,928 \$849,269	74.9% 74.9% 2.9%	

Section 2

Commission on State Emergency Communications

Summary of Recommendations - House, By Method of Finance -- 5050 - 911 Service Fees

	2014-15	2016-17	Biennial	%	
Strategy/Goal	Base	Recommended	Change	Change	Comments
9-1-1 NTWK OPER & EQUIP REPLACEMENT A.1.1	\$100,818,478	\$108,461,112	\$7,642,634	7.6%	
NEXT GEN 9-1-1 IMPLEMENTATION A.1.2	\$12,862,468	\$5,916,215	(\$6,946,253)	(54.0%)	
CSEC 9-1-1 PROGRAM ADMINISTRATION A.1.3	\$1,456,738	\$1,625,303	\$168,565	11.6%	
Total, Goal A, STATEWIDE 9-1-1 SERVICES	\$115,137,684	\$116,002,630	\$864,946	0.8%	Statewide 9-1-1 Services: Recommendations include an increase of \$7.6 million to fund an alternative 9-1-1 network path to ensure network reliability, and a decrease of \$6.9 million out of General Revenue-Dedicated 9-1-1 Service Fees Account No. 5050 related to an overall decrease of \$5.2 million for the implementation of NG 9-1-1 Phase Two. The \$1.8 million difference is offset by a corresponding increase in General Revenue-Dedicated CSEC Account No. 5007 within Strategy A.1.2, Next Gen 9-1-1 Implementations.
POISON CALL CENTER OPERATIONS B.1.1	\$0	\$0	\$0	0.0%	
STATEWIDE POISON NETWORK OPERATIONS B.1.2	\$0	\$0	\$0	0.0%	
CSEC POISON PROGRAM MANAGEMENT B.1.3	\$0	\$0	\$0	0.0%	
Total, Goal B, POISON CONTROL SERVICES	\$0	\$0	\$0	0.0%	
INDIRECT ADMINISTRATION C.1.1	\$1,148,046	\$2,102,390	\$954,344	83.1%	
Total, Goal C, INDIRECT ADMINISTRATION	\$1,148,046	\$2,102,390	\$954,344	83.1%	
Grand Total, All Strategies	\$116,285,730	\$118,105,020	\$1,819,290	1.6%	

Commission on State Emergency Communications Selected Fiscal and Policy Issues - House

1. General Revenue-Dedicated 9-1-1 Service Fees Account No. 5050.

- Recommendations include \$5.9 million from Account No. 5050 for grants to Regional Planning Commissions to procure and contract with telecommunication network service providers to design, implement and maintain alternative network paths to ensure 9-1-1 call delivery to a Public Safety Answering Point (PSAP) in case of primary network failure. Recommendations also include \$0.2 million to fully staff the agency by hiring a Project Manager III to support NG 9-1-1 implementation. Job functions will include assisting with IP network components, cyber security, and software applications for core functions on the 9-1-1 network. Recommendations are partially offset by an agency requested reduction of \$5.2 million in one-time capital expenditures in Strategy A.1.2, NG 9-1-1 Implementation, for a Geospatial Database.
- According to the agency, Account No. 5050 is projected to have a balance of \$135.9 million at the end of fiscal year 2015.
 Revenue collections from the 9-1-1 service fees are projected to be \$101.1 million for the 2016-17 biennium. Recommendations of \$118.1 million for the 2016-17 biennium would exceed estimated revenue collections and spend down balances in Account No. 5050 by an estimated \$17.6 million. Figure 1 breaks out the agency's fiscal year revenue collections, appropriations and projected balances for Account No. 5050 for the 2016-17 biennium.
- Recommendations relating to Account No. 5050 are included in the LBB Policy Report, Reduce Reliance on General Revenue Dedicated Accounts for Certification (see Section 4, Performance Review and Policy Report Highlights).
- Fees deposited into Account No. 5050 are derived from a \$0.50 monthly fee imposed on each local exchange access line, each wireless telecommunications connection, and 2% fee on the purchase of each prepaid telecommunications service.
- Funds from landline connection fees are distributed to regional planning commissions based on the region's collections as compared to total collections in the state. Funds from wireless connection fees are distributed to regional planning commissions based on the region's population as compared to the total population participating in the state program. Funds may be used to pay for 9-1-1 services, including automatic number identification (ANI) and automatic location information services (ALI).

Figure 1: General Revenue-Dedicated Commission 9-1-1 Service Fees Account No.5050 Balances

Fiscal Year Fiscal Year Revenue		ear Fiscal Year Revenue Appropriations		
	Collections*	Made from Acct.	Account Balance ^a	
2010	\$57,186,562	\$54,813,369	\$121,612,272	
2011	\$55,387,923	\$52,387,923	\$125,190,386	
2012	\$63,906,534	\$40,628,443	\$150,140,910	
2013	\$60,452,163	\$46,032,838	\$156,931,050	
2014	\$47,659,000	\$62,772,155	\$141,052,123	
2015	\$48,690,086	\$53,476,477	\$135,944,942	
2016	\$49,900,949 ^b	\$62,580,374°	\$122,960,733	
2017	\$51,190,363 ^b	\$55,524,646°	\$118,315,320	

Source: Commission on State Emergency Communications, Texas Comptroller of Public Accounts

*Note: Senate Bill 628, Eighty-third Legislature, Regular Session, 2013, authorized the Capital Area Council of Governments (CAPCOG) to create a regional emergency communications district, removing CAPCOG from the RPC system under CSEC. The agency's estimated impact of CAPCOG's departure on the State's budget for the 2014-15 biennium is a projected loss of \$28.8 million in service fee revenue.

2. General Revenue-Dedicated Commission on State Emergency Communications Account No. 5007.

- Recommendations include funding Strategies B.1.1, Poison Call Center Operations, and B.1.2, Statewide Poison Network Operations, at 2014-15 appropriated levels.
- Funds deposited to Account No. 5007 are appropriated:
 - To support 9-1-1 services in areas where the emergency service fee allocations are not sufficient to meet the 9-1-1 service needs;
 - o For operation and maintenance of regional poison control centers; and
 - For administrative oversight costs. House Bill 1093, Eighty-first legislature, Regular Session, 2009, transferred oversight of regional poison control centers from the Department of State Health Services to CSEC.
- According to the agency, Account No. 5007 is projected to have a balance of \$34.7 million at the end of fiscal year 2015. Revenue collections from the equalization surcharge fee are projected to be \$39.7 million for the 2016-17 biennium. Recommendations of \$30.4 million for CSEC, \$3.7 million for the Department of State Health Services (DSHS) for trauma care services and \$0.1 million for the University of Texas Medical Branch at Galveston for a regional emergency medical dispatch resource center for the 2016-17 biennium would not exceed these estimated revenue collections. The remaining projected revenue of \$5.5 million would be deposited into Account No. 5007. Figure 2 breaks out the agency's fiscal year revenue

^a Account balances include deductions such as benefits and other expenditures not included in the agency's appropriations

^b Commission on State Emergency Communication's Estimate

cHB1

collections, appropriations, and projected balances for Account No. 5007 for the 2016-17 biennium.

Account No. 5007, also referred to as the Commission on State Emergency Communication Account, is funded from an
equalization surcharge fee. This is a set fee on all non-exempt local exchange access lines and wireless telecommunication
connections. No more than 40 percent of the revenue may be allocated to regional planning commissions, and no more than 60
percent may be allocated to fund grants related to poison control centers.

Figure 2: General Revenue-Dedicated Commission on State Emergency Communications Account No.5007 Balances

Fiscal Year	Fiscal Year Revenue	Appropriations Made	End of Fiscal Year		
	Collections	from Acct.	Account Balance ^a		
2010	\$19,158,826	\$21,193,802	\$19,266,743		
2011	\$20,730,403	\$17,838,130	\$18,767,905		
2012	\$19,258,437	\$15,635,813	\$19,974,581		
2013	\$25,337,192	\$13,424,864	\$31,650,811		
2014	\$19,850,000	\$16,653,787	\$31,587,958		
2015	\$19,850,000	\$16,674,612	\$34,658,744		
2016	\$19,850,000 ^b	\$17,100,478°	\$37,408,266		
2017	\$19,850,000 ^b	\$17,066,432°	\$40,191,834		

Source: Commission on State Emergency Communications, Texas Comptroller of Public Accounts

3. Consolidation of Regional Poison Control Centers

- Recommendations include a contingency rider that would reduce the amounts appropriated out of Account No. 5007 to CSEC if
 legislation was enacted to reduce the number of poison control centers from six to four. Strategy B.1.1, Poison Call Centers
 Operations, would be reduced by \$366,401 in fiscal year 2016 and \$366,400 in fiscal year 2017 to reflect funding for four
 instead of six poison control centers.
- In October of 2013, CSEC provided a report as required by Rider 8, Consolidation Plan for the Texas Regional Poison Centers, in the agency's bill pattern in the 2014-15 General Appropriations Act. The report highlighted a plan to consolidate two of six Regional Poison Control Centers (RPCCs), if legislation was implemented to amend the Health and Safety Code, ch. 777. The plan proposed consolidating the Amarillo RPCC into the El Paso RPCC and the Temple RPCC into the San Antonio RPCC. If this plan was implemented it would result in the elimination of two managing director positions, two medical director positions, two educator positions, and one direct administrative support position. In order to maintain the accreditation from the American Association of Poison Control Centers (AAPCC) the agency recommended maintaining its current level of Specialists in Poison Information (SPIs) at 45.6 SPI FTEs. Consolidation as described above would require the El Paso RPCC and the San Antonio RPCC to hire and train a combined 9.6 SPI FTEs to maintain the current level of service, which the agency estimates would cost

^a Account balances include deductions such as benefits and other expenditures not included in the agency's appropriations

^b Commission on State Emergency Communication's Estimate

^cHB1 – for CSEC, DSHS, UTMB-Galveston

\$463,555. As a result, consolidation as described above would yield a total biennial savings of \$732,801 for the first biennium and \$1.2 million per biennia afterward.

Commission on State Emergency Communications FTE Highlights - House

Full-Time-Equivalent Positions	Expended 2013	Estimated 2014	Budgeted 2015	Recommended 2016	Recommended 2017
Сар	25.0	25.0	25.0	25.0	25.0
Actual/Budgeted	22.1	23.5	24.0	NA	NA
Schedule of Exempt Positions (Cap)					
Executive Director, Group 2	\$90,750	\$93,473	\$93,473	\$93,473	\$93,473

The agency is requesting an increase in authority for the Executive Director Exempt Position from \$93,473 to \$123,841 per fiscal year and is requesting a change from the current Group 2 classification to Group 3.

The State Auditor's Office Report, *Executive Compensation at State Agencies* (Report No. 14-705, August 2014), indicates a market average salary of \$127,777 for the Executive Director Position at the Commission on State Emergency Communications and recommends a change from the current Group 2 classification to Group 3.

Commission on State Emergency Communications Performance Measure Highlights - House

		Expended 2013	Estimated 2014	Budgeted 2015	Recommended 2016	Recommended 2017
•	Total Number of Poison Control Calls					
	Processed Statewide (a) (c)	314,137	296,126	279,937	263,747	263,747
	Measure Explanation: Measures the total numb	er of Poison Conti	rol Calls Processe	ed by all Poison (Control Centers Statew	vide.
•	Average Statewide Cost Per Poison Call					
	Processed (b) (c)	\$20.19	\$22.33	\$23.49	\$26.37	\$26.37
	Measure Explanation: Measures the statewide calls generated by all six Poison Control Answer					rided by number of

- (a) Recommendations reflect the projected number of poison control calls provided by the Commission on State Emergency Communications.
- (b) Recommendations reflect the average cost per call based on the recommended 2016-17 Poison Control program funding divided by the total number of poison control calls projected for the 2016-17 biennium.
- (c) Consolidation of the Regional Poison Control Centers, as planned in the agency's consolidation report, would result in no projected change in the Total Number of Poison Control Calls Processed Statewide performance measure. The Average Statewide Cost Per Poison Call Processed efficiency measure would decrease to \$24.98 for fiscal years 2016 and 2017, if legislation was enacted to reduce the number of poison control centers from six to four.

Commission on State Emergency Communications Performance Review and Policy Report Highlights - House

	Savings/	Gain/	Fund	Included			
Reports & Recommendations	(Cost)	(Loss)	Туре	in Introduced Bill	Action Required During Session		
Poduce Polignes on Coneral Povenue Dedicated Accounts for Cartification							

Reduce Reliance on General Revenue-Dedicated Accounts for Certification

This report fulfills House Bill 7, Eighty-third Legislature, 2013, requirements relating to the reduction of reliance on available dedicated revenue for certification of the General Appropriations Act. The report provides an overview of the issue and includes recommendations and options to reduce reliance on General Revenue-Dedicated Accounts, including dedicated revenue appropriated to the Commission on State Emergency Communications.

Commission on State Emergency Communications Rider Highlights - House

- 2. (revised) **Capital Budget**. Revise rider to reflect recommended projects including State-level Digital 9-1-1 Network (Phase Two) and a new Grant Management System.
- 4. (revised) **Unexpended Balances Within the Biennium Grants.** Revise rider to identify purpose of unexpended balance authority within the biennium.
- 5. (revised) **Regional Planning Commissions.** Revise rider to update amounts Regional Planning Commissions can request for indirect administration costs.
- 8. (old) Consolidation Plan for the Texas Regional Poison Control Centers. Delete rider due to plan submitted October 1, 2013.
- 8. (new) Contingency on Consolidation of Texas Regional Poison Control Centers. Add contingency rider that would reduce amounts appropriated to CSEC for Strategies B.1.1, Poison Call Center Operations, contingent on a statutory change to reduce the number of poison control centers from six to four.

Commission on State Emergency Communications Items not Included in Recommendations - House

2016-17 Biennial Total

Agency Exceptional Items Not Included - In Agency Priority Order	 GR & GR- Dedicated	All Funds
1. Increase in authority for the Executive Director Exempt Position from \$93,473 to \$123,841 per fiscal year; change from the current Salary Group 2 classification to Group 3. The State Auditor's Office Report, Executive Compensation at State Agencies (Report No. 14-705, August 2014), indicates a market average salary of \$127,777 for the Executive Director Position at the Commission on State Emergency Communications and recommends a change from the current Group 2 classification to Group 3.	\$ -	\$ -
Increase in Proessional Fees and Services to fund a public awareness campaign for poison control center services; request would include market research, branding, messaging, planning and media advertisement.	\$ 1,500,000	\$ 1,500,000
Increase in Grants to fund increases salary costs for medical directors at the six Regional Poison Control Centers (RPCC) for additional medical oversight.	\$ 699,247	\$ 699,247
4. Increase in Grants to fund salary increases to 48.0 Specialist in Poison Information (SPIs) at the six RPCCs.	\$ 453,494	\$ 453,494
Total, Items Not Included in the Recommendations	\$ 2,652,741	\$ 2,652,741

Commission on State Emergency Communications Summary of 10 Percent Biennial Base Reduction Options - House

Biennial Reduction Amounts

								<u> </u>
Priority	ltem	Description/Impact	GR and GR- Dedicated	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Included in Intro Bill?
1	Local 911 Equipment Replacement	Defer scheduled equipment replacements and only replace equipment that fails.	\$7,290,401	\$7,290,401		\$0	6%	No
2	Poison Public Awareness Campaign	Portion of agency base request for a public awareness campaign funding of \$1.5 million would include market research, branding, messaging, planning and media advertisement. No service reduction or reduced service demands expected by agency.	\$500,000	\$500,000		\$0	3%	Yes
3	Poison Education Outreach	Regional Education/Outreach includes funding for 4.0 Educator FTEs, education materials and travel. No service reduction or reduced service demands expected by agency.	\$502,894	\$502,894		\$0	3%	Yes
4	Medical Director Coverage	Request to cover costs associated with increase in percent of medical direction hours required by the American Association of Poison Control Centers (AAPCC). No service reduction or reduced service demands expected by agency.	\$699,247	\$699,247		\$0	5%	Yes
5	Poison Specialist Incentives	Regional Poison Control Center requests for 6.6 Specialist in Poison Information (SPIs) FTEs (\$0.9 million), SPI raises and training (\$0.5million).	\$1,400,766	\$1,400,766		\$0	10%	Yes
6	25th FTE Funding	Position currently vacant due to lack of funding. Funding included in FY2016-17 base request.	\$120,000	\$120,000	1.0	\$0	9%	No
7	Local 911 Equipment Replacement	Defer scheduled equipment replacements and only replace equipment that fails.	\$4,067,493	\$4,067,493	<u> </u>	\$0	3%	No

Commission on State Emergency Communications Summary of 10 Percent Biennial Base Reduction Options - House

Agency 10% Reduction Options by Category of Reduction

