

Section 1

**Parks and Wildlife Department  
Summary of Recommendations - House**

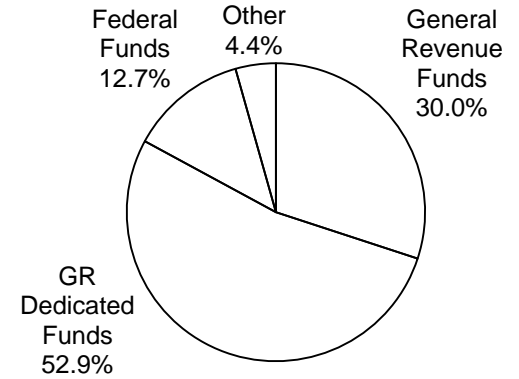
Page VI-37  
Carter Smith, Executive Director

Michael Wales, LBB Analyst

Method of Financing	2014-15 Base	2016-17 Recommended	Biennial Change	% Change
General Revenue Funds	\$185,327,274	\$174,358,882	(\$10,968,392)	(5.9%)
GR Dedicated Funds	\$290,985,491	\$306,906,912	\$15,921,421	5.5%
<i>Total GR-Related Funds</i>	<i>\$476,312,765</i>	<i>\$481,265,794</i>	<i>\$4,953,029</i>	<i>1.0%</i>
Federal Funds	\$143,525,878	\$73,869,555	(\$69,656,323)	(48.5%)
Other	\$84,504,097	\$25,409,804	(\$59,094,293)	(69.9%)
<b>All Funds</b>	<b>\$704,342,740</b>	<b>\$580,545,153</b>	<b>(\$123,797,587)</b>	<b>(17.6%)</b>

FTEs	FY 2015 Budgeted	FY 2017 Recommended	Biennial Change	% Change
	3,109.2	3,109.2	0.0	0.0%

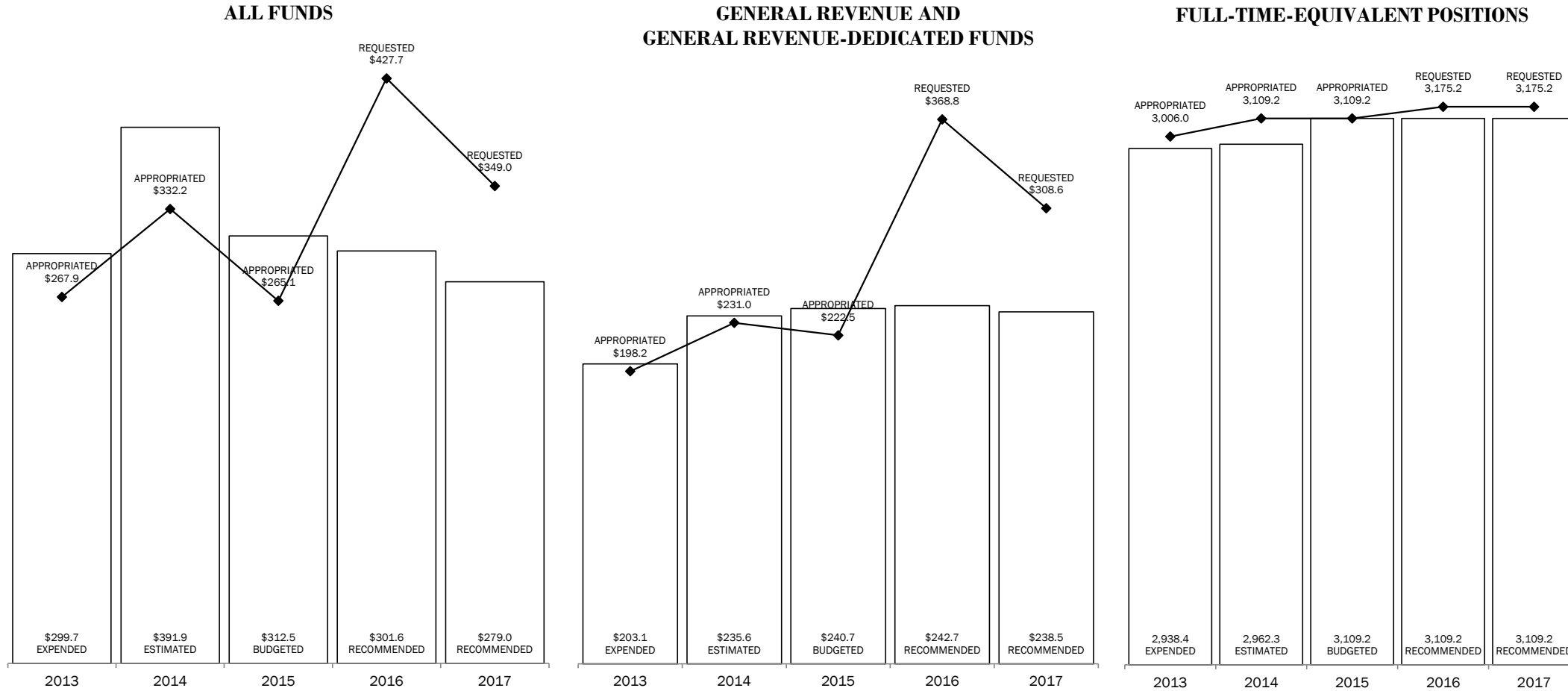
RECOMMENDED FUNDING  
BY METHOD OF FINANCING



The bill pattern for this agency (2016-17 Recommended) represents an estimated 99.9% of the agency's estimated total available funds for the 2016-17 biennium.

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**Parks and Wildlife Department**  
**2016-2017 BIENNIUM**  
 IN MILLIONS

TOTAL= \$580.6 MILLION



Estimated and budgeted expenditures in 2014-15 higher than the appropriated amounts are primarily the result of increased federal funds, totaling \$66.7 million above appropriated amounts for the biennium, partially offset by decreased bond proceed expenditures, which were below the appropriated 2014-15 amount by \$15.3 million, primarily due to unexpended balances carried forward into fiscal year 2016.

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Parks and Wildlife Department  
Summary of Recommendations, By Method of Finance -- ALL FUNDS

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
WILDLIFE CONSERVATION A.1.1	\$71,645,371	\$44,018,391	(\$27,626,980)	(38.6%)	<p><b>Game and Wildlife Management Strategies.</b> Recommendations include a decrease of \$28.4 million in All Funds, which is comprised of the following: A decrease of \$1.2 million, all from the GR-Dedicated Game, Fish and Water Safety Account No. 9, for a completed quail population study (see Selected Fiscal and Policy Issue - House, Item 1a) and a decrease of \$0.4 million in alignment with the agency's baseline request. A decrease of \$25.6 million in federal funds, primarily because of a decrease of \$18 million in Wildlife Restoration grants, which are provided to the states in formula grants based upon collections of excise taxes on the sale of firearms and ammunition. There were higher than usual collections from this source in fiscal year 2014, which are not anticipated in the 2016-17 biennium. The agency budgeted these one-time funds for wildlife conservation efforts. There was also a \$4.7 million decrease in pass-through grants to universities and political subdivisions for endangered species research and habitat acquisition. A decrease of \$1.5 million in Other Funds, primarily for a wildlife-related completed Interagency Contract (\$0.4 million) and one-time appropriated receipts for completed construction projects at wildlife management areas statewide, donations, and mitigation payments.</p>
TECHNICAL GUIDANCE A.1.2	\$5,723,650	\$5,154,472	(\$569,178)	(9.9%)	
HUNTING AND WILDLIFE RECREATION A.1.3	\$5,490,987	\$5,273,434	(\$217,553)	(4.0%)	

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**Parks and Wildlife Department  
Summary of Recommendations, By Method of Finance -- ALL FUNDS**

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
INLAND FISHERIES MANAGEMENT A.2.1	\$29,350,431	\$22,754,658	(\$6,595,773)	(22.5%)	<p><b>Fisheries and Hatcheries.</b> Recommendations include a decrease of \$28.8 million in All Funds, which is comprised of the following: A decrease of \$2.6 million from the Game, Fish and Water Safety Account No. 9 for a completed Cedar Bayou Restoration project and a decrease of \$0.9 million in alignment with the agency's baseline request, partially offset by a reallocation of \$1.1 million for migratory game bird study (see Selected Fiscal and Policy Issues - House, Item 1a). A decrease of \$12.3 million in federal funds, primarily for inland and coastal fisheries management, habitat, research, and hatcheries operations from Sport Fish Restoration funds (\$5 million); completed coastal wetlands and freshwater pond projects (\$4.1 million); a one-time state wildlife grant (\$0.9 million); and a completed native aquatic vegetation project at Lake Palestine. A decrease of \$14.2 million in Other Funds, primarily from donations from the Rigs for Reefs program used to create artificial reefs (\$9.8 million), shrimp buyback programs (\$0.8 million), oyster reef restoration projects (\$0.6 million), and reimbursements for freshwater fish stocking and environmental assessments (\$0.3 million).</p> <p><b>MOF Swap:</b> Recommendations include a method of financing swap by adding \$1.5 million from Unclaimed Refunds of Motorboat Fuel Tax and a reduction of \$1.5 million from General Revenue. (See also Selected Fiscal and Policy Issues - House, Item 2)</p>
INLAND HATCHERIES OPERATIONS A.2.2	\$10,712,921	\$11,280,466	\$567,545	5.3%	
COASTAL FISHERIES MANAGEMENT A.2.3	\$45,380,404	\$23,485,954	(\$21,894,450)	(48.2%)	
COASTAL HATCHERIES OPERATIONS A.2.4	\$6,931,037	\$6,057,120	(\$873,917)	(12.6%)	
<b>Total, Goal A, CONSERVE NATURAL RESOURCES</b>	<b>\$175,234,801</b>	<b>\$118,024,495</b>	<b>(\$57,210,306)</b>	<b>(32.6%)</b>	

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Parks and Wildlife Department  
Summary of Recommendations, By Method of Finance -- ALL FUNDS

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
STATE PARK OPERATIONS B.1.1	\$149,231,224	\$146,143,183	(\$3,088,041)	(2.1%)	<p><b>State Parks.</b> Recommendations include a decrease of \$1.2 million in All Funds, which is comprised of the following: An increase of \$6.8 million in GR and GR-Dedicated Funds, which includes amounts to biennialize the statewide pay increase and fund exceptional items requested by the agency for the State Parks business system and minor repair program; a decrease of \$1.3 million in Federal Funds for completed recreational trails projects (\$0.8 million) and one-time public assistance grants (\$0.5 million). A decrease of \$6.7 million in Other Funds, primarily for a decrease of \$4 million from the Economic Stabilization Fund for recovery efforts at Bastrop State Park; and a decrease of \$2.5 million in donations to various state parks.</p> <p><b>MOF Swap:</b> Recommendations include a method of financing swap by adding \$31.3 million from Sporting Goods Sales Tax transfer to State Parks Account No. 64 and reducing General Revenue by \$4.6 million and Unclaimed Refunds of Motorboat Fuel Tax by \$26.7 million. (See also Selected Fiscal and Policy Issues - House, Item 2)</p>
PARKS MINOR REPAIR PROGRAM B.1.2	\$8,208,891	\$9,890,630	\$1,681,739	20.5%	
PARKS SUPPORT B.1.3	\$8,204,487	\$8,412,953	\$208,466	2.5%	
LOCAL PARK GRANTS B.2.1	\$19,323,888	\$16,415,966	(\$2,907,922)	(15.0%)	<p><b>Local Parks.</b> Recommendations include a decrease of \$14.6 million in federal funds for completed boat ramp projects (\$5.8 million), recreational trail projects (\$5.1 million), land acquisition and development (\$2.9 million), and boating safety and clean vessel initiatives (\$0.8 million).</p>
BOATING ACCESS AND OTHER GRANTS B.2.2	\$22,869,669	\$11,155,882	(\$11,713,787)	(51.2%)	
<b>Total, Goal B, ACCESS TO STATE AND LOCAL PARKS</b>	<b>\$207,838,159</b>	<b>\$192,018,614</b>	<b>(\$15,819,545)</b>	<b>(7.6%)</b>	

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Summary of Recommendations, By Method of Finance -- ALL FUNDS

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
ENFORCEMENT PROGRAMS C.1.1	\$110,998,182	\$105,608,417	(\$5,389,765)	(4.9%)	<p><b>Law Enforcement.</b> Recommendations include a decrease of \$5.2 million in All Funds, which is comprised of the following: A net decrease of \$2.2 million in GR and GR-Dedicated funds which includes a decrease of \$5.2 million from the Game, Fish and Water Safety Account No. 9 for the one-time purchase of a helicopter (see Selected Fiscal and Policy Issue No. 1a) and \$3.7 million from General Revenue that was added in 2015 for Operation Strong Safety II operations, partially offset by an increase of \$2.9 million from Fund 9 to biennialize the Schedule C pay raise for game wardens, an increase of \$2.1 million in alignment with the agency's baseline request, in an amount which partially includes a biennialization of the statewide pay raise for law enforcement support staff, and an increase of \$1.7 million from the Unclaimed Refunds of Motorboat Fuel Tax (General Revenue) to replace a shortfall in the Operator and Chauffeurs License Account for border security efforts (See Selected Fiscal and Policy Issue No. 1d). A decrease of \$2.1 million in federal funds, including funds for laboratory work (\$0.9 million) and boating safety (\$0.4 million). A decrease of \$0.9 million in Other Funds, primarily for a one-time Interagency Contract with the Department of Public Safety for border security efforts.</p> <p><b>MOF Swap:</b> Recommendations include a method of financing swap by adding \$5.7 million from Unclaimed Refunds of Motorboat Fuel Tax and a reduction of \$5.7 million from General Revenue. (See also Selected Fiscal and Policy Issues - House, Item 2)</p>
TEXAS GAME WARDEN TRAINING CENTER C.1.2	\$2,781,281	\$2,739,466	(\$41,815)	(1.5%)	
LAW ENFORCEMENT SUPPORT C.1.3	\$4,933,611	\$5,160,606	\$226,995	4.6%	
OUTREACH AND EDUCATION C.2.1	\$10,004,756	\$4,935,068	(\$5,069,688)	(50.7%)	<p><b>Communications, Registration and Licensing.</b> Recommendations include a decrease of \$6.1 million in All Funds, which is comprised of the following: An increase of \$0.1 million in GR and GR-Dedicated funds to biennialize the statewide pay increase; A decrease of \$4.9 million in federal funds, primarily for one-time target range grants for local counties, municipalities or private ranges (\$4.8 million); A decrease of \$1.1 million in Other Funds, primarily for donations to the State Parks Guide, Life's Better Outside marketing, and other media activities.</p>
PROMOTE TPWD EFFORTS C.2.2	\$11,483,307	\$10,200,051	(\$1,283,256)	(11.2%)	
LICENSE ISSUANCE C.3.1	\$15,165,162	\$15,436,646	\$271,484	1.8%	
BOAT REGISTRATION AND TITLING C.3.2	\$2,671,642	\$2,661,604	(\$10,038)	(0.4%)	

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**Parks and Wildlife Department  
Summary of Recommendations, By Method of Finance -- ALL FUNDS**

<b>Strategy/Goal</b>	<b>2014-15 Base</b>	<b>2016-17 Recommended</b>	<b>Biennial Change</b>	<b>% Change</b>	<b>Comments</b>
<b>Total, Goal C, INCREASE AWARENESS AND COMPLIANCE</b>	<b>\$158,037,941</b>	<b>\$146,741,858</b>	<b>(\$11,296,083)</b>	<b>(7.1%)</b>	

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**Parks and Wildlife Department  
Summary of Recommendations, By Method of Finance -- ALL FUNDS**

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
IMPROVEMENTS AND MAJOR REPAIRS D.1.1	\$95,978,255	\$57,439,960	(\$38,538,295)	(40.2%)	<p><b>Capital Programs.</b> Recommendations include an All Funds decrease of \$41.9 million, which is comprised of the following:</p> <p>A net decrease of \$2.8 million in GR and GR-Dedicated funds, which includes a decrease of \$5 million in General Revenue for completed statewide park repairs, a decrease of \$0.7 million from the Sporting Goods Sales Tax transfer to the State Parks Account No. 64 for completed repairs at Fort Boggy and Big Springs State Parks (see also Selected Fiscal and Policy Issues No. 1a and 1e and Items Not included in the Recommendation No. 1), a decrease of \$0.6 million in GR and GR-Dedicated funds for land acquisition and infrastructure administration in alignment with the agency's baseline request, a decrease of \$0.2 million for reduced debt service requirements, offset by an increase of \$0.2 million to fund the statewide pay increase for General Land Office employees paid from the Interagency Contract with TPWD for coastal erosion projects. These decreases are partially offset by an increase of \$4.7 million from State Parks Account No. 64, including \$2.7 million for deferred maintenance projects and \$2 million for State Parks vehicles.</p> <p>A decrease of \$8.2 million in federal funds, primarily for \$2.2 million for a completed native aquatic vegetation construction project at Lake Palestine, \$1.8 million for completed construction projects at wildlife management areas, \$2.1 for land acquisition.</p> <p>A decrease of \$34.7 million in Other Funds, primarily for a decrease of \$25.4 million in completed bond projects, \$6.9 million in Appropriated Receipts for completed construction projects funded by donations, \$1.8 million from the Economic Stabilization Fund for recovery efforts at Bastrop State Park, and \$0.6 in an Interagency Contract with GLO for a completed coastal construction project. Recommendations include \$16.1 million in unexpended balances carried forward from fiscal year 2015 from bond proceeds. (See also Select Fiscal and Policy Issues 1b)</p>
LAND ACQUISITION D.1.2	\$3,359,855	\$620,732	(\$2,739,123)	(81.5%)	
INFRASTRUCTURE ADMINISTRATION D.1.3	\$7,953,611	\$7,531,034	(\$422,577)	(5.3%)	
DEBT SERVICE D.1.4	\$6,839,228	\$6,607,300	(\$231,928)	(3.4%)	
<b>Total, Goal D, MANAGE CAPITAL PROGRAMS</b>	<b>\$114,130,949</b>	<b>\$72,199,026</b>	<b>(\$41,931,923)</b>	<b>(36.7%)</b>	



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Parks and Wildlife Department  
Summary of Recommendations, By Method of Finance -- ALL FUNDS

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
CENTRAL ADMINISTRATION E.1.1	\$18,674,786	\$19,170,374	\$495,588	2.7%	<p><b>Indirect Administration.</b> Recommendations include an increase of \$2.5 million in All Funds, which is comprised of the following: A net increase of \$2 million in GR and GR-Dedicated Funds, which includes an increase of \$1.1 million to fund current obligations for Data Center Services (see also Selected Fiscal and Policy Issues No. 1a and 1c), and \$0.8 million to be in alignment with the agency's baseline request and to biennialize the statewide pay increase. A decrease of \$0.4 million in federal funds received for information technology projects.</p> <p><b>MOF Swap:</b> Recommendations include a method of financing swap for Data Center services by adding \$4.7 million from the State Parks Account No. 64 and \$4.6 million from the Game, Fish, and Water Safety Account No. 9 and a General Revenue reduction of \$8,586,681. (See also Selected Fiscal and Policy Issues 1c)</p>
INFORMATION RESOURCES E.1.2	\$24,608,232	\$26,715,666	\$2,107,434	8.6%	
OTHER SUPPORT SERVICES E.1.3	\$5,817,872	\$5,675,120	(\$142,752)	(2.5%)	
<b>Total, Goal E, INDIRECT ADMINISTRATION</b>	<b>\$49,100,890</b>	<b>\$51,561,160</b>	<b>\$2,460,270</b>	<b>5.0%</b>	
<b>Grand Total, All Strategies</b>	<b>\$704,342,740</b>	<b>\$580,545,153</b>	<b>(\$123,797,587)</b>	<b>(17.6%)</b>	

## Section 3

### Texas Parks and Wildlife Department Selected Fiscal and Policy Issues - House

#### 1. Introduced Bill Funding Adjustments

The introduced bill incorporates the following adjustments to the agency's 2016-17 baseline request:

##### a. Equivalent Funding for One-Time Items in 2014-15 reallocated in 2016-17 HB 1 Recommendations

Funding totaling \$15,851,823 in All Funds, including \$15,151,823 from the General Revenue-Dedicated Game, Fish, and Water Safety Account No. 9 (Fund 9) and \$700,000 from General Revenue Sporting Goods Sales Tax transfer to State Parks Account No. 64 (SGST), was identified as being for one-time expenditures in 2014-15. The introduced bill includes an equivalent amount in All Funds in 2016-17 for the following:

1. \$6,259,879 in Fund 9 for the following items:
  - \$985,316 in capital construction unexpended balances carried forward from Fund 9;
  - \$1,051,558 for grants to universities for migratory bird habitat research and enhancement from Fund 9 (see also Rider Highlights – House, New Rider 38);
  - \$3,106,001 for coastal and inland fisheries capital projects from Fund 9;
  - \$930,300 for agency modernization and equipment upgrades from Fund 9;
  - 186,704 for Data Center and other IT services from Fund 9.
2. \$9,591,944 in the State Parks Account No. 64 (Fund 64) for the following items:
  - \$5,200,000 for State Parks minor repairs and deferred maintenance projects from Fund 64;
  - \$2,000,000 for State Parks vehicle replacement from Fund 64;
  - \$1,500,000 for State Parks business system upgrades and service contracts from Fund 64;
  - \$700,000 for operations of State Parks business systems from Fund 64;
  - \$191,944 for Data Center and other IT services from Fund 64.

The reallocated funds include adjustments in methods of finance to comply with restrictions on allowable uses for certain General Revenue-Dedicated funds. Recommendations prioritize expending General Revenue-Dedicated balances rather than General Revenue. Amounts of Fund 9 and SGST not reallocated in the introduced bill are available for appropriation by the 84<sup>th</sup> Legislature (see also Item 4 below).

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### b. **Other 2014-15 Expenditures Not Included in House Bill 1**

Recommendations do not include funding for the following 2014-15 expenditures:

- \$4,892,440 for recovery efforts at Bastrop State Park following a wildfire from the Economic Stabilization Fund. The funds were used for the intended one-time purpose;
- \$69,565,323 from Federal Funds based on information provided by the agency. Of the 47 federal funding sources used by the agency in 2014-15, only 10 are included in 2016-17 recommendations;
- \$25,796,470 from Appropriated Receipts based on the agency's estimates. The agency reports a wide fluctuation in funds from this source due to the availability of donations and other various funding sources;
- \$25,425,899 from bond proceeds. The agency intends to carry forward the unexpended balance of its General Obligation bonds, totaling \$16,066,796, into 2016-17 for over 100 different projects. This amount is the combined unexpended balance of the agency's four active bond series (see also Rider Highlights – House, item 4).

### c. **Data Center Services**

Recommendations total \$9,284,083 for Data Center Consolidation, including \$4,566,372 from the General Revenue-Dedicated Game, Fish and Water Safety Account No. 9 (Fund 9), and \$4,717,711 from the General Revenue-Dedicated State Parks Account No. 64 (Fund 64). This amount is an increase of \$697,402 above the agency's request to maintain all current obligations for Data Center services and maintain projects started during or before FY 2015. Recommendations replace all General Revenue in the agency's Data Center request with Fund 9 and Fund 64 General Revenue-Dedicated funds.

### d. **Replacement funding for Operators and Chauffeurs License Account No. 99.**

Recommendations include an additional \$1,650,000 from Unclaimed Refunds on Motorboat Fuel Tax (URMFT), an agency-specific General Revenue stream, to replace a funding shortfall from the Operators and Chauffeurs License Account 099 (Fund 99). The Eighty-Third Legislature appropriated \$1,650,000 for the agency from Fund 99 for the 2014-15 biennium to fund the 15 Game Warden FTE positions dedicated to the Mexican border. During Fiscal Year 2013, the Department of Public Safety (DPS) overspent the account and no funding was available from this source for TPWD. The recommendation is an increase above base level funding for this program because the agency lapsed its entire Fund 99 appropriation in 2014-15 due to funds not being available to spend. (See also item 8 below)

### e. **Additional Funding for Revenue Bond Repayment**

Recommendations include an additional \$2,995,000 from General Revenue for debt service payments on the agency's active revenue bond based on updated information provided by the Texas Public Finance Authority (TPFA). Debt service requirements associated with revenue bonds issued are for infrastructure repairs, maintenance, and other projects. Most of the payments will be out of the Sporting Goods Sales Tax transfer to the State Parks Account No. 64 in accordance with new Rider 36 (See Items 3 and 9, below).

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**f. Interagency Contract with General Land Office**

Recommendations increase the amount of the interagency contract funding between TPWD and the General Land Office (GLO) for coastal erosion projects by a total of \$151,228 in 2016-17 to reflect biennialized salary increases at GLO. The contract will total \$22,619,148 in 2016-17 from the Sporting Goods Sales Tax transfer to State Parks Account No. 64 (See Rider Highlights 24).

**2. General Revenue Method of Finance Swaps to Maximize the Use of Agency Statutory Allocations**

In addition to method of finance substitutions discussed in Item 1(a) above, recommendations include method of finance substitutions for three items reflected below to replace General Revenue (Fund 1), which can be used anywhere in the General Appropriations Act, with two other types of revenue deposited to the credit of the General Revenue Fund which are statutorily allocated to the Texas Parks and Wildlife Department (TPWD): the Unclaimed Refund of Motorboat Fuel Tax (URMFT) and the Sporting Goods Sales Tax transfer to the General Revenue-Dedicated State Parks Account No. 64 (SGST). SGST can only be used for purposes related to State Parks, whereas URMFT can be used for any purpose in the agency.

<b>General Revenue Related Method of Finance Swaps by Strategy Included in the Recommendations</b>					
Strategy	General Revenue (Fund 1)	URMFT	SGST	Total by Strategy	
1 Inland Fisheries Management (A.2.1)	\$ (1,500,000)	\$ 1,500,000	\$ -	\$ -	
2 State Park Operations (B.1.1)	\$ (4,609,459)	\$ (26,721,725)	\$ 31,331,184	\$ -	
3 Enforcement Programs (C.1.1)	\$ (5,719,374)	\$ 5,719,374	\$ -	\$ -	
Total by Method of Finance	\$ (11,828,833)	\$ (19,502,351)	\$ 31,331,184	\$ -	
Comments:					
1 Funds used to control invasive aquatic vegetation statewide, including maintaining boat lanes, general access, and outdoor recreational activities.					
2 Funds state park employee salaries and operating expenses.					
3 Funds border security efforts (\$3,034,952) and other expenses in the law enforcement strategy.					

**Unclaimed Refunds of Motorboat Fuel Tax (URMFT):** State law allocates 75 percent of revenue associated with unclaimed refunds of motorboat fuel taxes for TPWD. Under Tax Code Sec. 162.502(b)(2), these amounts may be appropriated to TPWD for any lawful purpose. While TPWD historically has used this funding to subsidize state park operations, recommendations replace General Revenue (Fund 1) used for other agency priorities with these funds. In the past, the Legislature has appropriated less than the full statutory allocation. For example, based upon the Biennial Revenue Estimate for the 2014-15 biennium, TPWD

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could have received up to \$34.6 million from this source, but was appropriated only \$31.2 million. The introduced bill appropriates \$13.5 million from this source in the 2016-17 biennium, an amount that would leave \$23.4 million under the statutory allocation of \$36.9 million as estimated by the 2016-17 BRE that could be used to fund a portion of the agency's exceptional items. Because URMFT is a revenue stream into General Revenue rather than a General Revenue-Dedicated account, funds from this source not appropriated to TPWD contribute to the General Revenue Fund 1 balance.

***Sporting Goods Sales Tax transfer to the General Revenue-Dedicated State Parks Account No. 64 (SGST):*** Under statutory provisions, TPWD may receive up to 94 percent of the sales tax on sporting goods, with the remainder allocated to the Texas Historical Commission. Of this amount, up to 74 percent may be allocated to the State Parks Account. The Eighty-third Legislature provided TPWD with \$121.9 million from this source, or 66 percent of the maximum statutory allocation of \$184.9 million from this source. Recommendations would replace the URMFT, which can be used for any purpose by TPWD, with this type of General Revenue that is designated for state parks. After taking into account other SGST-64 in the agency's bill pattern and other provisions of the introduced bill, TPWD would be allocated \$184.7 million from this source in the 2016-17 biennium. This amount would leave \$8.6 under the maximum statutory allocation of \$193.2 million as estimated in the 2016-17 Biennial Revenue Estimate (BRE). (See item 4 below)

### 3. **Sporting Good Sales Tax for Debt Service Payments**

Recommendations include a rider adjusting the Texas Public Finance Authority's (TPFA) processing of TPWD debt service payments through a reconciliation process with TPWD and the Comptroller of Public Accounts. TPFA will use General Revenue (Fund 1) appropriations at the beginning of each fiscal year and the rider authority would allow TPWD to cover the park-related portion of its debt service at the end of the fiscal year with a Sporting Goods Sales Tax (SGST) transfer to the State Parks Account No. 64. Currently, TPWD makes a portion of its debt service payments out of the SGST; due to its business practices, TPFA would prefer that TPWD make its payments using Fund 1 rather than a transfer of General Revenue to a General Revenue – Dedicated account. The proposed rider will direct that TPWD make its payments with Fund 1 dollars appropriated for debt service and then cover the costs of those payments for Parks-related expenditures with SGST transfer dollars. (See Rider Highlights - House, New 36 and item 4 below)

### 4. **Sporting Good Sales Tax Allocation and Appropriation**

The current method for distributing sales tax collected on sporting goods is governed by Texas Tax Code, Sec. 151.801. In the 2014-15 biennium, the Legislature appropriated a total of \$139.1 million, or 56 percent of the available amount, from the Sporting Goods Sales Tax (SGST) for TPWD. Item 2 in this section, Method of Finance Swaps to Maximize the Use of Agency Statutory Allocations, describes recommended changes to increase the utilization of the amount available to the agency from this source. The 2016-17 Biennial Revenue Estimate included a total of \$261.1 million available to TPWD. The introduced bill appropriates 78 percent of this amount, including 96 percent of the SGST transfer to the State Parks Account No. 64. The table on the following page details the maximum statutory allocation to each Dedicated Account in the General Revenue Fund and the amount appropriated in the introduced bill. (See items 2 and 3 above)

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<b>Sporting Goods Sales Tax in the 2016-17 Biennium</b>					
<b>2016-17 Biennial Revenue Estimate = \$277.8 Million, Estimated<sup>1</sup></b>					
<b>2016-17 Biennium</b>					
<b>Agencies Receiving Statutory Allocations</b>	<b>Maximum Statutory Allocation (2016-17 BRE)</b>		<b>2016-17 HB 1 as Introduced</b>		<b>Undesignated SGST Receipts</b>
	<b>Allocation</b>	<b>Percentage of Total</b>	<b>Allocation</b>	<b>Percentage of Each Statutory Allocation</b>	
Texas Parks and Wildlife Department (TPWD)	\$ 261.1	94%	\$ 202.3	78%	\$ 58.8
Texas Historical Commission (THC)	16.7	6%	10.3	62%	\$ 6.4
Total	\$ 277.8	100%	\$ 212.6	77%	\$ 65.2
<b>Statutory Distribution to TPWD General Revenue–Dedicated Accounts</b>	<b>Maximum Statutory Allocation to TPWD = \$261.1 million (94%)</b>		<b>2016-17 Bill as Introduced</b>		<b>Undesignated SGST Receipts</b>
	<b>Allocation</b>	<b>Percentage of Total</b>	<b>Allocation</b>	<b>Percentage of Each Statutory Allocation</b>	
State Parks Account No. 64 Amounts appropriated: • state park operations, division support, and minor repair (\$113.5 million) • coastal erosion projects (\$22.6 million) • debt service (\$31.6 million) <sup>2</sup> • employee benefits costs (\$16.9 million) <sup>2</sup>	\$ 193.2	74%	\$ 184.7	96%	\$ 8.6
Local Parks Accounts: 1) Texas Recreation and Parks Account No. 467	39.2	15%	10.6	27%	\$ 28.6
2) Large County and Municipality Recreation and Parks Account No. 5150	26.1	10%	7.1	27%	\$ 19.0
Conservation and Capital Account No. 5004	2.6	1%	-	0%	\$ 2.6
Total <sup>3</sup>	\$ 261.1	100%	\$ 202.3	78%	\$ 58.8

Notes:

1 Represents amounts estimated in the Comptroller’s 2016-17 Biennial Revenue Estimate.

2 A portion of debt service and employee benefits are appropriated outside of the agency’s bill pattern.

3 Total may not sum due to rounding.

**Section 3**

**5. State Park Historical Funding.**

The table below reflects funding for State Park operations from 2000-2017 in biennial increments. This data is derived from the State Parks strategies (B.1.1 through B.1.3) and \$2.0 million for vehicle replacement in strategy D.1.1 that is typically reflected as an operating expense, and does not include other park-related expenditures, such as local parks grants, bond proceeds for infrastructure construction or repair, or administrative or marketing expenditures. The 2014 and 2015 amounts are estimated and budgeted amounts, respectively, and reflect a total of \$4.0 million from the Economic Stabilization Fund for wildfire recovery efforts at Bastrop State Park. Expenditures in the 2016-17 recommendations are an increase of \$79.8 million, or 92.1 percent, above 2000-2001 amounts.

**State Park Expenditures 2000-2017**

	2000-2001	2002-2003	2004-05	2006-07	2008-09	2010-11	2012-13	2014-15	HB 1 Intro. 2016-17
<b>State Parks Strategies (B.1.1, B.1.2, and B.1.3, Vehicle Replacement from D.1.1)</b>	\$ 86,651,203	100,556,206	103,172,726	111,760,219	159,594,813	158,094,868	140,445,881	165,644,602	166,446,766
Number of FTEs	1,114.5	1,109.7	1,074.3	1,046.2	1,222.7	1,243.0	1,188.0	1,323.2	1,316.2
Percent Change in Funding	25.2%	16.0%	2.6%	8.3%	42.8%	(0.9%)	(11.2%)	17.9%	(0.7%)
Number of State Parks in Operation	123	119	114	112	90	90	91	91	91
<b>METHOD OF FINANCE</b>									
General Revenue Funds	\$ 62,043,471	75,487,776	72,245,666	68,603,135	80,259,349	130,164,255	96,261,815	115,967,435	118,154,680
GR-Dedicated Funds	\$ 24,468,638	21,087,681	28,597,845	41,677,124	76,269,723	24,193,982	38,806,772	40,222,099	46,817,005
Other Funds	\$ -	3,624,502	1,820,450	1,187,171	2,254,682	2,167,047	3,761,415	7,763,081	1,092,061
Federal Funds	\$ 139,094	356,247	508,765	292,789	811,059	1,569,584	1,615,879	1,691,987	383,020
<b>Total, Method of Financing</b>	\$ 86,651,203	100,556,206	103,172,726	111,760,219	159,594,813	158,094,868	140,445,881	165,644,602	166,446,766
<i>Sporting Goods Sales Tax (SGST)</i>	\$ 31,000,000	31,000,000	31,000,000	29,088,713	33,000,189	82,891,431	51,399,107	79,487,938	113,545,221
<i>General Revenue Subsidy for State Park Operations</i>	71.6%	75.1%	70.0%	61.4%	50.3%	82.3%	68.5%	70.0%	71.8%

## Section 3

### 6. Deepwater Horizon Oil Spill

Funding related to the 2010 Deepwater Horizon oil spill is included in the agency's 2014-15 budget, and while no oil-spill related funding is included in the introduced bill for 2016-17, TPWD is likely to receive additional funds from the settlement amounts. Government Effectiveness and Efficiency Report (GEER) reports and Article IX, §§ 6.24 and 7.10 requirements encourage accountability and transparency in the use of funds related to the oil spill. The following items detail current and future expenditures related to the oil spill:

**2014-15 Projects.** Two projects are included in the agency's 2014-15 budget, totaling \$1.0 million from Appropriated Receipts: \$0.8 million for oyster reef restoration in the East Bay and \$0.2 million for dune restoration at Sea Rim State Park.

**Early Restoration Phase III.** In October 2014, Texas trustees agreed to Phase III of Early Restoration, a Natural Resource Damage Assessment mitigation project established in 2011. Funds are treated by the agency as appropriated receipts to either the Game, Fish, and Water Safety Account No. 9 or State Parks Account No. 64, depending upon the project. The proposed projects for Texas total \$18.6 million and include the following: \$10.7 million for Galveston Island State Park Beach Redevelopment; \$2.2 million for Freeport artificial reef; \$3.6 million for Matagorda artificial reef; \$1.9 million for Mid- and Upper-Texas Coast ship reefs; and \$0.2 million for improvements at Sea Rim State Park.

**Powderhorn Ranch Acquisition.** The Texas Parks and Wildlife Foundation, using a \$34.5 million award from the Gulf Environmental Benefit Fund administered by the National Fish and Wildlife Foundation, has purchased more than 17,000 acres of coastal prairie known as Powderhorn Ranch, an acquisition thought to be the largest single conservation project purchase in Texas history. The Foundation intends to transition the property to TPWD after making improvements on the property. Recommendations do not include any additional funding for this acquisition because the agency does not expect to take ownership within the 2016-17 biennium.

### 7. Texas State Railroad Loan Repayment.

The Eightieth Legislature appropriated an additional \$1,000,000 to TPWD to make a loan to the Texas State Railroad Authority (TSRA) for operations. The agency and TSRA reached agreement on a contract that required TSRA to repay the loan by September 30, 2015. The language of the contract absolves TPWD of responsibility for enforcing the contract, and TSRA has stated the requirement to repay the loan is contingent upon its ability to pay. The bill and contract both directed TPWD to assist TSRA in making an annual report to the LBB, and this reporting requirement was included in former Rider 20, Reporting Requirements: Texas State Railroad, in the agency's bill pattern. This reporting requirement will not continue into 2016-17. As of February 6, 2015, the report had not been submitted.

### 8. Border Security and Participation in Operation Strong Safety II

Recommendations for 2016-17 include \$2,342,476 and 30.0 FTEs each fiscal year (\$4,684,952 for the biennium) from Unclaimed Refunds of Motorboat Fuel Tax for border security purposes. This amount equals the 2014-15 appropriation for this purpose, although actual expenditures were lower due to the Fund 99 shortfall (see Item 1d, above). As mentioned in item 1d, Replacement funding for Operators and Chauffeurs License Account No. 99, the agency dedicates 30 FTE positions of its more than 500 Game Wardens to border security missions. Rider 15, Border Security, in the agency's bill pattern outlines its standard border security expenditures.



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Beginning in June 2014, Operation Strong Safety II (OSS II) put enhanced emphasis on border security issues. All Game Wardens across the state are participating in OSS II on a rotational basis. In fiscal year 2014, the agency spent \$1.0 million on OSS II activities and was appropriated \$3,744,000 from General Revenue through budget execution for 2015. The largest expense for OSS II operations is salaries and wages for overtime, but the agency also incurs expenses for equipment, travel, and fuels for its patrol vehicles. The recommendations above do not include funding specific to OSS II in 2016-17, and the only reimbursement the agency has received for its participation is a \$234,136 US Department of Homeland Security Stonegarden grant through Hidalgo County in fiscal year 2014. The agency's exceptional item request for Homeland Security and Border Security Initiatives is not specifically related to OSS II.

### 9. **Bond Project Substitution Process**

Recommendations include a new rider to clarify the process for capital project substitutions that utilize bond proceeds as a method of finance as outlined in Art. IX, § 17.02 (2014-15 GAA). Project substitutions are common for the agency due to the amount of infrastructure it maintains (more than 13,000 assets including 3,000 buildings statewide) and changing circumstances that dictate new project priorities frequently. (See also Rider Highlights - House, New 37).

### 10. **Unexpended Balance Authority Within the Biennium**

Recommendations limit the rider authority previously allowing the agency to carry forward unexpended balances from the first fiscal year of the biennium to the second. This authority is limited to grants to local entities and border security operations in the introduced bill. Article IX, §14.05, Unexpended Balance Authority Between Fiscal Years Within the Same Biennium, provides the same authority with Legislative Budget Board approval, and Rider 4, Appropriation: Unexpended Balance for Construction Projects, would allow for construction-related funding to be carried forward. (See Rider Highlights – House, Item 28)

### 11. **State Parks Business System Funding**

The introduced bill provides \$1,500,000 for a new service contract and upgrades to State Parks reservation, visitation, and revenue systems, as the agency requested in an exceptional item in its request. The current contract expires December 31, 2015. The agency requests an additional \$1,045,200 for this purpose in its revised exceptional items (See Items Not Included in Recommendations - House, Items 1d and 10). Its request also included rider language that would have appropriated an estimated amount of \$3,800,000 for the business system contracts, of which \$2,850,000 was included in the base request. The agency states that the new contract will not be a flat fee, but will be based either on the number of transactions or a percentage of revenue collected.

**Section 3**

**Texas Parks and Wildlife Department  
FTE Highlights - House**

Full-Time-Equivalent Positions	Expended 2013	Estimated 2014	Budgeted 2015	Recommended 2016	Recommended 2017
Cap	3,085.6	3,109.2	3,109.2	3,109.2	3,109.2
Actual/Budgeted	2,938.4	2,962.3	3,109.2	NA	NA
<b>Schedule of Exempt Positions (Cap)</b>					
Executive Director, Group 5	\$143,000	\$180,000	\$180,000	\$180,000	\$180,000

Note: Rider 29 in the agency's bill pattern directs that the FTE cap for TPWD is an average of the two fiscal years and the number of employees in the agency is determined by averaging eight quarterly reports filed for the biennium

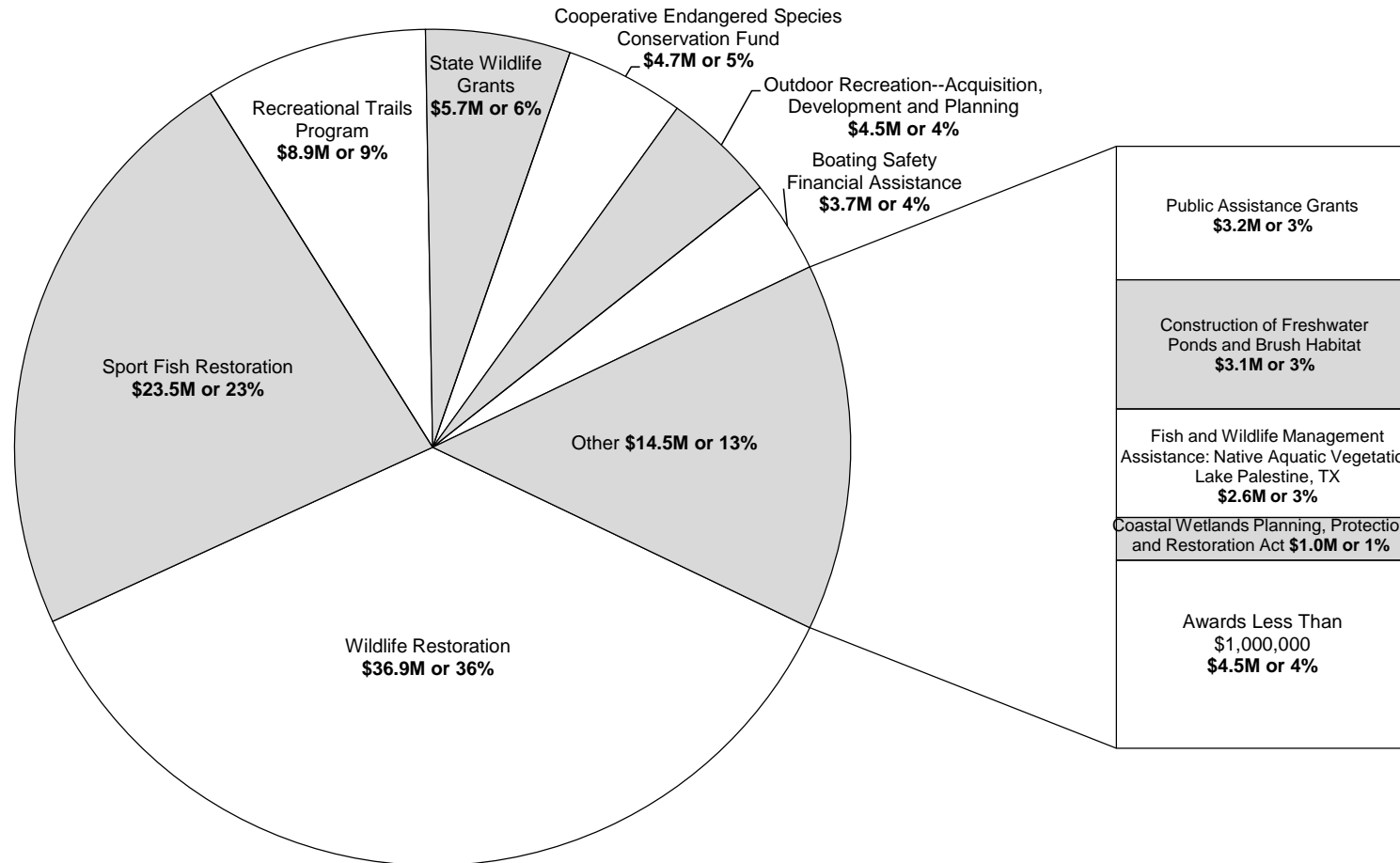
Section 3

**Texas Parks and Wildlife Department  
Performance Measure Highlights - House**

	Expended 2013	Estimated 2014	Budgeted 2015	Recommended 2016	Recommended 2017
<ul style="list-style-type: none"> <li>• <i>Number of State Parks in Operation</i></li> </ul> <p><i>Measure Explanation: The number of state parks in operation has not changed since the 2012-13 biennium. The agency and the Texas Parks and Wildlife Foundation currently own multiple properties that are not yet in operation and are not expected to be operational during the 2016-17 biennium.</i></p>	91	91	91	91	91
<ul style="list-style-type: none"> <li>• <i>Number of Commercial Fishing Licenses Bought Back</i></li> </ul> <p><i>Measure Explanation: The agency states it is near its goal for retiring eligible licenses.</i></p>	26	23	10	10	10
<ul style="list-style-type: none"> <li>• <i>Number of Fingerlings Stocked - Inland Fisheries (in millions)</i></li> </ul> <p><i>Measure Explanation: Operations at Dundee Fish Hatchery, one of five freshwater hatcheries, have been suspended since 2012 due to drought conditions.</i></p>	13.8	14.4	16.0	16.0	16.0
<ul style="list-style-type: none"> <li>• <i>Miles Patrolled in Vehicles (in millions)</i></li> </ul> <p><i>Measure Explanation: Operation Strong Safety II began in June 2014 and has continued into fiscal year 2015. The operation is a multi-agency border surge that utilizes an increased presence at the Mexican border by TPWD Game Wardens as well as other state law enforcement personnel.</i></p>	10.4	10.3	10.5	9.6	8.7

Section 3

**Parks and Wildlife Department**  
*Summary of Federal Funds (Estimated 2014) - House*  
**TOTAL = \$102.4M**



Note: Amounts and percentages shown may sum greater/less than actual total due to rounding.

**Section 3**

**Parks and Wildlife Department  
Significant Federal Funds Changes - House**

<b>CFDA No.</b>	<b>Program Name</b>	<b>2014-15 Base</b>	<b>2016-17 Recommended</b>	<b>Recommended Over/(Under) Base</b>	<b>Comments</b>
10.072.000	Wetlands Reserve Program	\$25,580	\$0	(\$25,580)	
10.093.000	Voluntary Public Access and Habitat Incentive Program	\$71,484	\$0	(\$71,484)	
10.664.000	Cooperative Forestry Assistance	\$56,739	\$0	(\$56,739)	
11.407.000	Interjurisdictional Fisheries Act of 1986	\$76,114	\$0	(\$76,114)	
11.432.000	Environmental Research Laboratories	\$889,480	\$0	(\$889,480)	
11.434.000	Cooperative Fishery Statistics	\$377,607	\$0	(\$377,607)	
11.435.000	Southeast Area Monitoring and Assessment Program	\$85,252	\$0	(\$85,252)	
11.441.000	Regional Fishery Management Councils	\$40,838	\$0	(\$40,838)	
11.452.000	Unallied Industry Projects	\$7,144	\$0	(\$7,144)	
12.106.000	Flood Control Projects	\$370,896	\$0	(\$370,896)	
12.610.000	Joint Land Use Studies	\$36,124	\$0	(\$36,124)	
15.605.000	Sport Fish Restoration	\$39,504,300	\$27,874,356	(\$11,629,944)	
15.608.001	Fish and Wildlife Management Assistance: Native Aquatic Vegetation Lake Palestine, TX	\$2,794,841	\$283,556	(\$2,511,285)	
15.611.000	Wildlife Restoration	\$52,319,631	\$27,210,286	(\$25,109,345)	
15.614.000	Coastal Wetlands Planning, Protection and Restoration Act	\$1,205,537	\$411,073	(\$794,464)	
15.615.000	Cooperative Endangered Species Conservation Fund	\$4,723,763	\$0	(\$4,723,763)	
15.616.000	Clean Vessel Act	\$481,895	\$0	(\$481,895)	
15.622.000	Sportfishing and Boating Safety Act	\$318,666	\$0	(\$318,666)	
15.626.000	Hunter Education and Safety Program	\$426,565	\$407,558	(\$19,007)	
15.628.000	Multi-State Conservation Grants	\$461,080	\$0	(\$461,080)	
15.631.000	Partners for Fish & Wildlife	\$469,359	\$0	(\$469,359)	

15.633.000	Landowner Incentive Program	\$16,877	\$0	(\$16,877)
15.634.000	State Wildlife Grants	\$8,131,343	\$4,787,758	(\$3,343,585)
15.637.000	Migratory Bird Joint Ventures	\$68,150	\$0	(\$68,150)
15.650.000	Research Grants (Fish and Wildlife)	\$82,285	\$0	(\$82,285)
15.657.000	Endangered Species Conservation- Recovery Implementation Funds	\$39,566	\$0	(\$39,566)
15.668.001	Construction of Freshwater Ponds and Brush Habitat	\$3,117,664	\$0	(\$3,117,664)
15.916.000	Outdoor Recreation--Acquisition, Development and Planning	\$4,491,032	\$0	(\$4,491,032)
16.738.000	Edward Byrne Memorial Justice Assistance Grant	\$450,000	\$0	(\$450,000)
20.106.000	Airport Improvement Program	\$5,768	\$0	(\$5,768)
20.205.000	Highway Planning and Construction	\$96,708	\$126,099	\$29,391
20.219.000	Recreational Trails Program	\$11,824,376	\$5,937,174	(\$5,887,202)
83.544.000	Public Assistance Grants	\$364	\$0	(\$364)
97.000.000	Misc. Payments From Dept. Of Homeland Security	\$18,228	\$0	(\$18,228)
97.012.000	Boating Safety Financial Assistance	\$6,860,250	\$6,407,584	(\$452,666)
97.036.000	Public Assistance Grants	\$3,524,372	\$424,111	(\$3,100,261)
97.067.100	Homeland Security Grant Program	\$56,000	\$0	(\$56,000)

**Section 4**

**Texas Department of Parks and Wildlife Agency  
Performance Review and Policy Report Highlights - House**

<b>Reports &amp; Recommendations</b>	<b>Savings/ (Cost)</b>	<b>Gain/ (Loss)</b>	<b>Fund Type</b>	<b>Included in Introduced Bill</b>	<b>Action Required During Session</b>
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**NO RELATED RECOMMENDATIONS**

## Section 5

### Texas Parks and Wildlife Department Rider Highlights - House

2. **Capital Budget.** Recommendations subdivide capital budget items to further specify the purpose of the expenditures. Previous capital budget riders provided a single line of expenditure for each project category, while the revised rider specifies the division for each project category.
4. **Unexpended Balance for Construction Projects.** Recommendations delete references to projects with bond funding that will end as of August 31, 2015 and reporting requirements only relevant to the 2014-15 biennium. Recommendations also include updated amounts appropriated in the 2016-17 biennium from 2014-15 unexpended balances. (See also Fiscal and Policy Issues – House, Item 1b)
8. **Local Park Construction and Landowner Incentive Grants.** Recommendations add the words “Local Park” to rider title to clarify its purpose.
10. **Appropriation: License Plate Receipts.** Recommendations update estimated receipts and add language to include a new TPWD Camping plate and a TPWD-sponsored non-profit plate. Recommendations also appropriate unexpended balances in the account from 2015 to 2016, estimated to total \$39,210, included in strategies A.1.1 (\$13,807), A.2.3 (\$9,316), and B.1.1 (\$16,087). The agency requested appropriation authority as a rider expenditure. The appropriations are Other Funds.
12. **Payments to License Agents, Tax Assessor Collectors, and License Vendor.** Recommendations add license sales system vendor to title and language to grant the agency necessary flexibility for contract costs, as the contract cost is tied to transaction volume. Recommendations also specify two Game, Fish, and Water Safety subaccounts as the source of the funding.
13. **Capital Budget Expenditures from Federal and Other Funding Sources.** Recommendations add language allowing damage and mitigation funds to be exempted from capital budget provisions to grant the agency flexibility to spend damage and mitigation funds in what it considers to be the most beneficial manner. The funds are collected from judgments or settlements in which a party causes damage or disturbs habitats on TPWD properties. The settlement funds have averaged over \$178,000 per year, and some mitigation settlements are paid with services such as habitat restoration as authorized by Rider 6, Authorization: Acceptance of Payment with Goods and Services.
15. **(Former) Fish and Shellfish Consumption Advisories.** Recommendations delete this rider as a result of the project being completed. TPWD indicates it will maintain signage posted in accord with this rider as necessary.
15. **(Revised) Border Security.** Recommendations delete references to the Operators and Chauffeurs License Account and update language to reflect the use of Unclaimed Refunds of Motorboat Fuel Tax to replace the funding shortfall. Fiscal years and dollar amounts are also updated but the biennial total appropriation is not changed. (See also Selected Fiscal and Policy Issues - House, items 1d and 8)
16. **(Revised) Informational Listing – Allocation of Sporting Goods Sales Tax (SGST).** Recommendations update text and table with SGST



## Section 5

amounts included in 2016-17 recommendation. (See also Selected Fiscal and Policy Issues – House, items 2, 3, and 4)

20. **(Former) Reporting Requirement: Texas State Railroad.** Recommendations delete this rider as a result of the contractual payment date preceding the annual reporting requirement date. (See Selected Fiscal and Policy Issues - House, item 7)
24. **(Revised) Coastal Erosion Interagency Contract.** Recommendations increase the amount of the interagency contract between TPWD and the General Land Office (GLO) for coastal erosion projects by at total of \$151,228 in 2016-17 to reflect biennialized salary increases at GLO. The contract will total \$22,619,148 in 2016-17 from the Sporting Goods Sales Tax transfer to State Parks Account No. 64.
25. **Exception for Texas Game Warden Training Center Meals.** Recommendations amend language in this rider to clarify authority to provide meals to any cadet. Beginning in the 2016-17 biennium, Park Peace Officers will attend the Game Warden Academy. Park Officers currently attend local law enforcement academies throughout the state.
27. **(Former) Appropriation of Receipts out of the General Revenue-Dedicated Accounts.** Recommendations delete this rider as it appropriates estimated expenditures from revenue collected above the Biennial Revenue Estimate from the Game, Fish, and Water Safety Account No. 9 and State Parks Account No, 64. (See Items Not Included, Item 2)
28. **Unexpended Balance Authority within the Biennium – Grants and Border Security.** Recommendations limit unexpended balance authority to grants to local entities or for border security activity. The rider had previously granted broad authority to carry forward unexpended balances within the biennium. (See Selected Fiscal and Policy Issues – House, Item 10)
36. **(Former) Contingency for Park Related Fringe Benefits Costs.** Recommendations delete this rider as a result of the provisions being codified.
39. **(Former) Big Springs State Park.** Recommendations delete this rider. The project is expected to be completed in the 2014-15 biennium.
41. **(Former) Northern Bobwhite Quail Interagency Contract.** Recommendations delete this rider. The rider pertained to an interagency contract that will no longer be in place in 2016-17.
42. **(Former) Fort Boggy State Park.** Recommendations delete this rider. The project is expected to be completed by the end of 2014-15.
36. **(New) Sporting Goods Sales Tax Transfer to General Revenue-Dedicated State Parks Account No. 64 for Debt Service Payments.** Recommendations include a rider adjusting the Texas Public Finance Authority's (TPFA) processing of TPWD debt service payments for general obligation and revenue bonds through a reconciliation process with TPWD and the Comptroller of Public Accounts. TPFA will use General Revenue (Fund 1) appropriations at the beginning of each fiscal year and allow TPWD to cover the park-related portion of its debt service at the end of the fiscal year with Sporting Goods Sales Tax (SGST) transfer to the State Parks Account No. 64. Currently, TPWD makes a portion of its debt service payments out of the SGST, but for tracking purposes, TPFA would prefer that TPWD make its payments using Fund 1 rather than a

## Section 5

transfer of General Revenue to a General Revenue – Dedicated account. The proposed rider will direct that TPWD make its payments with Fund 1 dollars appropriated for debt service and then cover the costs of those payments for Parks-related expenditures with SGST transfer dollars (see Selected Fiscal and Policy Issues - House, item 3).

37. **(New) Bond Project Substitution and Reporting Requirements.** Recommendations include a new rider to clarify the process for capital project substitutions that utilize bond proceeds as a method of finance as outlined in Art. IX, § 17.02 (2014-15 GAA). Project substitutions are common for the agency due to the amount of infrastructure it maintains (more than 13,000 assets including 3,000 buildings statewide) and changing circumstances that dictate new project priorities frequently. (See also Selected Fiscal and Policy Issues - House, Item 9).
38. **(New) Migratory Game Bird Initiatives.** Recommendations include a new rider to establish interagency contracts with institutions of higher education for research and habitat enhancement of migratory game birds.

**Section 6**

**Parks and Wildlife Department  
Items not Included in Recommendations - House**

	<b>2016-17 Biennial Total</b>	
	<b>GR &amp; GR- Dedicated</b>	<b>All Funds</b>
<b>Agency Exceptional Items</b>		
<b>1. State Park Operations and Development</b>	\$ 20,446,353	\$ 20,446,353
<ul style="list-style-type: none"> <li>a. State Park Staffing and Operations: \$8.3 million, including \$4.6 million from General Revenue and \$3.7 million from General Revenue-Dedicated State Parks Account No. 64 (Fund 64), and 12 FTEs for facility management and upkeep.</li> <li>b. State Park Law Enforcement Restructuring: \$5.3 million, including \$2.6 million from General Revenue and \$2.7 million from Fund 64, and 27 FTEs to restructure State Parks Police positions.</li> <li>c. State Park Law Enforcement Compensation Equity: \$3.1 million, including \$0.8 million from General Revenue and \$2.3 million from Fund 64, for increased compensation to State Parks Police Offices. (See Selected Fiscal and Policy Issues - House, Item 11)</li> <li>d. State Parks Business System: \$1.0 million from Fund 64 for new contracts related to the State Parks reservation, visitation, and revenue systems. The current contracts expire December 31, 2016.</li> <li>e. Development of Palo Pinto Mountains State Park: \$2.7 million from Fund 64 for design and planning for the new Palo Pinto Mountains State Park. The funds are from the sale of Eagle Mountain Lake State Park and can only be used for Parks development.</li> </ul>		
<b>2. Law Enforcement Funding</b>	\$ 15,725,996	\$ 15,725,996
<ul style="list-style-type: none"> <li>a. Homeland Security/Border Initiatives: \$3.7 million in General Revenue to fund border security and emergency response needs, including overtime costs, equipment maintenance, and communications and interoperability improvements.</li> <li>b. Game Warden Operations and Equipment: \$12.0 million, including \$2.0 million from General Revenue and \$10.0 million from Unclaimed Refunds of Motorboat Fuel Tax (URMFT), to support Game Warden operations and maintain and replace equipment, vehicles, and boats.</li> </ul>		

**Section 6**

**Parks and Wildlife Department  
Items not Included in Recommendations - House**

	<b>2016-17 Biennial Total</b>	
	<b>GR &amp; GR- Dedicated</b>	<b>All Funds</b>
<b>3. Fish and Wildlife Initiatives</b>	\$ 22,451,905	\$ 22,451,905
a. Aquatic Invasive Species: \$18.0 million in General Revenue to manage invasive species in fresh and salt water habitats and waterways.		
b. Coastwide Habitat Monitoring: \$0.6 million from the General Revenue-Dedicated Game, Fish, and Water Safety Account No. 9 (Fund 9) to monitor and inventory coastal habitats to assess fishery and habitat changes.		
c. Oyster Shell Recovery: \$0.3 million from Fund 9 for public oyster reef enhancement, funded by oyster fishermen licenses.		
d. Federal Sportfish Restoration Funding: \$3.5 million, including \$1.3 million from Fund 9 and \$2.2 million from URMFT, to offset estimated declines in federal Sportfish Restoration Funds.		
<b>4. Agency Modernization</b>	\$ 78,979,811	\$ 78,979,811
a. Information Technology Infrastructure: \$3.8 million, including \$1.9 million in General Revenue and \$1.9 million from URMFT, and 6 FTEs for security and technical staff.		
b. Information Technology Business Initiatives: \$0.8 million in General Revenue for upgrades to various agency applications.		
c. Communications: \$0.5 million in General Revenue and 3 FTEs for staffing to provide enhanced services for customers.		
d. Capital Construction Projects: \$72.3 million, including \$46.5 million in General Revenue, \$8.9 million from Fund 9, \$9.2 million from URMFT, \$5.0 million from Fund 64, and \$2.6 million from the Sporting Goods Sales Tax transfer to State Parks Account No. 64 (SGST), to address statewide construction and repair needs.		
e. Capital Construction Modernization: \$1.6 million in General Revenue and 5 FTEs for capital planning and design staff and a capital construction management system.		

**Section 6**

**Parks and Wildlife Department  
Items not Included in Recommendations - House**

	2016-17 Biennial Total	
	GR & GR- Dedicated	All Funds
<p><b>5. Local Parks Grant Program Funding:</b> \$14.1 million, including \$8.4 million from the Sporting Goods Sales Tax transfer to the Texas Recreation and Parks Account No. 467 and \$5.6 million from the Sporting Goods Sales Tax Transfer to the Large County and Municipality Recreation and Parks Account No. 5150, for grants to local units of government.</p>	\$ 14,053,956	\$ 14,053,956
<p><b>6. Battleship TEXAS:</b> \$25.0 million in General Revenue to complete structural repairs.</p>	\$ 25,000,000	\$ 25,000,000
<p><b>7. Tourism and Recreation:</b> \$18.5 million in General Revenue to create a visitor's center at Franklin Mountains State Park and provide a \$15.0 million grant to the Texas State Aquarium for capital improvements.</p>	\$ 18,500,000	\$ 18,500,000
<p><b>8. Rider 28, Unexpended Balance Authority Within the Biennium-Grants and Border Security:</b> Rider allows funds to be carried forward within the biennium if used for certain purposes. Request would remove language limiting unexpended balance authority to appropriations associated with grants to local entities or activities associated with border security. (See also Rider Highlights - House, Item 28)</p>		
<p><b>9. (Former) Rider 27, Appropriation of Receipts out of the General Revenue-Dedicated Accounts.</b> Restore rider that appropriates revenue received to Fund 9 and Fund 64 above amounts included in the 2016-17 Biennial Revenue Estimate. Request would remove limitations on unexpended balances carried forward and establish that increases in appropriation authority in any given fiscal year would be based on actual revenues earned in excess of the Biennial Revenue Estimate the prior fiscal year.</p>		
<p><b>10. New Rider, Payments to State Parks Business System Vendors:</b> Add new rider stating estimated appropriations for new vendor contract or contracts associated with State Parks business system. (See Item 1d above and Selected Fiscal and Policy Issues - House, Item 11)</p>		
<p><b>11. Rider 9, Appropriation: State Owned Housing Authorized:</b> Rider establishes cost recovery requirement for state-owned housing and the estimated amounts recovered. Contingent upon the approval of Item 4d above, add language to authorize construction of two staff residences at Chaparral Wildlife Management Area.</p>		

**Section 6**

**Parks and Wildlife Department  
Items not Included in Recommendations - House**

2016-17 Biennial Total	
GR & GR- Dedicated	All Funds
<p><b>12. Rider 33, Appropriation of Oyster Shell Recovery Receipts:</b> Rider appropriates receipts from the sale of oyster shell recovery tags. Contingent upon the approval of Item 3c above, add language appropriating unexpended balances from Oyster Shell Recovery and Replacement subaccount of Fund 9 from FY 2015 to FY 2016.</p> <p><b>13. Rider 31, Receipts from the Sale of Eagle Mountain Lake:</b> Rider prohibits the use of proceeds from the sale of Eagle Mountain Lake State Park held in Fund 64 to be used for the development of Palo Pinto Mountain State Park. Contingent upon approval of Item 1e above, request deletes this rider.</p>	
<b>Total, Items Not Included in the Recommendations</b>	<b>\$ 195,158,021    \$ 195,158,021</b>

**Section 7**

**Parks and Wildlife Department  
Summary of 10 Percent Biennial Base Reduction Options - House**

Priority	Item	Description/Impact	Biennial Reduction Amounts				Reduction as % of Program GR/GR-D Total	Included in Intro Bill?
			GR and GR-Dedicated	All Funds	FTEs	Potential Revenue Loss		
1	<b>Coastal Erosion Interagency Contract</b>	The reduction will negatively impact funding available to state, local, federal and non-profit entities for coastal management and erosion projects.	\$16,850,940	\$16,850,940		\$0	75%	No
2	<b>Local Parks</b>	The reduction will negatively impact funding available to local entities for local parks.	\$9,100,000	\$9,100,000		\$0	33%	No
3	<b>Inland Fisheries Hatchery Operations</b>	The reduction will negatively impact hatchery production capacity. Long-term, reductions in fingerling production can impact the availability of quality fishing opportunities and could result in reductions in fishing license revenues.	\$200,163	\$200,163	4.0	\$0	2%	No
4	<b>Coastal Fisheries Operations</b>	The reduction will negatively impact hatchery production capacity. Long-term, reductions in fingerling production can impact the availability of quality fishing opportunities and could result in reductions in fishing license revenues.	\$1,500,000	\$1,500,000	7.0	\$0	25%	No
5	<b>Law Enforcement Game Warden Vacancies</b>	Suspension of Game Warden classes would negatively impact the ability to provide comprehensive law enforcement to the state.	\$3,500,000	\$3,500,000	41.0	\$0	3%	No
6	<b>Wildlife Public Hunting</b>	Reduction of short and long-term leases will reduce public hunting opportunities and negatively impact the amount of revenue generated from the Annual Public Hunting Permit and drawn public hunts. Long-term, sustained reductions in hunting opportunities could negatively impact hunting license revenues.	\$1,000,000	\$1,000,000		\$827,400	23%	No
7	<b>State Parks Closures</b>	Closures would result in no public access to numerous state parks across the state and significant revenue loss as state park entrance, facility and other fees would be eliminated.	\$10,300,000	\$10,300,000	121.0	\$4,600,000	6%	No
8	<b>Inland Fisheries Aquatic Vegetation</b>	Reduction will negatively impact the maintenance of boat lanes, outdoor recreational activities and fish and wildlife habitat statewide.	\$750,000	\$750,000	3.0	\$0	3%	No
9	<b>Wildlife Research Contracts</b>	The reduction would eliminate various wildlife research contracts.	\$2,000,000	\$2,000,000		\$0	5%	No

TOTAL, 10% Reduction Options

**\$45,201,103   \$45,201,103   176.0   \$5,427,400**

Section 7

**Parks and Wildlife Department  
Summary of 10 Percent Biennial Base Reduction Options - House  
Agency 10% Reduction Options by Category of Reduction**

