Page I-80 Mark Smith, Director and Librarian Louellen Lowe, LBB Analyst

Method of Financing	2018-19 Base	2020-21 Recommended	Biennial Change (\$)	Biennial Change (%)
General Revenue Funds	\$30,526,429	\$30,346,939	(\$179,490)	(0.6%)
GR Dedicated Funds	\$0	\$0	\$0	0.0%
Total GR-Related Funds	\$30,526,429	\$30,346,939	(\$179,490)	(0.6%)
Federal Funds	\$21,251,785	\$21,650,989	\$399,204	1.9%
Other	\$1 <i>7</i> ,800,524	\$42,61 <i>7</i> ,682	\$24,81 <i>7</i> ,158	139.4%
All Funds	\$69,578,738	\$94,615,610	\$25,036,872	36.0%

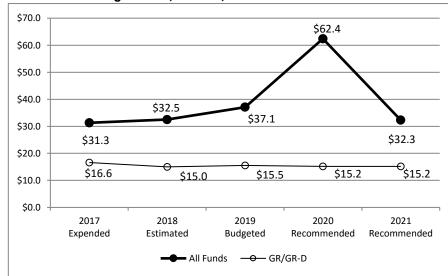
	FY 2019	FY 2021	Biennial	Percent
	Budgeted	Recommended	Change	Change
FTEs	169.5	169.5	0.0	0.0%

## Agency Budget and Policy Issues and/or Highlights

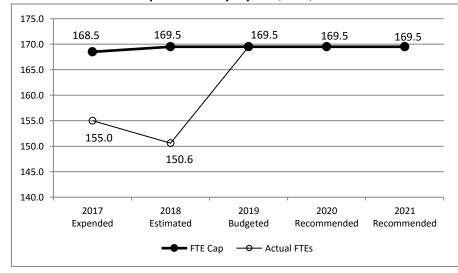
• The Texas State Library and Archives Commission (TSLAC) is currently under Sunset Review. TSLAC works to preserve the archival record of Texas; offer support to Texas public, academic, and school libraries; provide technical knowledge and support to public agencies in the maintenance of records; and directly provide adaptive reading and audio material for Texans with disabilities.

### The bill pattern for this agency (2020-21 Recommended) represents an estimated 100% of the agency's estimated total available funds for the 2020-21 biennium.

## Historical Funding Levels (Millions)



### Historical Full-Time-Equivalent Employees (FTEs)



# Library Archives Commission Summary of Funding Changes and Recommendations - House

Funding Changes and Recommendations for the 2020-21 Biennium compared to the 2018-19 Base Spending Level (in millions)	General Revenue	GR-Dedicated	Federal Funds	Other Funds	All Funds	Strategy in Appendix A
SIGNIFICANT Funding Changes and Recommendations (each issue is explained in Section 3 and additional det	ails are provided	d in Appendix A):				
A) Economic Stabilization Funds for the expansion of the State Records Center on Shoal Creek.	\$0.0	\$0.0	\$0.0	\$26.6	\$26.6	B.1.1, C.1.1
Agency-projected increased Interagency Contracts due to greater demand for State Records Storage.	\$0.0	\$0.0	\$0.0	\$0.9	\$0.9	C.1.1
OTHER Funding Changes and Recommendations (these issues are not addressed in Section 3 but details are pr	ovided in Appe	ndix A):				
One-time Economic Stabilization Funds for federal eRate program (\$1,000,000) and expenditure of License Plate grants (\$23,077) in current biennium.	\$0.0	\$0.0	\$0.0	(\$1.0)	(\$1.0)	A.1.2.
TexShare and TexQuest decrease in appropriated receipts due to payment not yet received by client agencies offset by anticipated increase in interagency contracts. The agency anticipates annual increase in cost of contracting with vendor.	\$0.0	\$0.0	\$0.0	(\$0.4)	(\$0.4)	A.1.1.
Completion of Integrated Library System project for the Talking Book Program and anticipated operating cost savings due to implementation.	\$0.0	\$0.0	\$0.0	(\$0.8)	(\$0.8)	A.2.1.
Agency-anticipated decrease primarily related to expenditure of one-time gifts for the Sam  Houston Center, one-time purchase of a self-service scanner, and expenditure of storage fee revenue carried forward into 2018-19 from the 2016-17 biennium.	\$0.0	\$0.0	\$0.0	(\$0.5)	(\$0.5)	B.1.1., D.1.1.
(S) Increase in federal State Library Services grant offset by slight decrease in National Historical Publications and Records grant.	\$0.0	\$0.0	\$0.4	\$0.0	\$0.4	A.1.1., A.1.2., A.2. B.1.1., D.1.1.
H) Decrease in General Revenue to align with Texas Department of Information Resources recommended data center services for the agency.	(\$0.2)	\$0.0	\$0.0	\$0.0	(\$0.2)	A.1.1., A.2.2., B.1. C.1.1., D.1.1.
TOTAL SIGNIFICANT & OTHER Funding Changes and Recommendations (in millions)	(\$0.2)	\$0.0	\$0.4	\$24.8	\$25.0	As Listed
SIGNIFICANT & OTHER Funding Increases	\$0.2)	\$0.0	\$0.4 \$0.4	\$2 <b>4.6</b> \$27.5	\$25.0	As Listed As Listed
SIGNIFICANT & OTHER Funding Decreases	(\$0.2)		\$0.0	(\$2.7)	(\$2.9)	

NOTE: Totals may not sum due to rounding.

## Library & Archives Commission Selected Fiscal and Policy Issues - House

1. **State Records and Archives Storage.** Included in recommendations is \$26.6 million in Economic Stabilization Funds for the expansion of the State Records Center on Shoal Creek. This additional funding will accommodate increasing demand for records and archives storage for a 20-25-year period.

Not included in recommendations is the agency's request of \$4.4 million in Revenue Bond proceeds for the renovation of state-owned space on Promontory Point for the purpose of state records storage. As a short-term solution to retrofit 20,000 square feet this would provide immediate storage capacity for approximately five years (70,000 boxes). Debt service for the sale of Revenue Bonds is estimated to be between \$381,000 and \$386,500 each year through FY 2039 for this project. The agency has indicated it would contribute approximately \$250,000 towards debt service for the biennium from Interagency Contracts and would request the remaining balance be paid with appropriations from General Revenue. Without the additional \$4.4 million for Promontory Point, the agency indicates there may be a gap in service as it anticipates it will be at 98% capacity as soon as of June 2019, at which point they will no longer be able to accept new records.

- 2. **Sunset Review.** The Sunset Advisory Commission (SAC) recommends continuation of the Texas Library and Archives Commission for another 12 years and has identified four issues for which it made recommendations.
  - <u>State Archives Management.</u> SAC made recommendations as it pertains to archival backlogs, the triaging of and fee collection for certain Public Information Act (PIA) requests, and the sale of archival replicas for revenue generation. Additionally, SAC adopted a recommendation to require the agency to coordinate with the Texas Historical Commission, Texas State Preservation Board, Texas Parks and Wildlife Department, and the General Land Office to explore options for new curatorial space at TSLAC's Shoal Creek location.
  - <u>State Records Management.</u> SAC recommendations addressed issues pertaining to the standardization and streamlining of retention requirements and permissions for the storage of legislative records, the need for local depositories to take ownership of local records so as to alleviate staffing issues at TSLAC, and the need to allow local entities to adopt records retention schedules without TSLAC approval.
  - <u>Grant Programs.</u> SAC recommendations addressed issues pertaining to a need for increased transparency and fairness in its grants programs, including disallowing persons applying for a grant to score grant applications for that same grant program. Additionally, recommendations include the exploration of weighted scoring for new applicants to increase the diversity of grant recipients.
  - <u>Committee training and standing advisory committees.</u> Finally, SAC recommendations addressed training for committee members and statutory authority for standing advisory committees. The SAC report indicates that its recommendations would not have a fiscal impact to the state and can be achieved with minimal impact on current agency resources.

### Library & Archives Commission Rider Highlights - House

#### **Modification of Existing Riders**

- 8. **Electronic Records Archives.** Recommendations change the title of the Rider to "**Texas Digital Archives**" to reflect current program nomenclature and continue UB authority between biennia for the storage system which electronically archives state agencies' records.
- 9. **Unexpended Balances: Talking Book Program Automation.** Recommendations revise this rider to continue cross-biennia UB authority and include intra-biennia authority for unexpended balances related to ongoing maintenance on the new Integrated Library System. Utilizing primarily gift funds and federal funds, the agency completed basic system integration for the Talking Book Program and has requested UB authority to complete the level of customization that would provide optimal support to clients and streamline agency processes.

#### **New Riders**

2. Sunset Contingency. Recommendations add this rider as the agency is currently under Sunset Review.

#### **Deleted Riders**

- 6. **Texas Reads License Plates: Appropriation of License Plate Unexpended Balances and Receipts.** Recommendations delete this rider as Article IX, Section 8.13 Appropriation of Specialty License Plate Receipts provides the agency authority to collect revenues from the sale of license plates.
- 10. **Salary Increases.** Recommendations delete this rider as recommended appropriations do not include the agency's request for an additional \$200,000 in General Revenue funds in the 2020-21 biennium for salary increases.
- 11. **E-Rate.** Recommendations delete the rider as the agency anticipates it will expend the entirety of the funds by the end of the current biennium.

# Library Archives Commission Items Not Included in Recommendations - House

		2020-21 Biennial Total					
		GR & GR-D	All Funds	FTEs	Information Technology Involved?	Contracting Involved?	Estimated Continued Cost 2022-23
Age	ncy Exceptional Items - In Agency Priority Order						
1)	Funding to renovate Promontory Point Facility to meet need for additional State Records Storage Space. Estimated debt service is approximatly \$743,800 for 2020-21, \$770,500 for 2022-23, and approximately \$390,000 each subsequent year until 2039.	\$0	\$4,400,000	0.0	No	Yes	\$770,500
2)	Gartner IT and physical security recommendations.	\$1,206,348	\$1,209,944	2.0	Yes	Yes	\$844,128
3)	Enhance TexShare and TexQuest offerings of online information resources.	\$4,237,978	\$4,545,978	1.0	Yes	Yes	\$4,540,978
4)	Continuation of Rider 10 pertaining to targeted salary increases.	\$400,000	\$400,000	0.0	No	No	\$400,000
5)	New InfoPower Outreach Project to outfit and staff mobile library vehicle.	\$520,884	\$554,524	3.0	No	No	\$524,524
6)	In-house General Counsel to manage Public Information Act requests and contracting processes.	\$480,587	\$484,184	2.0	Yes	No	\$474,184
7)	Continuation and modification of Rider 11 pertaining to the UB of unencumbered Economic Stabilization Funds for the federal E-Rate library initiative. The agency would like to retain and expend remaining funds in the 2020-21 biennium.	\$0	\$400,000	0.0	No	No	\$400,000
TC	OTAL Items Not Included in Recommendations	\$6,845,797	\$11,994,630	8.0			\$7,954,314

# Library Archives Commission Appendices - House

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С	FTE Highlights	9					
D	D Performance Measure Highlights						
E	E Summary of Ten Percent Biennial Base Reduction Options						

 $<sup>^{*}</sup>$  Appendix is not included - no significant information to report

Library & Archives Commission
Funding Changes and Recommendations - House, by Strategy -- ALL FUNDS

Strategy/Goal	2018-19 Base	2020-21 Recommended	Biennial Change	% Change	Comments
LIBRARY RESOURCE SHARING SERVICES A.1.1	\$39,445,514	\$39,578,535	\$133,021	R	Recommendations include an increase of approximately \$366,521 in General Revenue Funds related to amounts UB'd from the previous biennium for TexShare and TexQuest, offset by a decrease of \$233,500 in General Revenue Funds related to a cost containment reduction originally taken from Strategy 4.1.1.
AID TO LOCAL LIBRARIES A.1.2	\$7,221,409	\$6,240,039	(\$981,370)	F	Recommendations include a decrease of \$1,000,000 in Economic Stabilization Funds related to the federal eRate broadband program offset by an increase of \$18,630 in Federal Funds related to the State Library Services grant.
DISABLED SERVICES A.2.1	\$5,576,400	\$4,794,070	(\$782,330)	r	Recommendations include a decrease of \$782,330 in Appropriated Receipts related to the completion of the new Integrated Library System for the Talking Book Program.
Total, Goal A, DELIVERY OF SERVICES	\$52,243,323	\$50,612,644	(\$1,630,679)	(3.1%)	
PROVIDE ACCESS TO INFO & ARCHIVES B.1.1	\$7,001,854	\$21,238,605	\$14,236,751	1 R 2 c 3 r s 2 L	Recommendations include:  1) An increase of \$14,660,000 in Economic Stabilization Funds to expand the State Records Center at Shoal Creek.  2) A decrease of \$299,217 in General Revenue Funds related to the Transfer of one position from B.1.1. to D.1.1. and a one-time purchase.  3) A decrease of \$147,111 in Appropriated Receipts and Interagency Contracts related to the completion of large projects and estimated lower demand for services  4) A decrease of \$28,346 in Federal Funds from the National Historical Public Library grant program offset by an increase of \$51,425 in Federal Funds from the State Library Services grant program.
Total, Goal B, PUBLIC ACCESS TO GOV'T INFORMATION	\$7,001,854	\$21,238,605	\$14,236,751	203.3%	

Library & Archives Commission
Funding Changes and Recommendations - House, by Strategy -- ALL FUNDS

Strategy/Goal MANAGE STATE/LOCAL RECORDS C.1.1	2018-19 Base \$4,543,683	2020-21 Recommended \$17,417,527	Biennial Change \$12,873,844	Change Comments  283.3% Recommendations include:  1) An increase of \$11,940,000 in Economic Stabilization Funds to expand the State Records Center at Shoal Creek.  2) An increase of \$721,009 in Interagency Contracts for a large imaging job and related equipment replacement.  3) A decrease of \$904 in General Revenue  4) A decrease of \$253,942 in Appropriated Receipts  5) An increase of \$467,681 in Appropriated Receipts (\$80,740) and Interagency Contracts (\$386,941) UB'd forward from the previous biennium. Approximately \$288,844 are funds projected to be UB'd out from 2021 to the following biennium.
Total, Goal C, MANAGE STATE/LOCAL RECORDS	\$4,543,683	\$17,417,527	\$12,873,844	283.3%
INDIRECT ADMINISTRATION D.1.1	\$5,789,878	\$5,346,834	(\$443,044)	<ul> <li>(7.7%) Recommendations include: <ol> <li>A decrease of \$115,195 in General Revenue primarily related to data consolidation services not included in base recommendations</li> <li>An increase of \$33,034 in Federal Funds from the State Library Services grant program.</li> <li>A decrease of \$560,883 in Appropriated Receipts and Interagency Contracts related to completed projects and anticipated decrease in demand.</li> <li>An increase of \$200,000 in Interagency Contracts related to Imaging and Storage Fees UB'd from the 2018-19 biennium.</li> </ol> </li> </ul>
Total, Goal D, INDIRECT ADMINISTRATION	\$5,789,878	\$5,346,834	(\$443,044)	(7.7%)
Grand Total, All Strategies	\$69,578,738	\$94,615,610	\$25,036,872	36.0%

# Library Archives Commission FTE Highlights - House

Full-Time-Equivalent Positions	Expended 2017	Estimated 2018	Budgeted 2019	Recommended 2020	Recommended 2021
Сар	168.5	169.5	169.5	169.5	169.5
Actual/Budgeted	155.0	150.6	169.5	NA	NA

Schedule of Exempt Positions (Cap)					
Director & Librarian, Group 3	\$143,400	\$1 <i>4</i> 3,500	\$143,500	\$1 <i>4</i> 3,500	\$143,500

### Notes:

a) The State Auditor's Office Report, Executive Compensation at State Agencies (Report No. 18-705, August 2018), indicates a market average salary of \$155,977 for the Executive Director position at the Public Finance Authority and recommends a change from the current Group 3 classification to Group 4. The agency is not requesting any changes to its exempt position.

## Library Archives Commission Summary of Ten Percent Biennial Base Reduction Options Recommendations - House

			Biennial	Reduction Am	ounts	]			
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
1)	Reduction of funding for TexShare/TexQuest databases	Reduction of funding for online e-resource materials made available via the TexShare and TexQuest resource sharing projects. According to the agency, this will impact the scope, variety, and number of online resources available to the public.	\$450,000	\$450,000	0.0	\$0	3%	\$15,733,878	No
2)	Elimination of Collections Librarian position	Eliminate the full-time position of collections librarian. This position is responsible for managing books and other materials collections primarily in the Talking Book Program. According to the agency, the quality of this program for disabled Texans would be diminished.	\$106,000	\$106,000	1.0	\$0	3%	\$3,711,164	No
3)	Reduction of funding for Sam Houston Center Capital Repairs	Reduction of capital funds for Sam Houston Regional Library and Research Center facility repairs and renovations. According to the agency, this will impede the efforts to address deferred maintenance of buildings on the aging Liberty, TX campus.	\$200,000	\$200,000	0.0	\$0	4%	\$5,265,765	No
4)	Additional reduction of funding for TexShare/TexQuest databases	Further reduction of funding for online e-resource materials made available via the TexShare and TexQuest resource sharing projects, further reducing the scope and variety of available online resources.	\$386,000	\$386,000	0.0	\$0	2%	\$15,733,878	No
5)	Additional reduction of funding for Sam Houston Center Capital Repairs	Further reduction of capital funds for Sam Houston Regional Library and Research Center facility repairs and renovations.	\$200,000	\$200,000	0.0	\$0	4%	\$5,265,765	No
6)	Elimination of Archivist I position	Elimination of the Archivist I position at the Sam Houston Center in Liberty, TX.  According to the agency, elimination of this position will require the transportation of archival collections to Austin so that other State Archivists may assume responsibilities, negatively impacting other agency operations.	\$100,000	\$100,000	1.0	\$0	2%	\$5,265,765	No
7)	Discontinuation of Report of Reports	Elimination of preparation and delivery of the "Report of Reports," as required by Rider. This will impact the state's ability to identify unnecessary reporting requirements to save agencies' time and administrative costs.	\$60,000	\$60,000	0.0	\$0	5%	\$1,116,154	No
8)	Reduction of funding for indirect administration	Reduction of administrative operational expenditures for the biennium.	\$8,000	\$8,000	0.0	\$0	0%	\$4,025,980	No

## Library Archives Commission Summary of Ten Percent Biennial Base Reduction Options Recommendations - House

			Biennial Reduction Amounts						
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
9)	Additional reduction of funding for TexShare/TexQuest databases	Further reduction of funding for online e-resources made available via the TexShare and TexQuest resource sharing projects. This reduction, taken with the previous reductions, will jeopardize the agency's maintenance of effort for federal funds.	\$784,000	\$784,000	0.0	\$0	5%	\$1 <i>5,</i> 733,878	No
10)	Elimination of Community Engagement position	Elimination of the Community Engagement Manager, which according to the agency would reduce agency capacity to conduct outreach and training for statewide local libraries. This reduction will negatively impact the amount of federal funds available to the agency.	\$126,000	\$126,000	1.0	\$0	1%	\$1 <i>5,</i> 733,878	No
1 11)	Elimination of 1 FTE - the Talking Book Program (TBP) Office Services staff position	Elimination of a full-time Office Services staff position in the Talking Book Program which will delay service to TBP patrons and create program backlogs.	\$54,000	\$54,000	1.0	\$0	1%	\$3,711,164	No
1 12)	Elimination of 1 FTE - a TBP Reader Services staff position	Elimination of a full-time Reader Services Consultant position in the Talking Book Program which the agency predicts would result in service delays and backlogs for TBP patrons.	\$83,000	\$83,000	1.0	\$0	2%	\$3,711,164	No
1 131	Elimination of 1 FTE - the Preservation Officer position	Elimination of the position of Preservation Officer which provides guidance for the management of collections and standards of preservation.	\$124,000	\$124,000	1.0	\$0	2%	\$5,265,765	No
1 (4)	Additional reduction of funding for Sam Houston Center Capital Repairs	Further reduction of capital funds for Sam Houston Regional Library and Research Center facility repairs and renovations. This reduction will prevent TSLAC from the ability to stay current with efforts to address the deferred maintenance projects.	\$200,000	\$200,000	0.0	\$0	4%	\$5,265,765	No
15)	Elimination of the Training Coordinator position	Elimination of the Training Coordinator which, according to the agency, will impact the number of records management trainings provided state-wide.	\$124,000	\$124,000	1.0	\$0	11%	\$1,116,154	No
16)	Additional reduction of funding for indirect administration	Further reduction of administrative operational expenditures for the biennium.	\$18,000	\$18,000	0.0	\$0	0%	\$4,025,980	No

## Library Archives Commission Summary of Ten Percent Biennial Base Reduction Options Recommendations - House

			Biennial Reduction Amounts						
Prior	ity Item	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
1	Reduction of funding for Texas Digital Archives	Reduction of funding for Texas Digital Archives which according to the agency will slow its ability to add new content to the Texas Digital Archives and will further impact the agency's backlog of archival materials.	\$29,643	\$29,643	0.0	\$0	1%	\$5,265,765	No

TOTAL, 10% Reduction Options \$3,052,643 \$3,052,643 7.0 \$0