

LEGISLATIVE BUDGET BOARD

Overview of June 2014 Adult and Juvenile Correctional Population Projections

**PRESENTED AT THE CRIMINAL JUSTICE FORUM
LEGISLATIVE BUDGET BOARD STAFF**

SEPTEMBER 2014

Criminal Justice Forum Parameters

- Diverse group of participants
- A learning opportunity for all
- Limited to the subject area
- Please hold all questions and feedback until the end of the presentation
- Please fill out the feedback form and turn in after the Forum (last page of handouts)

Feedback Form – Research Suggestions

What did you like most about the forum?
+ _____

What are your suggestions for improving the forum?

Other comments or suggestions:

Please provide us with any recommendations for future research or suggestions to improve current or planned research:

To help us better meet your needs, please check the category that best describes you:
 Legislative staff
 State agency staff
 Local government staff
 College/University Faculty
 College/University Student
 Advocacy group members
 Media bloggers
 General Public
 Other, please specify: _____

Please provide us with any recommendations for future research or suggestions to improve current or planned research:

Criminal Justice Forum Parameters

- Criminal Justice Forums are an opportunity for various groups to come together to learn about and discuss current issues in criminal/juvenile justice.
- If you have any questions that remain unanswered following the Criminal Justice Forum, please feel free to talk with any CJDA team member following the Forum
- Past Criminal Justice Forum presentations may be found here:
<http://www.lbb.state.tx.us/CJDA.aspx?Team=CJDA>

Agenda

- Introduction
- Adult Projections
- Juvenile Projections
- Projections and the Budget
- Upcoming Qualitative Research
- Question and Answer

Adult Projections: Overview

The adult projections cover populations in the following correctional systems:

- Community Supervision (i.e., Probation)
- Incarceration
- Parole

Adult Projections: Methodology

How many adults will come into the justice system?

How long will each adult stay in the justice system?

Adult Projections: Methodology

On-hand population
with a predicted length
of stay/supervision

Admission population
with a predicted length
of stay/supervision

Plug these
populations
into Simul8 and
enter number
of expected
admissions

A projected
population is
produced

Adult Projections: Methodology

- The simulation model tracks offender movement into, through, and out of the criminal justice system.
- Projections are based on current statutes, laws, policies, and practices.

Adult Projections: Methodology

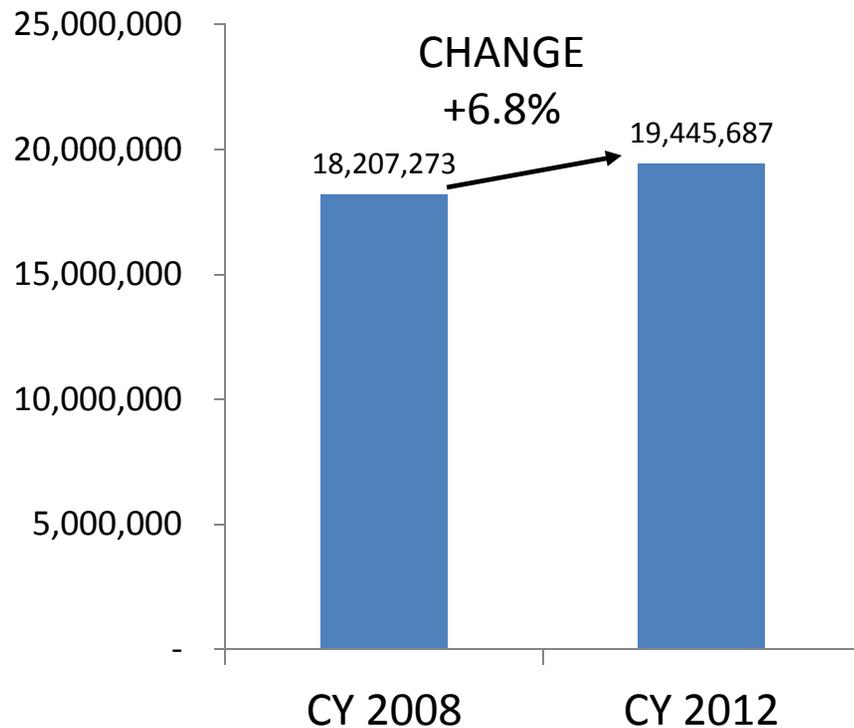
Population projections consider:

- Population trends
- Arrest trends
- Court trends
- Admission trends
- Length of stay/supervision trends
- Legislative, policy, and practice changes
- Qualitative research findings

Adult Projections: Key Trends

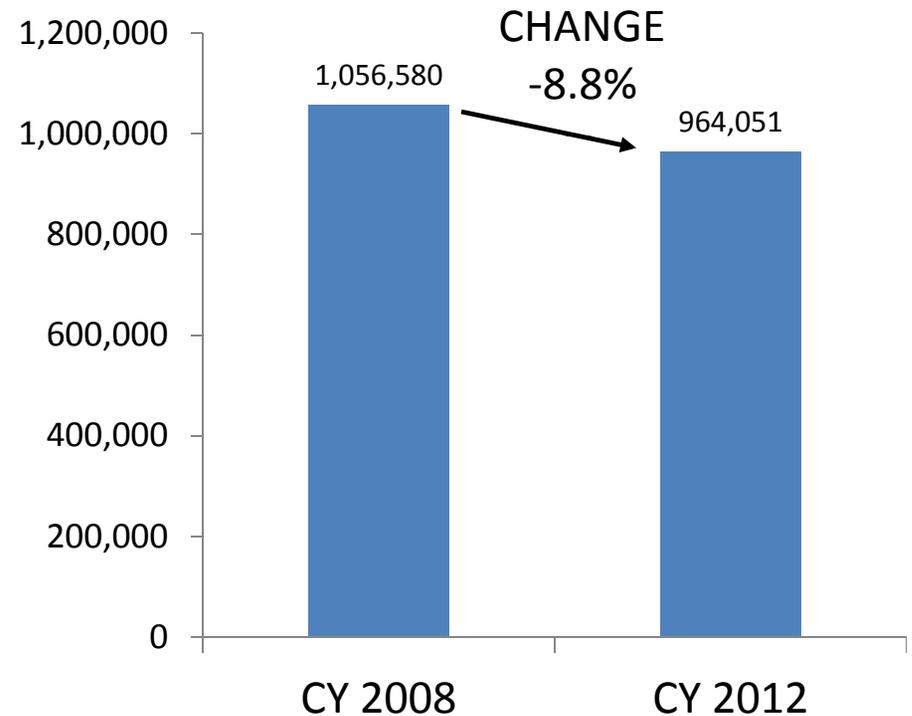
Texas Adult Population

Calendar Years 2008 and 2012



Texas Adult Arrests

Calendar Years 2008 and 2012



Note: Adults are defined as individuals age 17 and older.

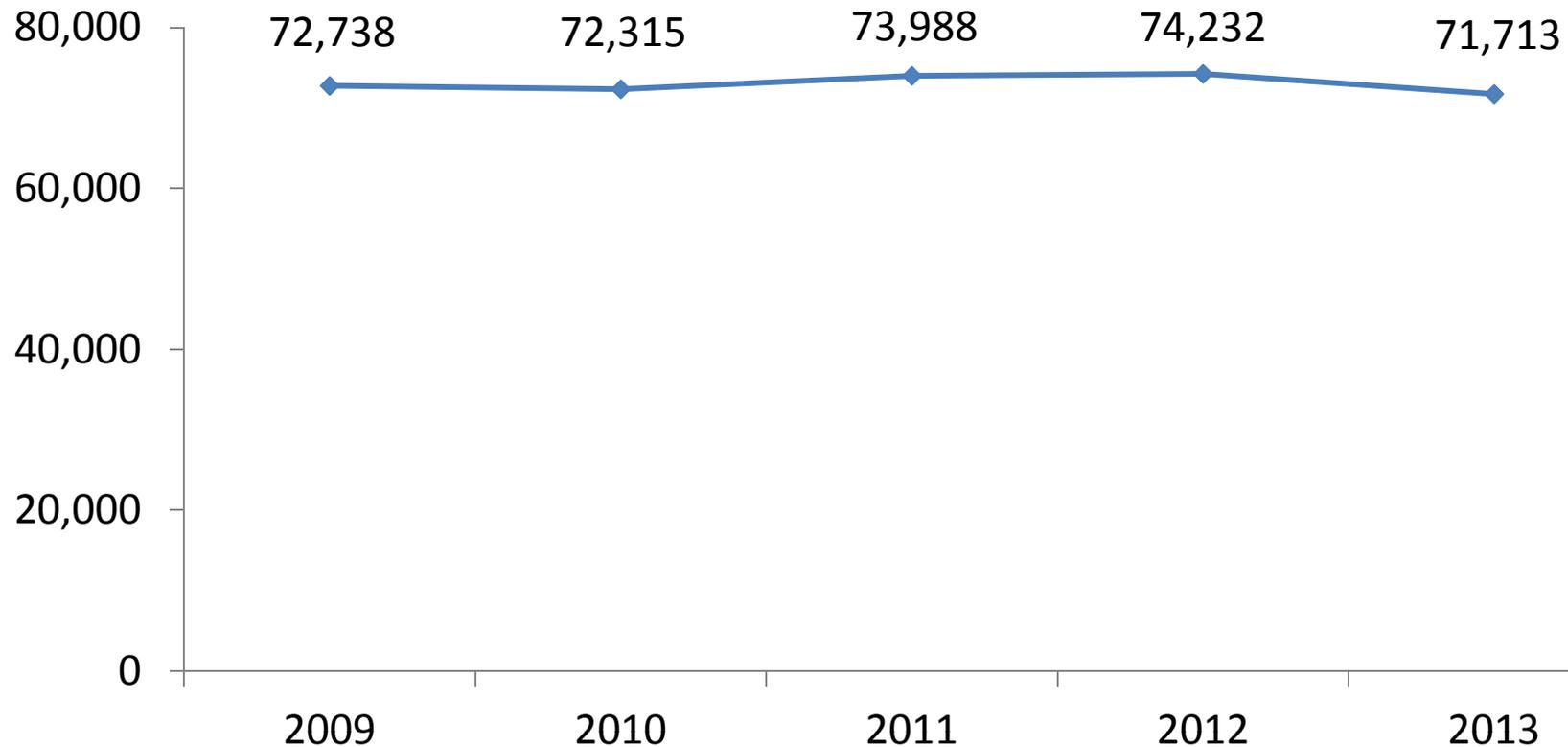
Sources: Legislative Budget Board; Texas State Data Center; Texas Department of Public Safety.

Adult Projections: Incarceration

- The Texas Department of Criminal Justice (TDCJ) administers adult state correctional facilities.
- The projected state incarceration population includes offenders housed in:
 - Prison
 - State jail
 - Substance abuse felony punishment facilities

Adult Projections: Incarceration Admissions

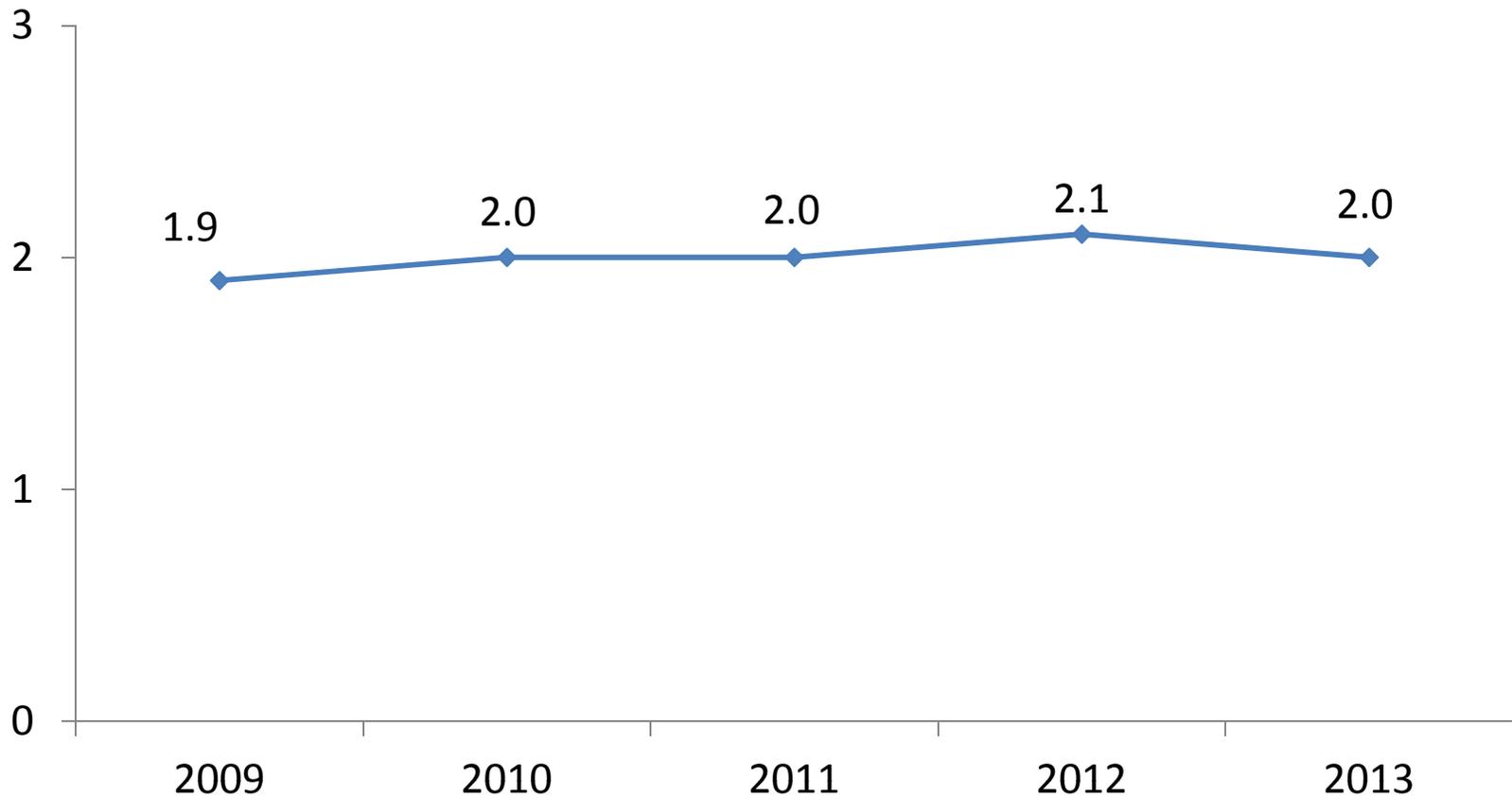
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Incarceration Length of Stay (in years)

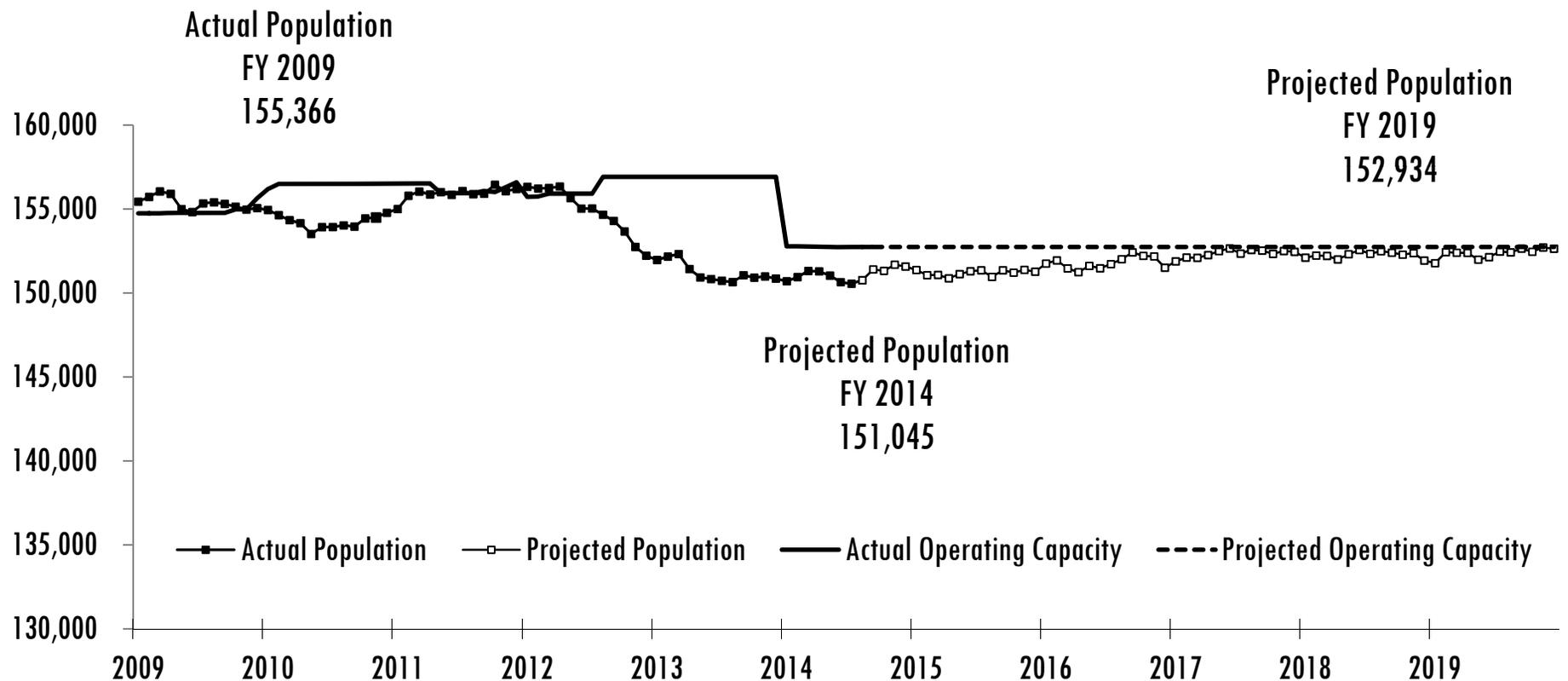
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Actual and Projected Incarceration Population and Operating Capacity

Fiscal Years 2009 To 2019



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Incarceration

FISCAL YEAR	INCARCERATION POPULATION (END-OF-MONTH YEARLY AVERAGE)	INTERNAL OPERATING CAPACITY	STATE-OPERATING CAPACITY COMPARED TO PROJECTED POPULATION	
			DIFFERENCE	PERCENTAGE
2014	151,045	152,760	1,715	1.1%
2015	151,217	152,760	1,543	1.0%
2016	151,817	152,760	943	0.6%
2017	152,374	152,760	386	0.3%
2018	152,292	152,760	468	0.3%
2019	152,394	152,760	366	0.2%

Note: Operating capacity is 96.0 percent of sum of total unit capacities. The TDCJ internal operating capacity includes beds temporarily removed from capacity and will differ from the internal operating capacity reported in the LBB's Monthly Correctional Indicators report.

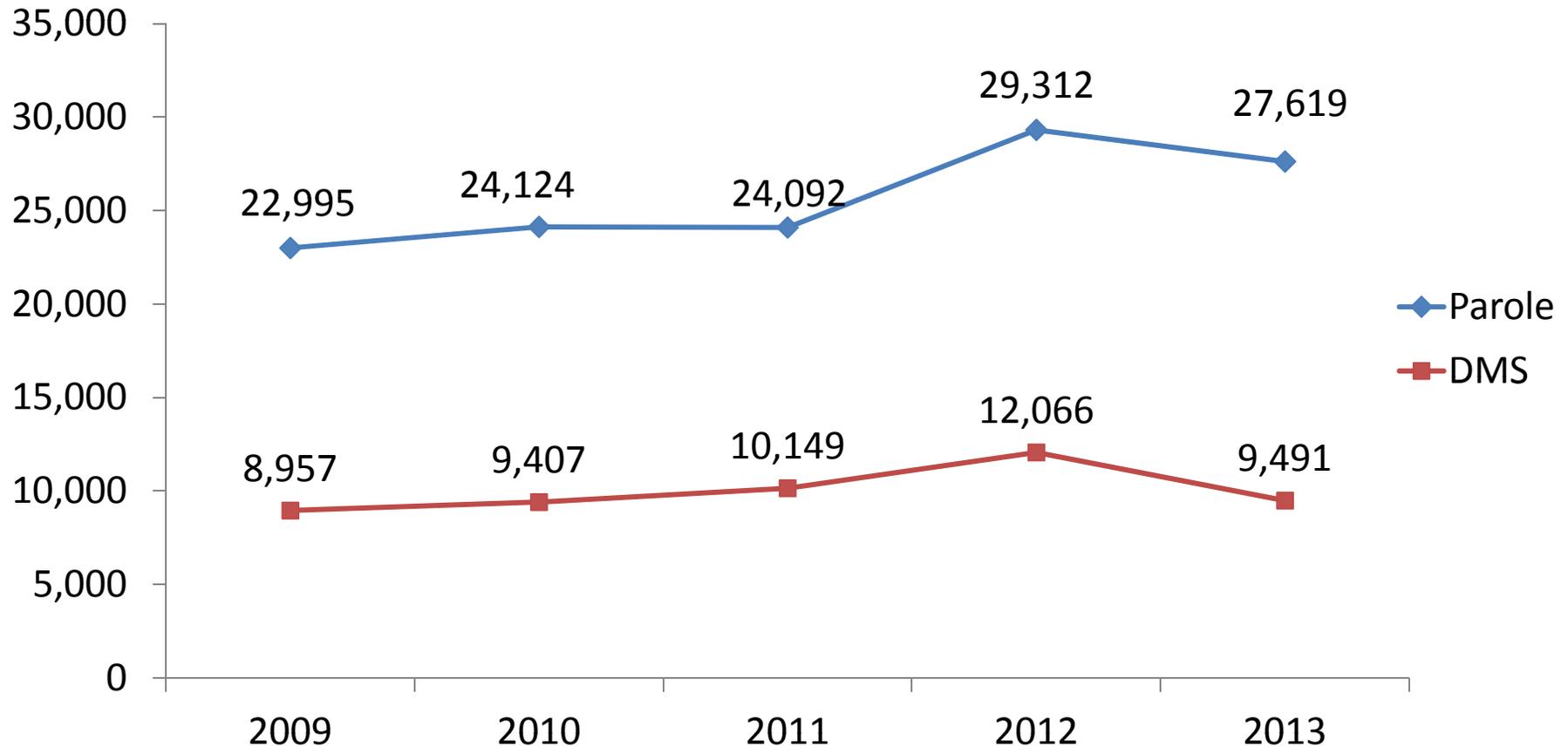
Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Active Parole

- Statute determines who is eligible for parole and when
- Board of Pardons and Paroles (BPP) determines whether:
 - Eligible prisoners are approved for release to parole
 - Parolees violated supervision terms and, if so, whether to revoke parole
- The TDCJ Parole Division supervises parolees and notifies BPP of supervision violations
- The projected parole population covers active parolees – parolees who have not absconded

Adult Projections: Active Parole and Discretionary Mandatory Supervision (DMS) Case Approvals

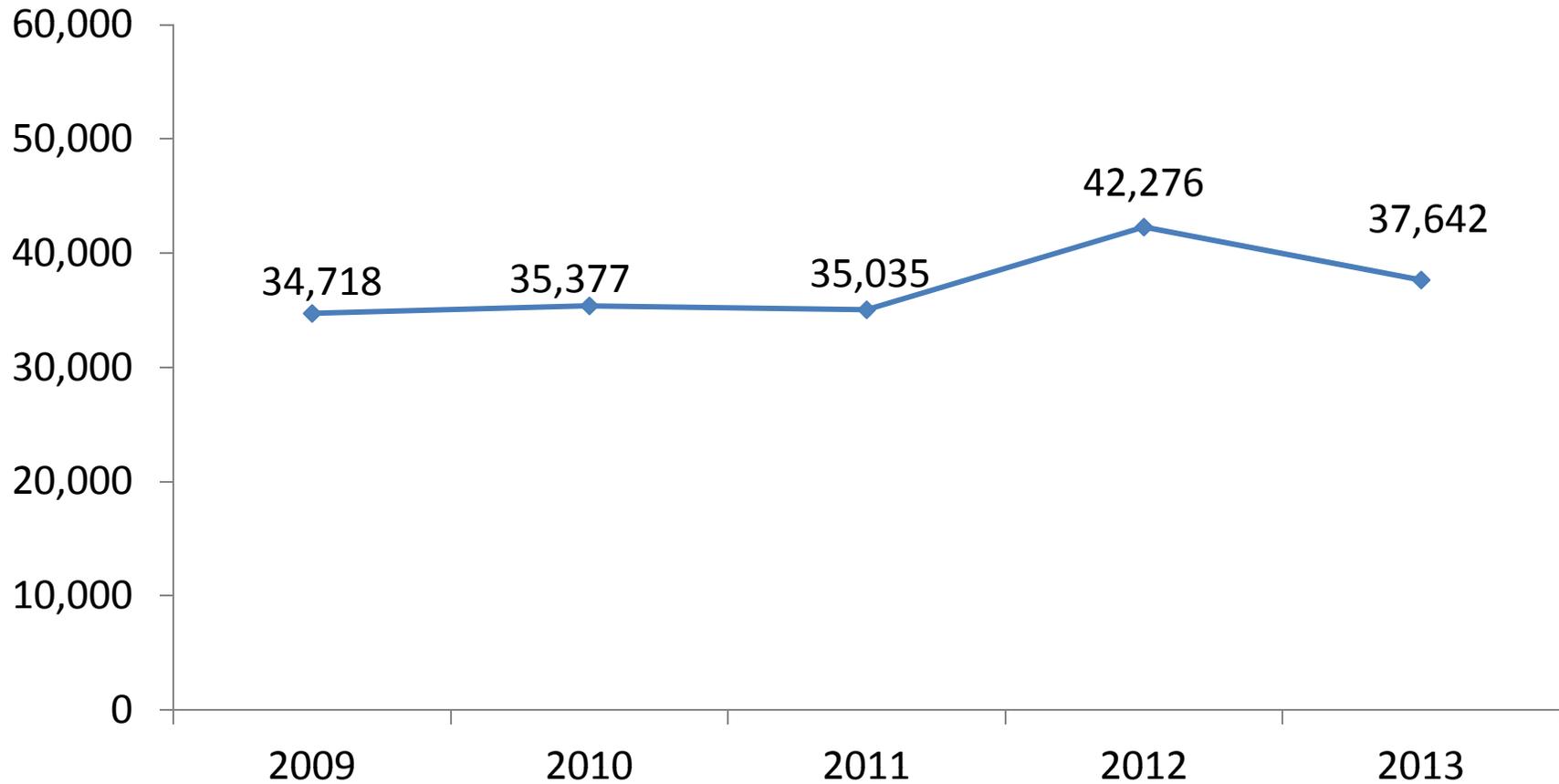
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Active Parole Supervision Admissions

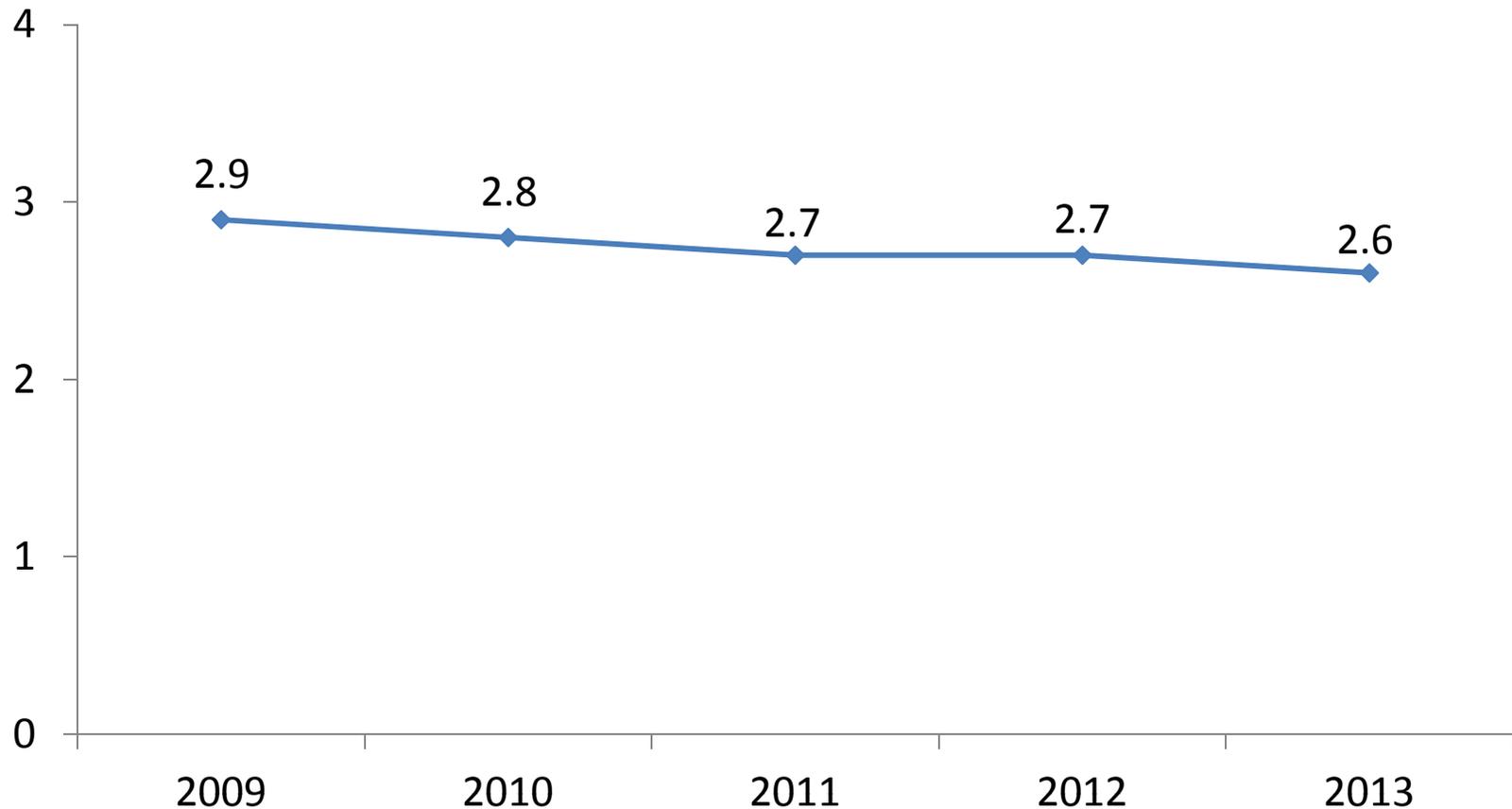
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Active Parole Average Length of Supervision (in years)

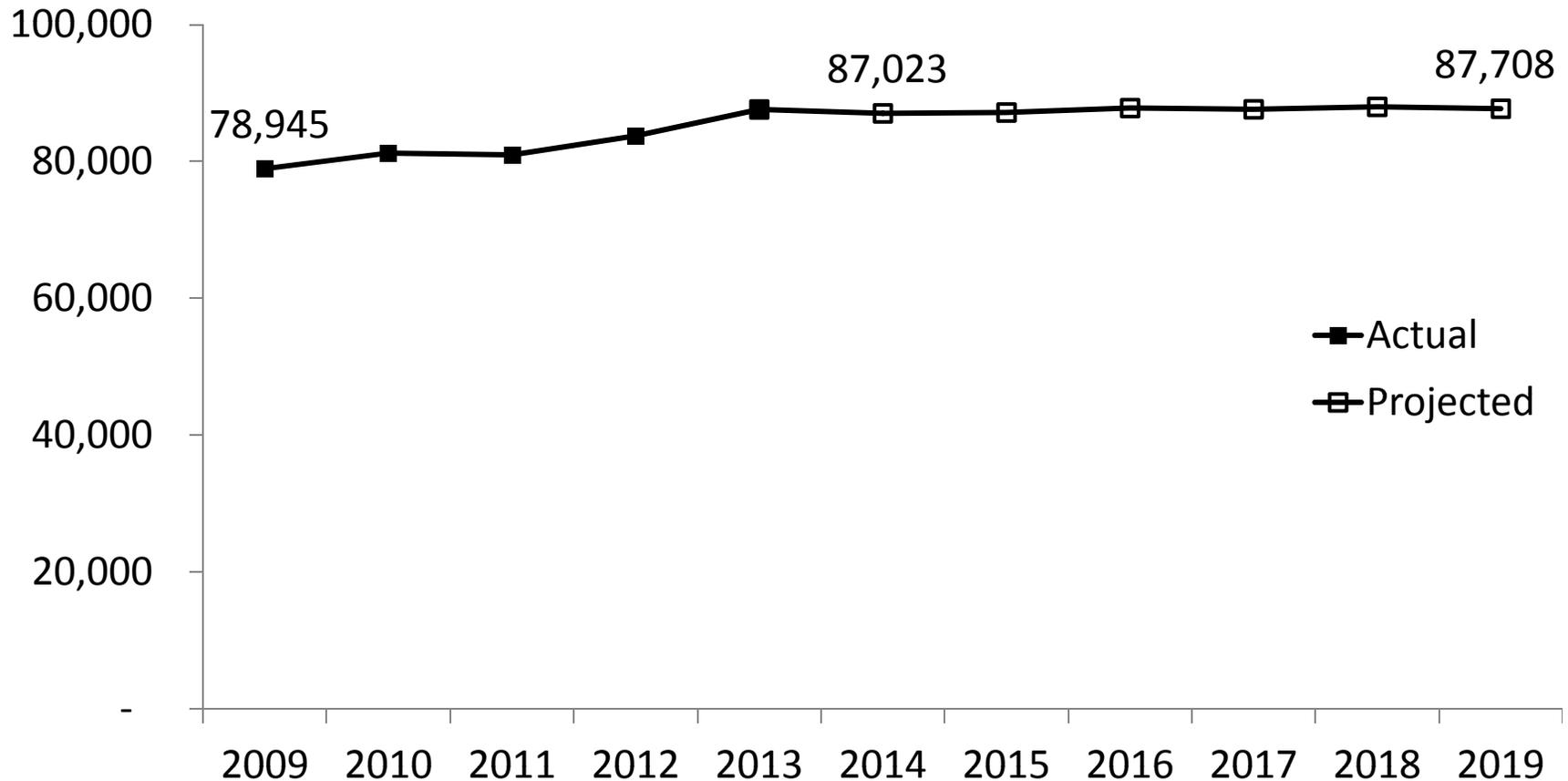
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Actual and Projected Active Parole Population

Fiscal Years 2009 To 2019



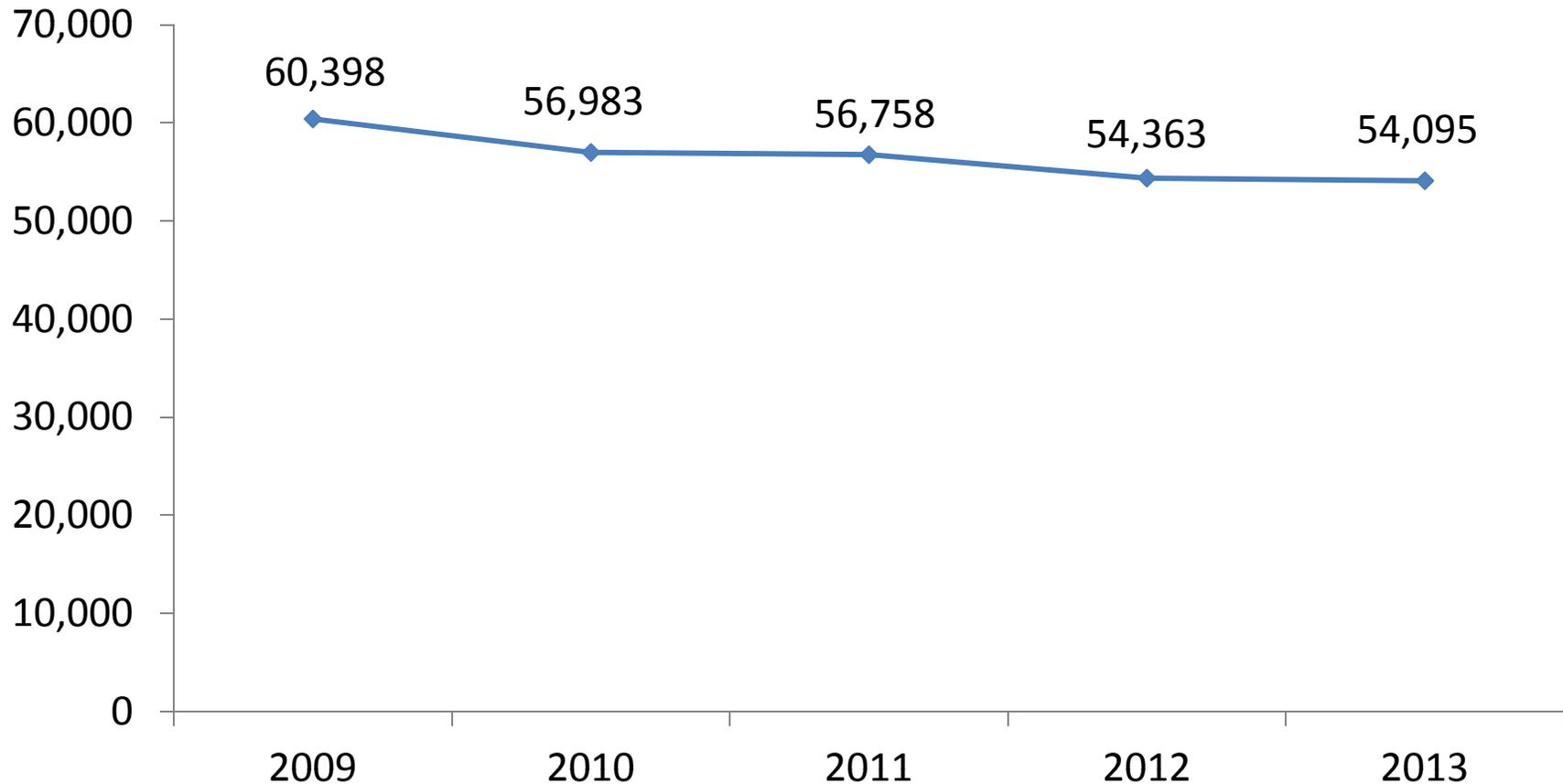
Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Community Supervision (Probation)

- Local courts:
 - Sentence probationers to community supervision
 - Determine whether a probationer violated supervision terms and, if so, whether to revoke supervision
- Community Supervision and Corrections Departments (CSCD) supervise offenders and notify courts of supervision violations
- TDCJ's Community Justice Assistance Division (CJAD) monitors, funds, and supports CSCDs
- The projected population covers those under direct supervision

Adult Projections: Felony Direct Community Supervision Placements

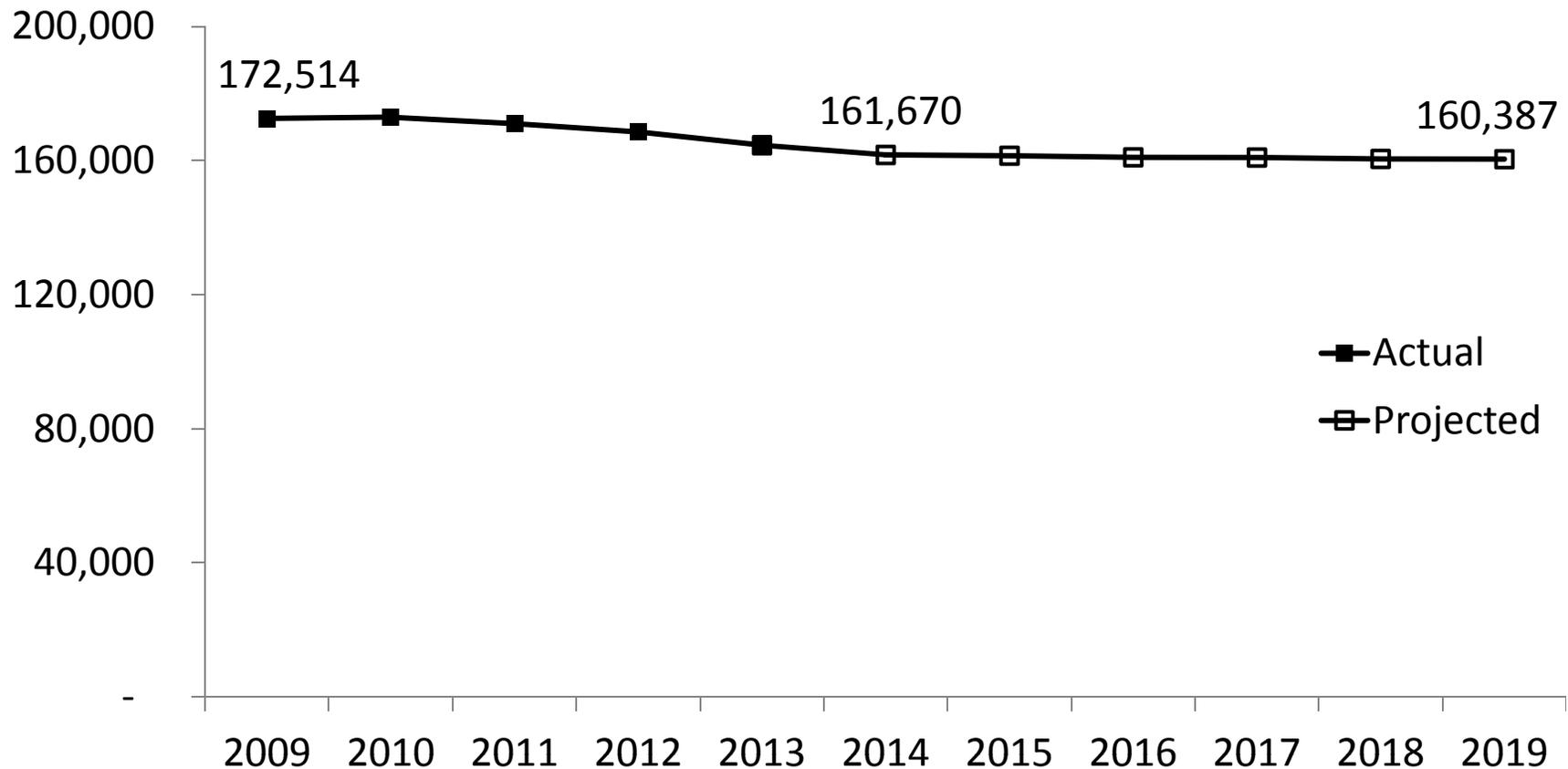
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Actual and Projected Felony Direct Community Supervision Population

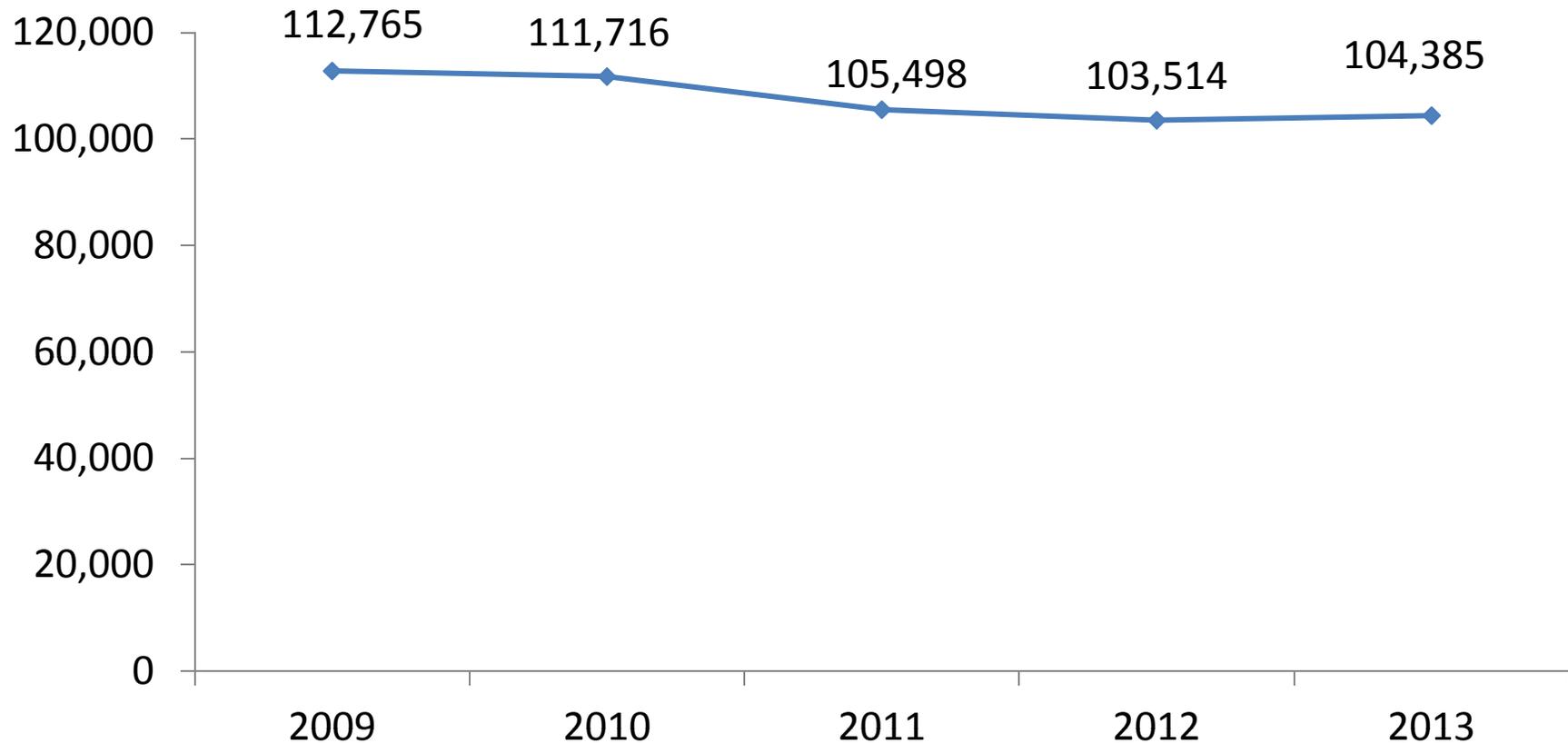
Fiscal Years 2009 To 2019



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Misdemeanor Community Supervision Placements

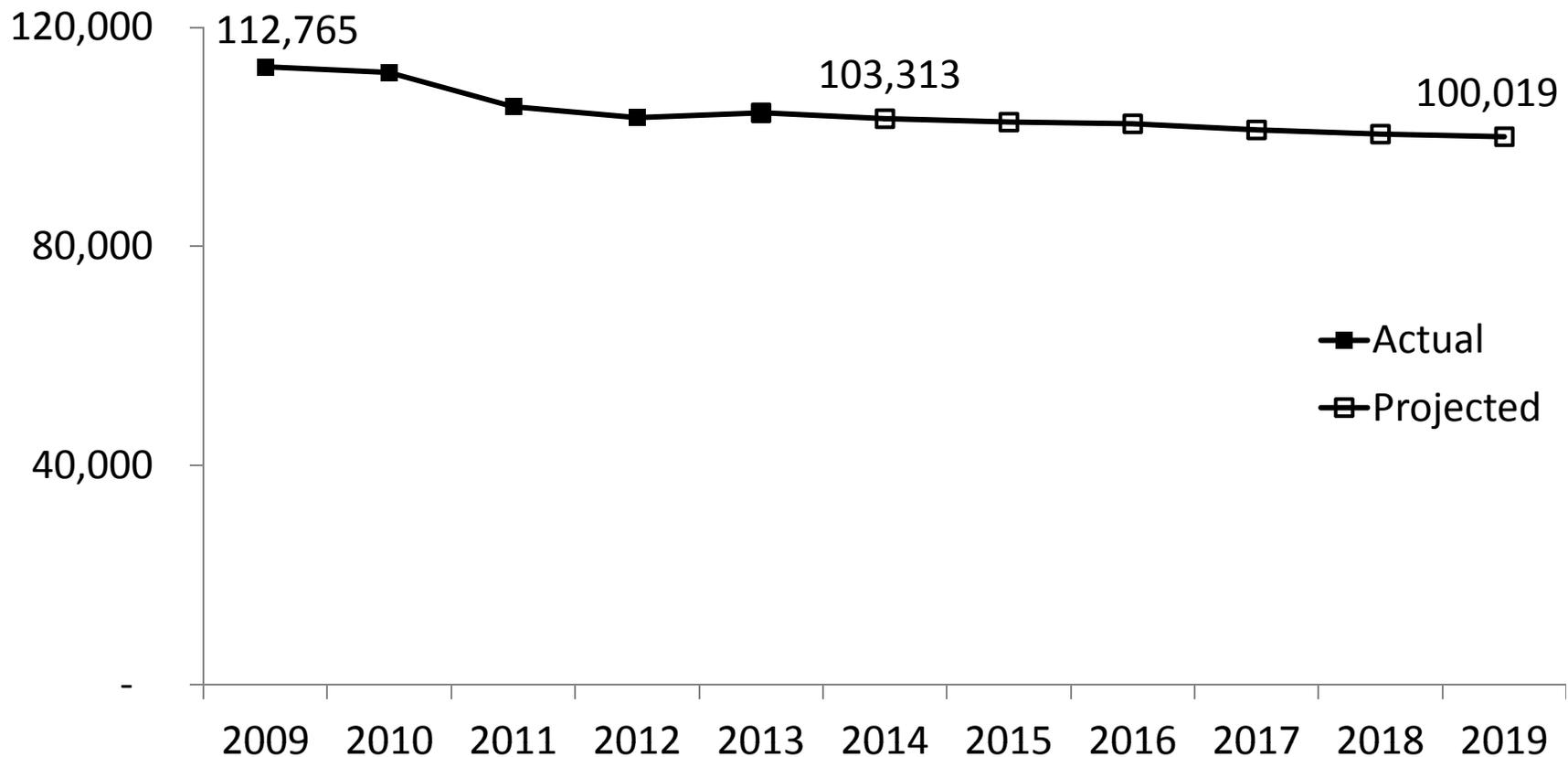
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Adult Projections: Actual and Projected Misdemeanor Community Supervision Placements

Fiscal Years 2009 To 2019



Sources: Legislative Budget Board; Texas Department of Criminal Justice.

Juvenile Projections: Overview

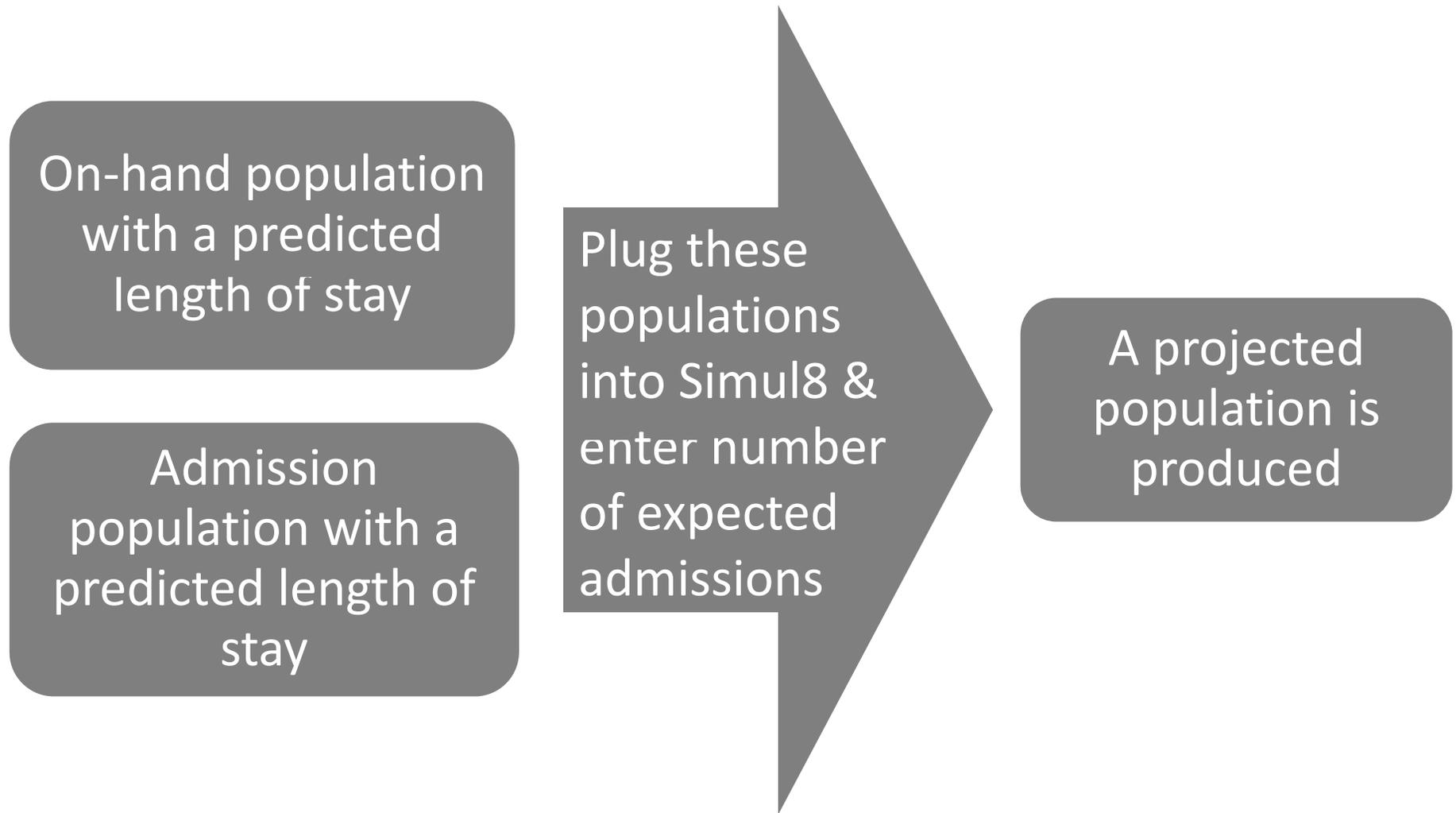
- State Residential Populations
- Parole Populations
- Probation Populations
 - Adjudicated Probation
 - Deferred Prosecution
 - Conditional Release

Juvenile Projections: Methodology

How many juveniles will come into the justice system?

How long will each juvenile stay in the justice system?

Juvenile Projections: Methodology



Juvenile Projections: Methodology

- The simulation model tracks juvenile movement into, through, and out of the juvenile justice system.
- Projections are based on current statutes, laws, policies, and practices.

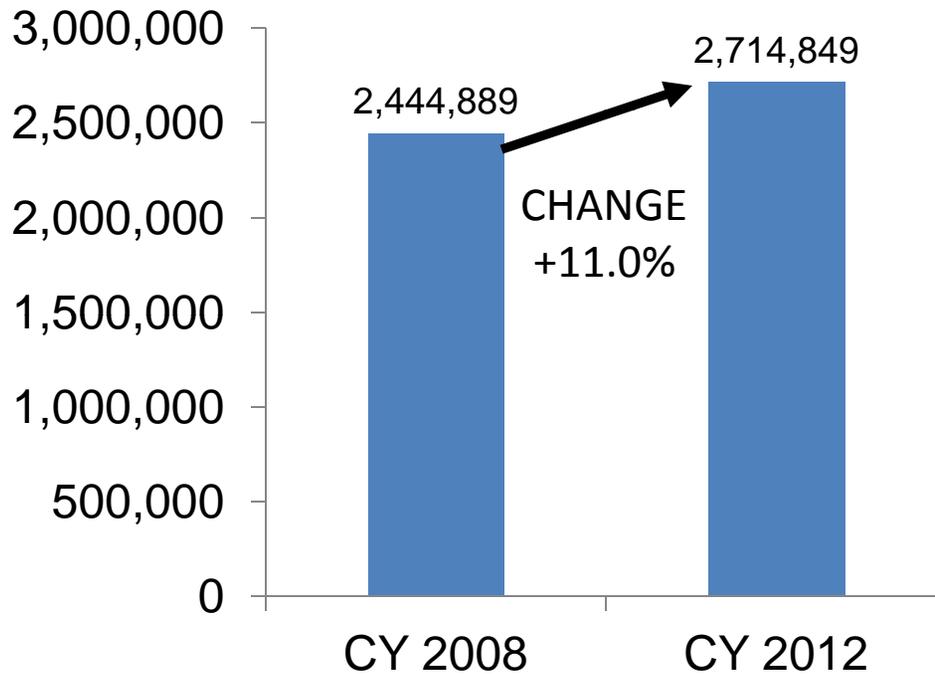
Juvenile Projections: Methodology

Population projections consider:

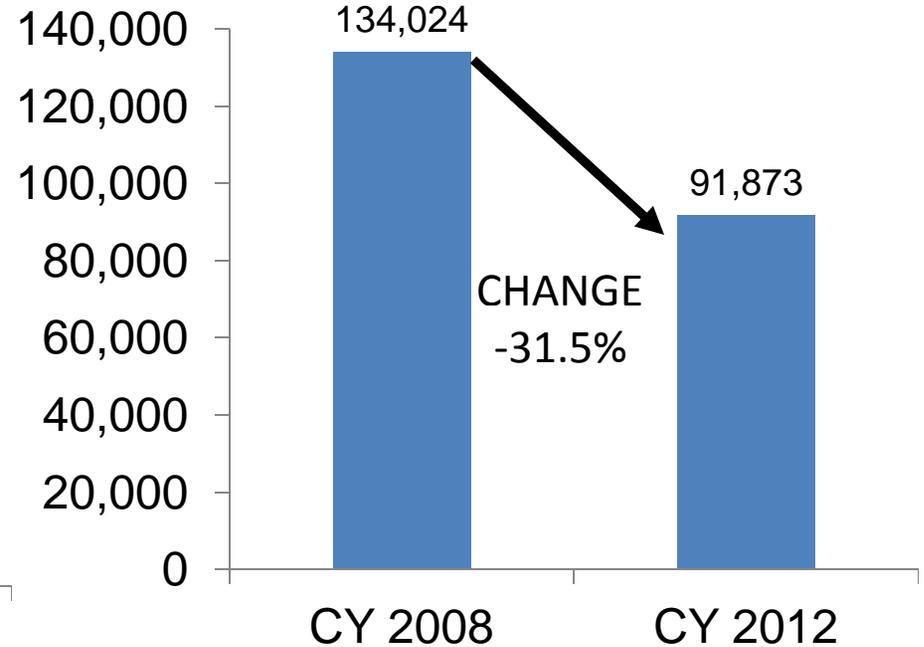
- Population trends
- Arrest trends
- Court trends
- Admission trends
- Length of stay trends
- Legislative, policy, and practice changes
- Qualitative research findings

Juvenile Projections: Key Trends

Texas Juvenile Population



Texas Juvenile Arrests



Note: Juveniles are defined as individuals age 10 – 16.

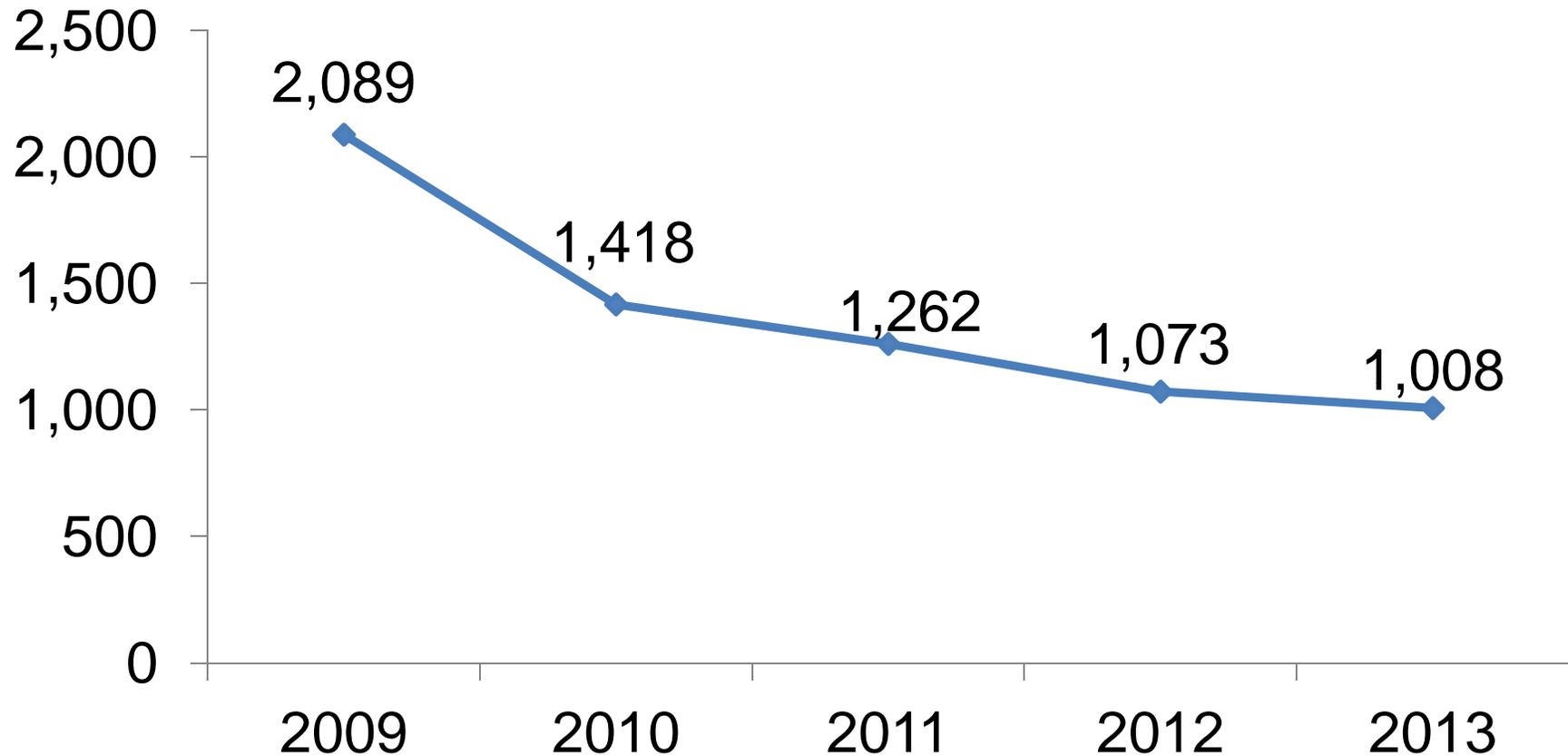
Sources: Texas Department of Public Safety; Texas State Data Center.

Juvenile State Residential Projections

- The Texas Juvenile Justice Department administers juvenile state residential facilities.
- State residential facilities include institutions, halfway houses, and contract care facilities.
- Juveniles must be released before their 19th birthday.

Juvenile State Residential Admissions

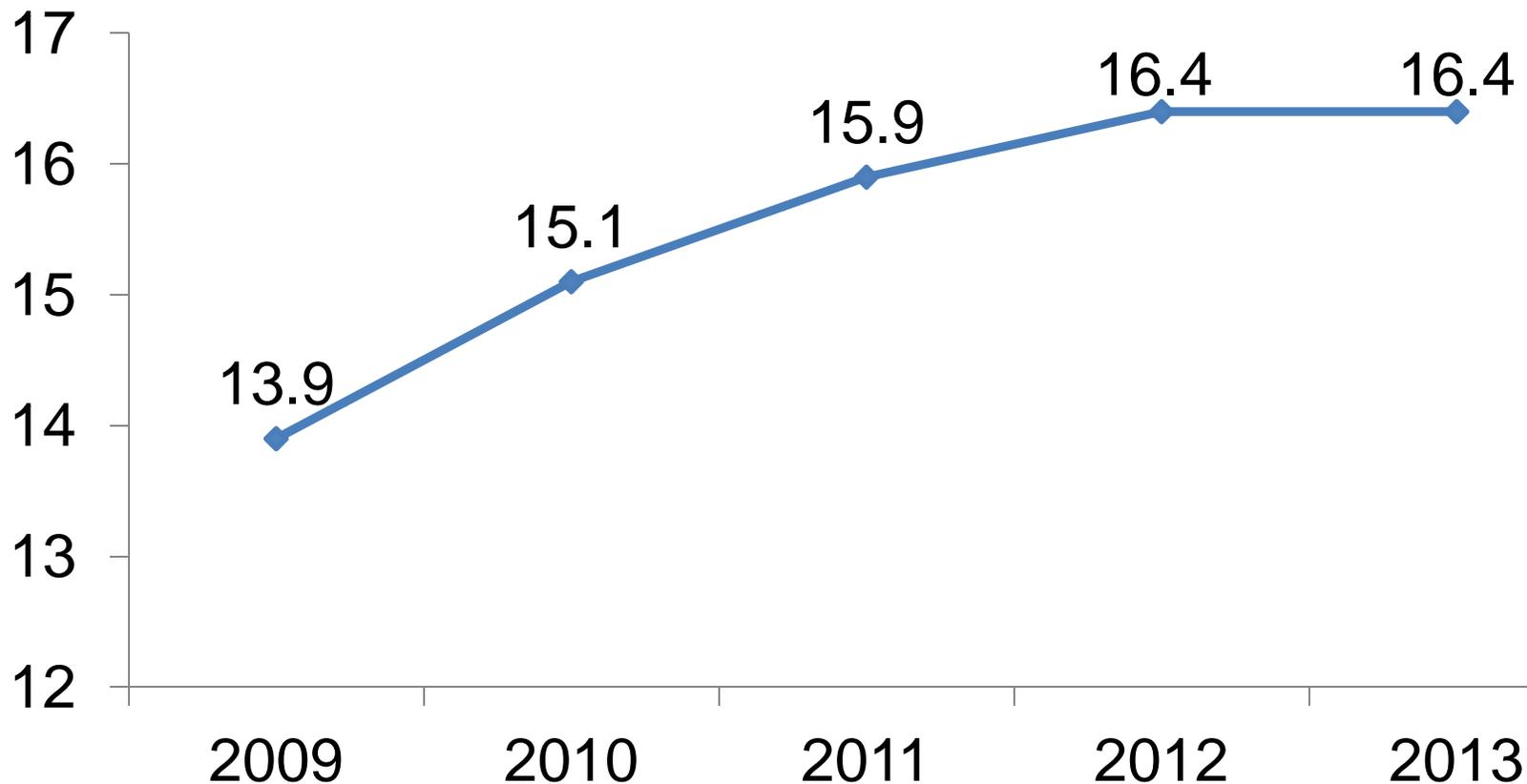
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

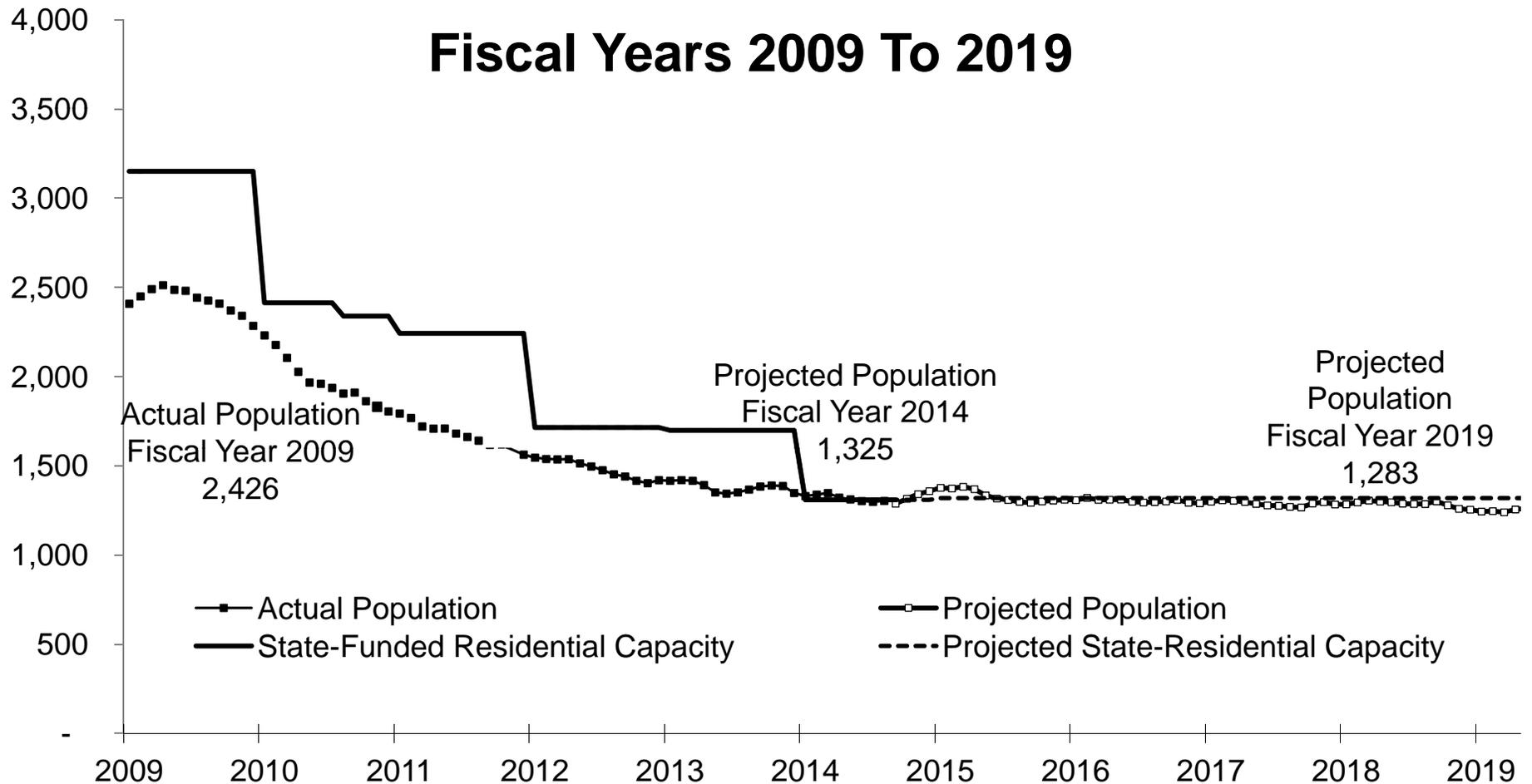
Juvenile State Residential Average Length of Stay in Months

Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Actual and Projected TJJJ State Residential Average Daily Population and State-Funded Residential Capacity



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Projected TJJD State Residential Average Daily Population and State-Funded Residential Capacity

Fiscal Years 2014 To 2019

FISCAL YEAR	STATE RESIDENTIAL AVERAGE DAILY POPULATION	STATE-FUNDED RESIDENTIAL CAPACITY*	STATE-FUNDED RESIDENTIAL CAPACITY COMPARED TO PROJECTED POPULATION	
			DIFFERENCE	PERCENTAGE
2014	1,325	1,309	16	1.2%
2015	1,331	1,319	12	0.9%
2016	1,304	1,319	(15)	(1.1%)
2017	1,288	1,319	(31)	(2.4%)
2018	1,286	1,319	(33)	(2.5%)
2019	1,283	1,319	(36)	(2.7%)

Note: State-funded residential capacity is the number of beds funded each fiscal year in the State of Texas General Appropriations Act.

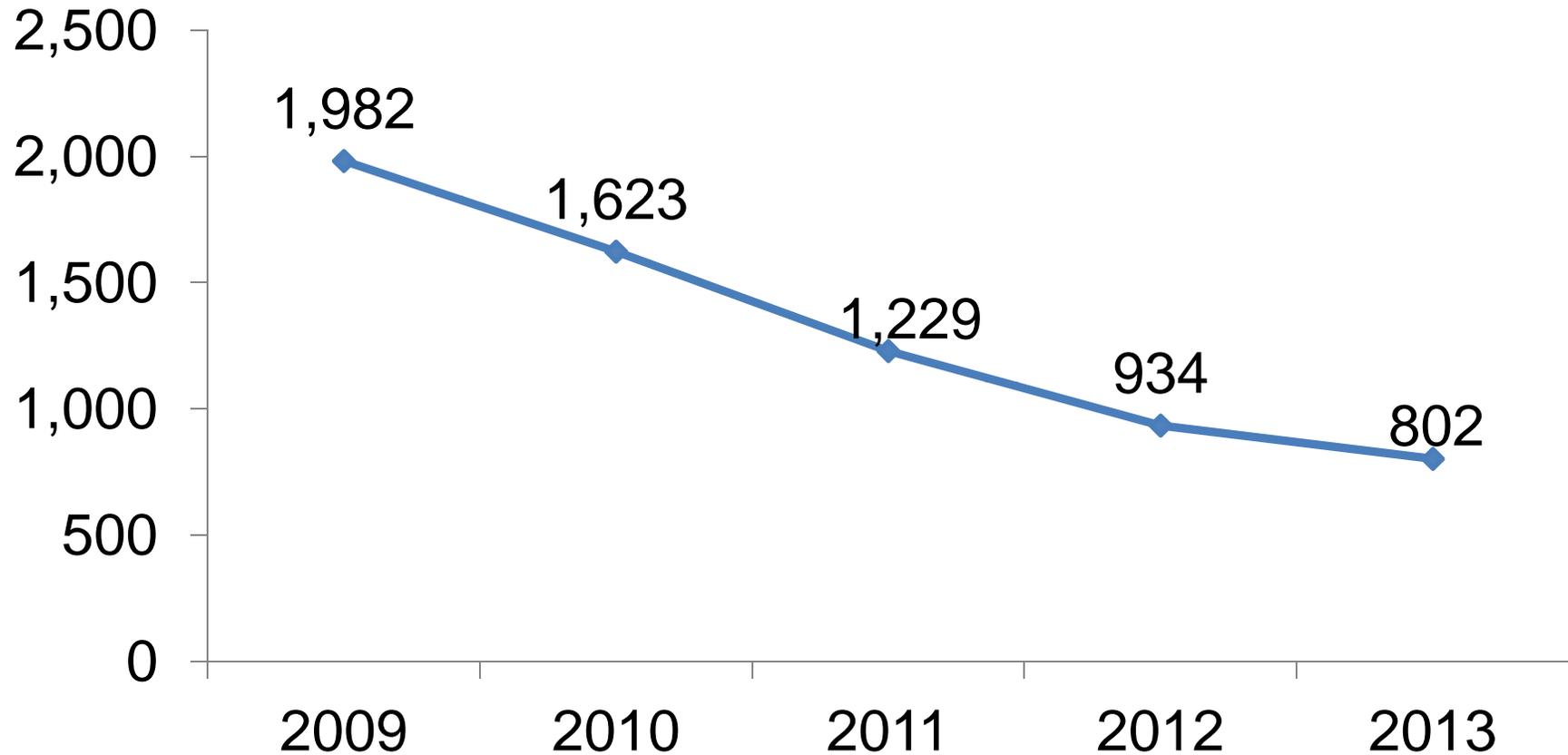
Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Juvenile Parole Projections

- TJJD administers juvenile parole.
- Juvenile parole projections include
 - Juveniles from Texas on parole in Texas
 - Juveniles from other states on parole in Texas
- Juvenile parole projections exclude juveniles from Texas on parole in other states.
- Juveniles from Texas must be released before their 19th birthday.

Juvenile Parole Admissions

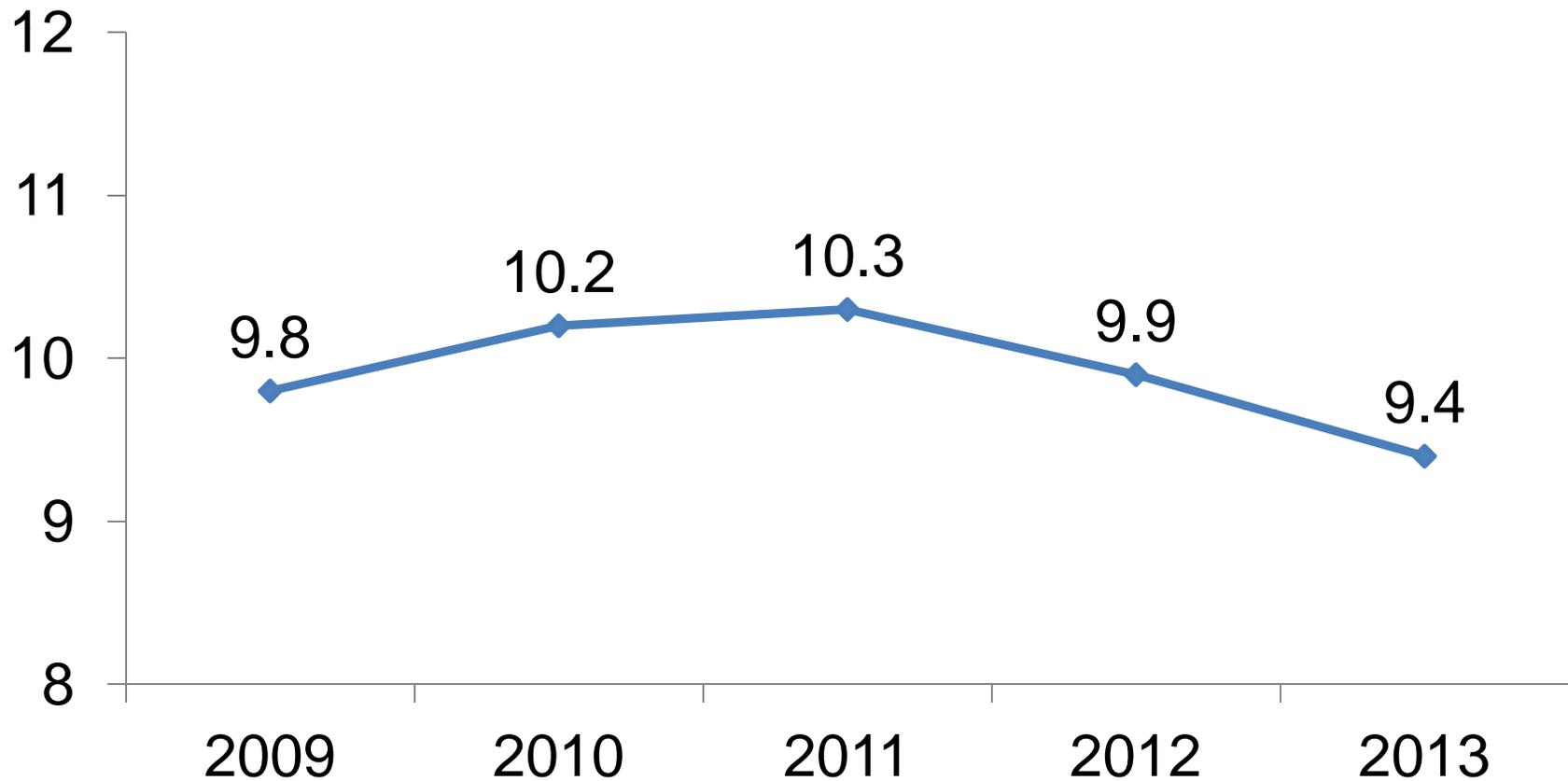
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Juvenile Parole Average Length of Stay in Months

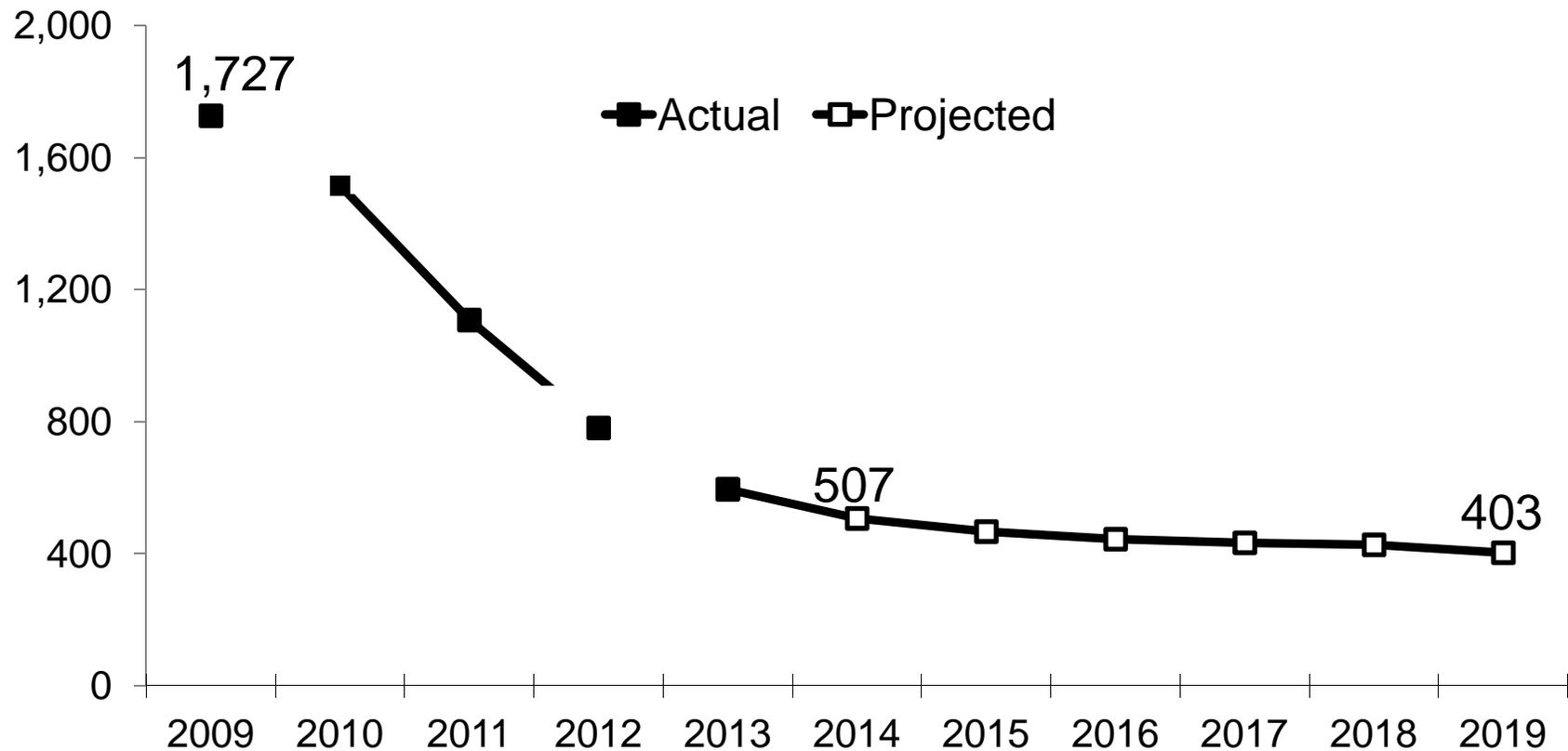
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Actual and Projected Juvenile Parole Average Daily Population

Fiscal Years 2009 To 2019

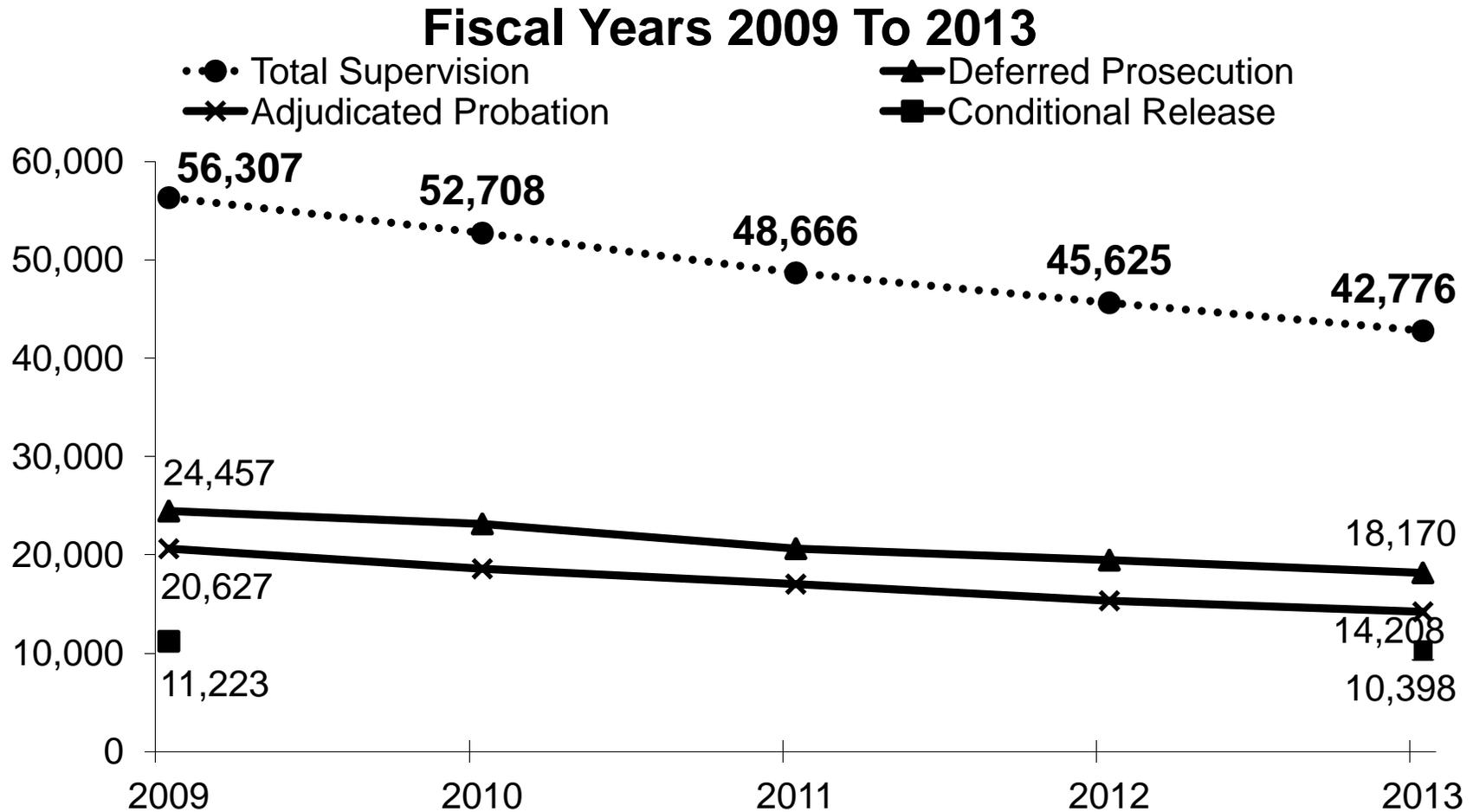


Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Juvenile Probation Projections

- Local juvenile probation departments supervise juveniles on probation.
- Juveniles on probation supervision must be released before their 18th birthday unless they are on determinate sentence probation.
- Projections are made for the following
 - Adjudicated Probation
 - Deferred Prosecution
 - Conditional Release

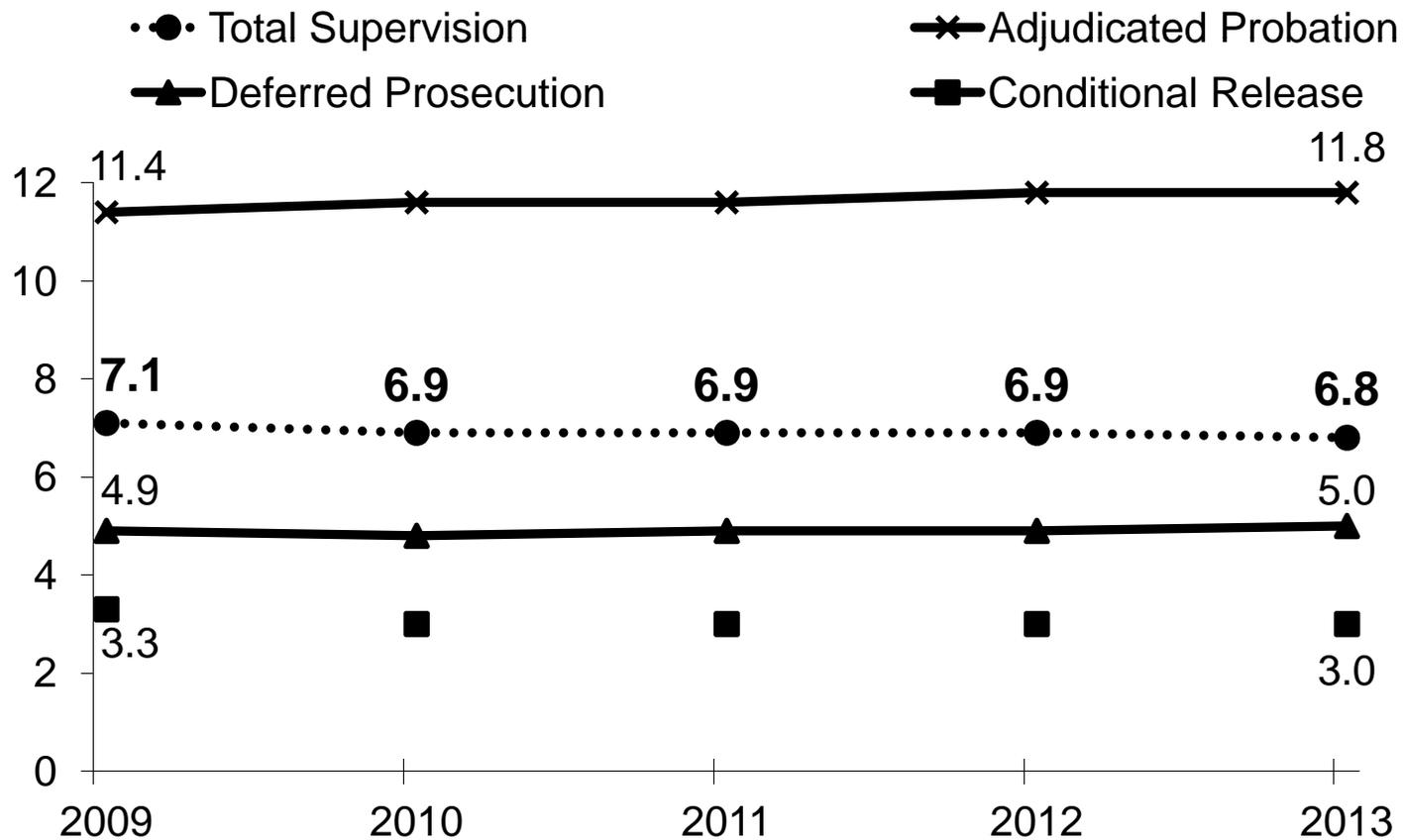
Juvenile Probation Supervision Admissions



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Juvenile Probation Average Length of Stay in Months

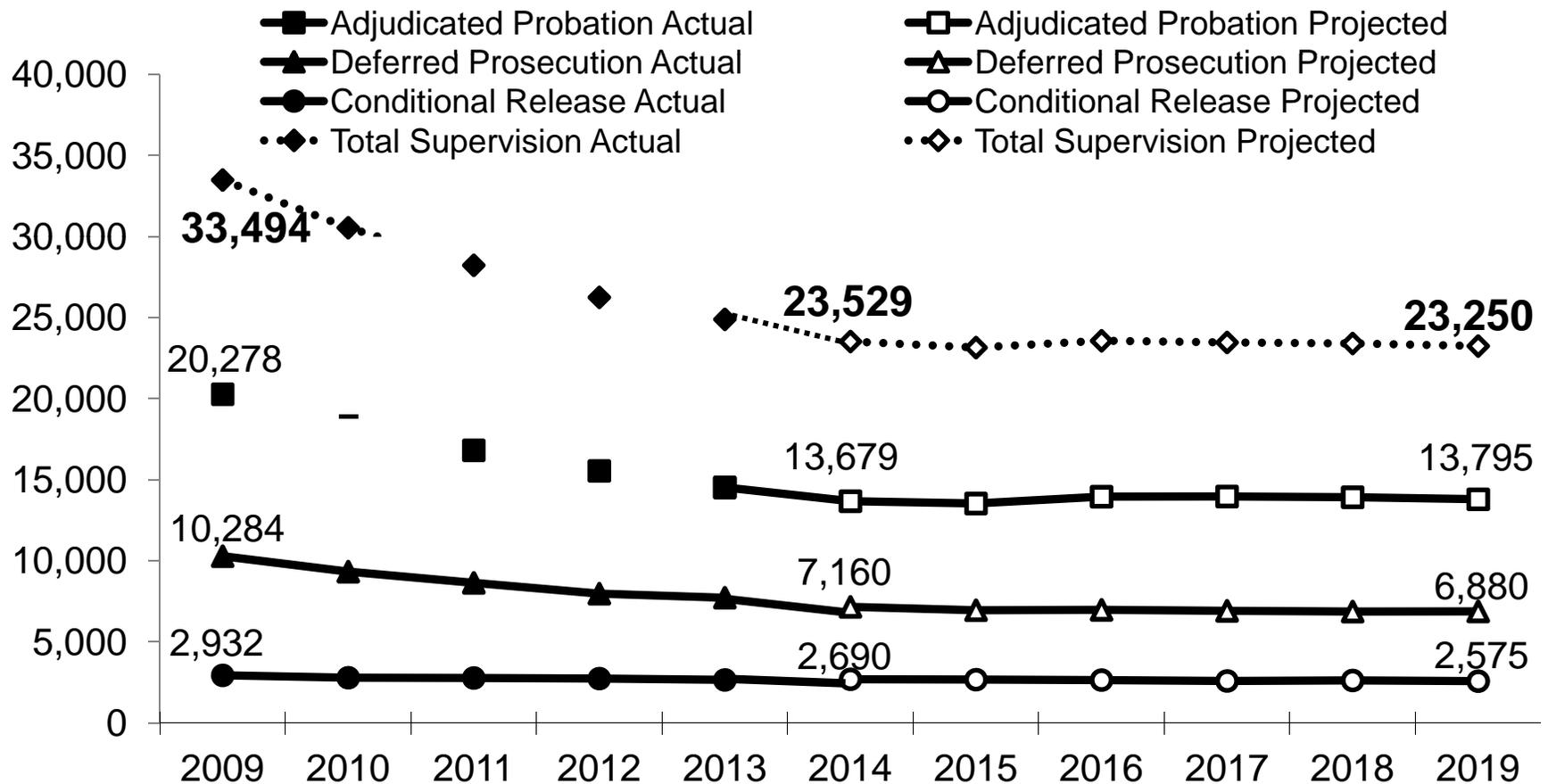
Fiscal Years 2009 To 2013



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Actual and Projected Juvenile Probation Average Daily Population

Fiscal Years 2009 To 2019



Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Projected Juvenile Probation Average Daily Population

Fiscal Years 2014 To 2019

Year	Adjudicated Probation	Deferred Prosecution	Conditional Release	Total Supervision
2014	13,679	7,160	2,690	23,529
2015	13,535	6,952	2,669	23,156
2016	13,954	6,976	2,642	23,572
2017	13,968	6,915	2,588	23,471
2018	13,919	6,871	2,618	23,408
2019	13,795	6,880	2,575	23,250

Sources: Legislative Budget Board; Texas Juvenile Justice Department.

Upcoming Fall Qualitative Research

- Numbers don't tell the whole story!
- Qualitative research serves several purposes:
 - Obtain feedback from criminal and juvenile justice field on June 2014 projections
 - Collect data for qualitative component of January 2015 projections
 - Develop and maintain rapport with field
 - Learn about trends and events which may not show up in quantitative data

Upcoming Fall Qualitative Research

- Methods
 - Focus groups, interviews, and site visits
 - Participants include practitioners, decision-makers, and offenders
 - Travel to selected professional conferences and locations throughout Texas
 - August 2014 – December 2014

Upcoming Fall Qualitative Research

■ Sample questions:

- Texas prison populations are projected to remain relatively flat over the next few years. Is this a reasonable projection? Why/why not?
- Juvenile probation populations are expected to remain largely stable over the next few years. Is this a reasonable projection? Why/why not?
- What legislative recommendations do you have for the upcoming legislative session? Which is the most important recommendation?

Correctional Population Projections and the Budget Process

- Used by agencies to draft legislative appropriations requests
- Used by LBB staff to draft recommendations for the General Appropriations bills as introduced
- January projections are
 - an update to June projections
 - are a resource for Legislators

Questions



LEGISLATIVE BUDGET BOARD

Contact the LBB
Legislative Budget Board
www.lbb.state.tx.us
512.463.1200