



LEGISLATIVE BUDGET BOARD

Statewide Behavioral Health Strategic Plan and Coordinated Expenditures

Overview and Funding

PRESENTED TO the Senate Committee on Finance

LEGISLATIVE BUDGET BOARD STAFF

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Overview of Presentation

- Appropriations for behavioral health and substance abuse services for the 2016-17 biennium
- Article IX, Sec. 10.04, Statewide Behavioral Health Strategic Plan and Coordinated Expenditures

Behavioral Health

- The 2016-17 General Appropriations Act, Eighty-fourth Legislature, 2015, appropriates \$2.7 billion in General Revenue-Related Funds (\$3.6 billion in All Funds) for behavioral health and substance abuse services to eighteen agencies across several articles identified in Article IX, Sec. 10.04.
- Article IX Sec. 10.04, Statewide Behavioral Health Strategic Plan and Coordinated Expenditures:
 - Defines behavioral health services as programs or services concerned with research, prevention, detection, and treatment of mental disorders and disabilities, including persons whose mental disorders or disabilities result from alcoholism or drug addiction;
 - Identifies agencies appropriated funds for behavioral health programs/ services;
 - Establishes Statewide Behavioral Health Coordinating Council;
 - Requires Statewide Behavioral Health Strategic Plan; and
 - Requires coordination of fiscal year 2017 behavioral health expenditures.

Behavioral Health Appropriations

Article IX, Sec. 10.04, Statewide Behavioral Health Strategic Plan and Coordinated Expenditures

Article IX, Sec. 10.04 (a): Informational Listing – Behavioral Health and Substance Abuse Services Appropriations

Agency	Fiscal Year 2016-17	
	GR-Related	All Funds
Trusteed Programs, Office of the Governor	\$1.5	\$10.6
Veterans Commission	\$0.0	\$4.0
Article I Total	\$1.5	\$14.6
Department of Aging and Disability Services	\$18.3	\$18.6
Department of Family and Protective Services	\$26.7	\$52.5
Department of State Health Services ¹	\$1,983.4	\$2,738.1
Health and Human Services Commission ²	\$28.4	\$78.4
Texas Civil Commitment Office	\$0.3	\$0.3
Article II Total	\$2,057.3	\$2,887.9
University of Texas- Health Science Center Tyler	\$8.0	\$8.0
University of Texas - Health Science Center Houston	\$12.0	\$12.0
Article III Total	\$20.0	\$20.0
Department of Criminal Justice	\$490.7	\$495.8
Juvenile Justice Department	\$155.8	\$169.0
Military Department	\$1.3	\$1.3
Article V Total	\$647.8	\$666.0
Board of Dental Examiners	\$0.2	\$0.2
Board of Pharmacy	\$0.5	\$0.5
Board of Veterinary Medical Examiners	\$0.1	\$0.1
Optometry Board	\$0.1	\$0.1
Texas Board of Nursing	\$1.7	\$1.7
Texas Medical Board	\$1.1	\$1.1
Article VIII Total	\$3.7	\$3.7
Cross Article Total	\$2,730.2	\$3,592.2

Source: 2016-17 General Appropriations Act. Governor's Veto Proclamation.

Notes: 1) These amounts have been updated for the final version of the bill, including the Governor's vetoes. 2) These amounts do not include Medicaid expenditures within the Health and Human Services Commission.

Behavioral Health Coordinating Council

Article IX Sec. 10.04(b) establishes a 13 member statewide behavioral health coordinating council.

- Art VIII agencies will be represented by one individual from the Health Professions Council.
- Other agencies will each have one representative.
- The Health and Human Services Commission (HHSC) Mental Health Statewide Coordinator is named as chair.

The council is required to:

- Develop a five-year strategic plan and submit it to the Executive Commissioner of HHSC;
- Develop a coordinated statewide expenditure proposal for each agency for fiscal year 2017.

Appropriations may be used to support the Council.

Agencies not named in the provision may participate in the Council.

Five-year Strategic Plan

Article IX, Sec. 10.04 (b) requires the statewide coordinating council to develop a five-year strategic plan that includes:

- An inventory of current behavioral health programs and services;
- The number of persons with mental illness or substance abuse issues receiving services by each agency; and
- A detailed plan to coordinate programs and services to eliminate redundancy, ensure optimal service delivery, and identify and collect data on effectiveness.

The coordinating council shall submit the plan to the Executive Commissioner of HHSC. HHSC shall approve the plan and notify the Legislative Budget Board (LBB) of approval by May 1, 2016

Coordinated Expenditure Proposal

Article IX, Sec. 10.04 (c) requires the statewide coordinating council to develop a coordinated expenditure proposal for fiscal year 2017 containing:

- An expenditure proposal by agency, tying to the funding amounts identified in subsection (a);
- A description of how the appropriations at each agency will be spent to further the goals of the approved strategic plan.

HHSC shall submit the proposal to the LBB by June 1, 2016. It will be considered approved unless written disapproval is provided by the LBB by August 1, 2016.

- If the LBB notifies the Comptroller of Public Accounts (CPA) that the proposal does not meet the requirements of the provision, the CPA shall not allow the expenditure of General Revenue-Related funds identified in the provision.
- Fiscal year 2017 General Revenue-Related appropriations used to provide services required by federal law, related to court-ordered treatment, or required by administrative proceedings must be included in the plan, but are not contingent on approval.

Medicaid Behavioral Health

Amounts identified in Article IX, Section 10.04(a) do not include funding for behavioral health services in the Medicaid program at the Health and Human Services Commission because those specific amounts could not be identified during the appropriations process.

- Senate Bill 58, Eighty-third Legislature, Regular Session required the integration of Medicaid behavioral health services into Medicaid managed care.
 - Capitation payments under Medicaid managed care include funding for most behavioral health services.
 - Capitation payments do not include a specific amount of funding for behavioral health services and no requirement exists to spend a certain amount of funding on such services.
 - An estimate of how much Medicaid managed care organizations spent on behavioral health services can be made using the Medicaid encounter data.

Despite the exclusion of Medicaid funding from the informational listing, it is expected that Medicaid related behavioral health services will be included as part of the five-year strategic plan and in the statewide expenditure proposal.



LEGISLATIVE BUDGET BOARD

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