Military Department Summary of Recommendations - Senate

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John Nichols, Major General

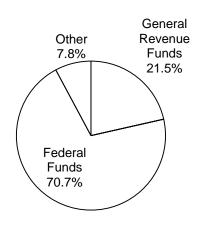
Rachel Carrera, LBB Analyst

	2014-15	2016-17	Biennial	%
Method of Financing	Base	Recommended	Change	Change
General Revenue Funds	\$49,643,383	\$29,808,555	(\$19,834,828)	(40.0%)
GR Dedicated Funds	\$0	\$0	\$0	0.0%
Total GR-Related Funds	\$49,643,383	\$29,808,555	(\$19,834,828)	(40.0%)
Federal Funds	\$99,442,861	\$98,193,491	(\$1,249,370)	(1.3%)
Other	\$10,206,564	\$10,866,000	\$659,436	6.5%
All Funds	\$159,292,808	\$138,868,046	(\$20,424,762)	(12.8%)

	FY 2015	FY 2017	Biennial	%		
Budgeted R		Recommended	Change	Change		
FTEs	660.1	568.0	(92.1)	(14.0%)		

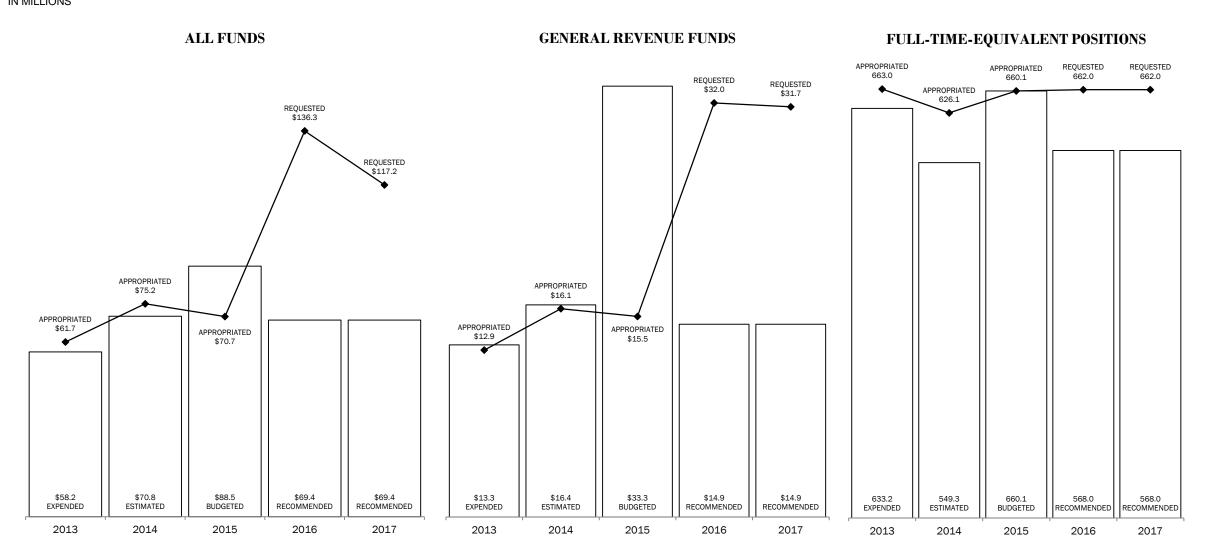
The bill pattern for this agency (2016-17 Recommended) represents an estimated 100% of the agency's estimated total available funds for the 2016-17 biennium.

RECOMMENDED FUNDING BY METHOD OF FINANCING



2016-2017 BIENNIUM IN MILLIONS

TOTAL= \$138.9 MILLION



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Section 2

Military Department
Summary of Recommendations - Senate, By Method of Finance -- ALL FUNDS

Strategy/Goal	2014-15 Base	2016-17 Recommended	Biennial Change	% Change	Comments
STATE ACTIVE DUTY - DISASTER A.1.1	\$19,185,815	\$592,459	(\$18,593,356)	, ,	Recommendations include a decrease of \$17,500,000 that reflects a budget execution decision to provide that funding in fiscal year 2015 for the agency's continued participation in Operation Strong Safety II, and an agency anticipated decrease of \$1,093,356 in federal funds in the form of Public Assistance Grants which were received in fiscal year 2014 for reimbursement of past disaster response expenditures.
STATE TRAINING MISSIONS A.1.2	\$7,383,761	\$4,987,548	(\$2,396,213)		Recommendations include an agency anticipated decrease of \$1,667,122 in Interagency Contracts with the Department of Public Safety for Operation Border Star, and an anticipated decrease of \$729,091 in federal funds for state training missions.
Total, Goal A, OPERATIONS RESPONSE	\$26,569,576	\$5,580,007	(\$20,989,569)	(79.0%)	
FACILITIES MAINTENANCE B.1.1	\$92,797,413	\$97,909,708	\$5,112,295		Recommendations include a net increase of \$5,112,295 as the result of an agency anticipated increase of \$2,785,737 in Federal Funds for facilities maintenance, an agency estimated decrease of \$23,149 in Appropriated Receipts associated with an anticipated reduction in billet operations, a decrease of \$2,650,293 in General Obligation bond proceeds (previous year bond proceeds were the result of an Unexpended Balance from 2012-13), and an agency estimated increase of \$5,000,000 to reflect the agency's annual estimate for the Current Fund Balance.
DEBT SERVICE B.1.2	\$3,647,854	\$2,752,572	(\$895,282)	, ,	Recommendations include a decrease of \$895,282 in General Revenue Funds for debt service as estimated by the Texas Public Finance Authority.
TRUCK REBUILD PROGRAM B.2.1	\$12,078,654	\$12,283,294	\$204,640	1.7%	Recommendations include the agency's anticipated increase of \$204,640 in federal funding for the Truck Rebuild Program over the biennium.
FIREFIGHTERS - ELLINGTON AFB B.2.2 Total, Goal B, OPERATIONS SUPPORT	\$3,351,937 \$111,875,858	\$3,432,168 \$116,377,742	\$80,231 \$4,501,884	2.4% 4.0%	

Section 2

Military Department
Summary of Recommendations - Senate, By Method of Finance -- ALL FUNDS

Strategy/Goal YOUTH EDUCATION PROGRAMS C.1.1	2014-15 Base \$11,435,868	2016-17 Recommended \$6,938,338	Biennial Change (\$4,497,530)	Change Comments (39.3%) Recommendations include a decrease of \$4,497,530 for a one-time appropriation for renovations to a ChalleNGe Academy site in the 2014-15 biennium (\$600,000), elimination of the second ChalleNGe Academy (\$1,400,000 in General Revenue, \$2,858,030 in Federal Funds), and an agency anticipated increase in Federal Funds for the Starbase Youth Education Program of \$360,498.
STATE MILITARY TUITION ASSISTANCE C.1.2	\$3,000,000	\$3,000,000	\$0	0.0%
MENTAL HEALTH INITIATIVE C.1.3	\$850,000	\$1,257,000	\$407,000	47.9% Recommendations include an additional \$407,000 over the biennium for an exceptional item of additional mental health counselors (2 FTEs).
Total, Goal C, COMMUNITY SUPPORT	\$15,285,868	\$11,195,338	(\$4,090,530)	(26.8%)
INDIRECT ADMINISTRATION D.1.1	\$5,561,506	\$5,714,959	\$153,453	2.8% Recommendations include an increase of \$153,453 in General Revenue for biennializing the state employees salary increase adjustment made in the 2014-15 biennium.
Total, Goal D, INDIRECT ADMINISTRATION	\$5,561,506	\$5,714,959	\$153,453	2.8%
Grand Total, All Strategies	\$159,292,808	\$138,868,046	(\$20,424,762)	(12.8%)

Texas Military Department Selected Fiscal and Policy Issues - Senate

- 1. Operation Strong Safety II. In July 2014, the governor issued an emergency declaration to provide funding for the deployment of the Texas National Guard to the border region to assist the Department of Public Safety (DPS) with border security operations. The declaration provided \$32.5 million in General Revenue Fund 5153, Emergency Radio Infrastructure to the Texas Military Department (TMD) to fund the deployment of 1,000 Texas National Guardsmen to the Texas—Mexico border. On December 1, 2014, TMD was provided an additional \$17.5 million in General Revenue Fund 01 through budget execution to extend the deployment into March 2015. TMD has expended \$36.7 million of the total \$50.0 million as of January 31, 2015.
- 2. Elimination of second ChalleNGe Academy. The Eighty-third Legislature appropriated \$5.3 million in All Funds and 44 full-time equivalent positions (FTEs) to establish a second ChalleNGe Academy in Eagle Lake. The academy was originally scheduled to be operational in early fiscal year 2015, but the opening has been postponed until June 2015. Senate Bill 2, As Introduced, does not include funding for the second ChalleNGe Academy.
- 3. Internal Audit. Recommendations do not include the agency's request to delete Rider 22, Internal Audit. TMD is currently required to submit monthly reports of all internal audit work performed. TMD has hired an internal audit firm to audit the department's processes. TMD believes the audit activities required in the rider are unnecessary because of the hiring of the audit firm and the revisions made as the result of the audits. TMD currently has a significant number of deficiencies dating back to 2011 noted in the most current report. The audit firm, McConnell and Jones LLP, recently produced audit reports on TMD's State Tuition Reimbursement Program, TMD's managing of Asset Forfeiture Funds, and Texas State Guard Operations, all of which received a Deficiency rating.
- **4. Full-time Equivalent Positions.** Recommendations provide for 568 FTEs in fiscal year 2016 and 568 FTEs in fiscal year 2017, a decrease of 92.1 FTEs from the 2015 cap. This decrease primarily reflects changes in federal funding levels. In fiscal year 2014, the agency terminated 96 federally reimbursed state positions in a reduction-in-force action as a result of a decrease in federal funding for the Truck Rebuild Program.

Sec3a_Agency 401.docx 2/18/2015

Section 3b

Texas Military Department FTE Highlights - Senate

Full-Time-Equivalent Positions	Expended 2013	Estimated 2014	Budgeted 2015	Recommended 2016	Recommended 2017
Cap Actual/Budgeted	663.0 633.2	626.1 549.3	660.1 660.1	568.0 NA	568.0 NA
Schedule of Exempt Positions (Cap)					
Executive Director, Group 3	\$139,140	\$140,531	\$143,342	\$143,342	\$143,342

The agency is requesting an increase in authority for the Adjutant General Exempt Position from \$143,342 to \$170,000 per fiscal year and is requesting a change from the current Group 5 classification to Group 6. The State Auditor's Office report, *Executive Compensation at State Agencies* (Report No. 14-705, August 2014) indicates a market average salary of \$186,582 for the Adjutant General position at the Texas Military Department and recommends a change from the current Group 5 classification to Group 6.

Sec3b_Agency 401.xlsx 2/18/2015

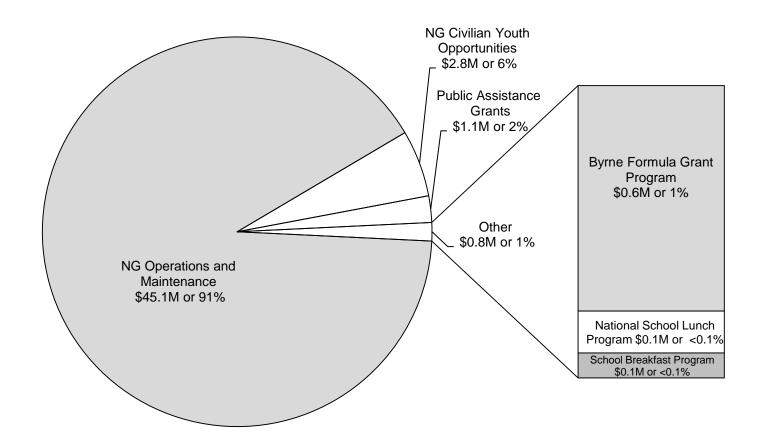
Texas Military Department Performance Measure Highlights - Senate

		Expended 2013	Estimated 2014	Budgeted 2015	Recommended 2016	Recommended 2017
•	Average Maintenance Cost per Square Foot of All Buildings	\$ 2.45	\$ 4.24	\$ 2.95	\$ 3.45	\$ 3.45
	Measure Explanation: Provides the average cost to su substantial repairs and rehabilitation in order to addres					the growing need fo
•	Number of Texas National Guard Members	22,523	22,241	22,000	23,000	23,00
	Measure Explanation: The number of Texas National C	Guard Members.				
•	Number of Texas State Guard Members	2,160	1,984	2,300	2,300	2,30
	Measure Explanation: The number of Texas State Gua	ard Members.				
.	Number of Students Completing STARBASE Education Program	2,334	1,099	1,000	1,600	1,600
	Measure Explanation: STARBASE is an academic out result of federal budget issues in federal fiscal year 20 budget issues were resolved and the program's fundin staff shortages. TMD anticipates that in the 2016–17 to growth.	14, the STARBASE g was restored. At th	program was not ne beginning of fe	funded in the federa deral fiscal year 201	l budget. The program w 5, classes did not resum	vas suspended until ne as the result of
•	Number of Students Completing ChalleNGe Education Program	194	104	200	105	10
	Measure Explanation: ChalleNGe is a five month resid drug-free, unemployed, high school dropouts, and with attributed to the exclusion of the second ChalleNGe Ad	no criminal history.	The decrease in t			

Sec3c_Agency 401.xlsx 2/18/2015

Military Department

Summary of Federal Funds (Estimated 2014) - Senate
TOTAL = \$49.7M



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Section 3d

Military Department Significant Federal Funds Changes - Senate

CFDA No.	Program Name	2014-15 Base	2016-17 Recommended	Recommended Over/(Under) Base	Comments
10.553.000	School Breakfast Program	\$174,088	\$109,420	\$44,752	
10.555.000	National School Lunch Program	\$262,353	\$153,780	\$45,207	
12.401.000	NG Operations and Maintenance	\$90,973,945	\$93,315,462		Increases funding for B.1.1, Facilities Maintenance by \$2,785,737; \$204,640 within B.2.1, Truck Rebuild Program; and \$80,231 within B.2.2, Firefighters at Ellington Air Force Base. Anticipated decrease in funding for A.1.2, State Training Missions of \$729,091. Increase of \$2,785,737 within B.1.1, Facilities Maintenance, based on project costs within cooperative agreements between TMD and the National Guard Bureau.
12.404.000	NG Civilian Youth Opportunities	\$5,645,196	\$3,194,821	\$144,462	
16.579.001	Asset Forfeiture & Money Laundering Task Force Grant	\$1,293,923	\$1,420,000	\$126,077	
97.036.000	Public Assistance Grants	\$1,093,356	\$0		Agency anticipated decrease of \$1,093,356 in federal funds in the form of Public Assistance Grants which were received in fiscal year 2014 for reimbursement of past disaster response expenditures and will not continue into the 2016-17 biennium. At the time of the disasters, payments were made from the State Active Duty General Revenue fund and per 2014-15 GAA Article IX, Sec 8.03(g) the agency is appropriated the funds upon reimbursement.

Texas Military Department Performance Review and Policy Report Highlights - Senate

Section 4

	Savings/	Gain/	Fund	Included	
Reports & Recommendations	(Cost)	(Loss)	Type	in Introduced Bill	Action Required During Session

NO RELATED RECOMMENDATIONS

Sec4_Agency 401.xlsx 2/18/2015

Texas Military Department Rider Highlights - Senate

27. (new) Contingency for Behavioral Health Funds. New rider to identify funds subject to Article IX, §10.04, Statewide Behavioral Health Strategic Plan and Coordinated Expenditures.

Sec5_Agency 401.docx 2/18/2015

Military Department Items not Included in Recommendations - Senate

2016-17 Biennial Total GR & GR-**Dedicated All Funds Exceptional Item Requests - In Agency Priority Order** 1. Statewide Projects - renovation of nine Readiness Centers using General Revenue or General Obligation bond 19,562,500 \$ 48,750,000 proceeds and federal funds. 2. Texas State Guard Operations - an electronic infrastructure and nine FTEs to support the daily operations of \$ 2,160,518 \$ 2.160.518 approximately 2,300 State Guard members. 3. Four additional annual training days for the Texas State Guard. 2.967.536 \$ \$ 2.967.536 4. Integrated Emergency Operations Management System, a payment and personnel tracking system to help \$ 226,600 \$ 226,600 facilitate administrative functions related to State Active Duty (SAD). 5. Re-establishment of funding for second ChalleNGe Academy site in Eagle Lake (44 FTEs). \$ 1,400,000 \$ 5,600,000 6. Additional disaster funds to respond to unanticipated disaster related occurrences and accurate processing of \$ 4,000,000 \$ 4,000,000 payroll during disaster related deployments. 7. Satellite network supporting 16 Texas Military Forces (TXMF) emergency communications trailers and 23 other 1,464,320 \$ 1,464,320 communications platforms from other agencies in times of emergencies. 8. Increase in daily maintenance (regular preventative and minor maintenance) of facilities. 17,215,000 \$ 17,215,000 9. Land acquisition of Huntsville armory property. 400,000 \$ 400,000 10. Energy efficient facility upgrades using General Revenue or General Obligation bond proceeds. 3,300,000 \$ 3,300,000 11. ProjectONE (ERP) CAPPS transition, statewide software for financial and Human Resources/Payroll 976,418 \$ 976,418 administration. 12. Texas Military Forces Museum FTEs to supplement current level of three FTEs (6 FTEs). 753,406 \$ 753,406

Military Department Items not Included in Recommendations - Senate

	nome not moraded in Recommendations. Condition	2016-17 Bio	ennia	al Total
		GR & GR-		_
		Dedicated		All Funds
13	. Additional State Military Tuition Assistance to address increased number of applications due to program eligibility and policy changes.	\$ 1,100,000	\$	1,100,000
14	Land acquisition for a southeast Texas readiness center for geographical co-location of Texas Army National Guard soldiers and training facilities, using General Revenue or General Obligation bond proceeds.	\$ 3,000,000	\$	3,000,000
15	. Range abatement and conversion projects to transform unoccupied and sealed indoor firing ranges into administrative or storage space, using General Revenue or General Obligation bond proceeds.	\$ 6,000,000	\$	6,000,000
16	. Road maintenance to improve road conditions at Texas Military Forces facilities, using General Revenue or General Obligation bond proceeds.	\$ 4,000,000	\$	4,000,000
17	Funding to construct state post exchange (military retail store) for access by all members of the TXMF and retired personnel.	\$ 550,000	\$	3,050,000
18	. Land acquisition of an interagency training site in south Texas, using General Revenue or General Obligation bond proceeds.	\$ 10,000,000	\$	10,000,000
19	Authority for Adjutant General salary increase. The agency is requesting an increase in authority for the Adjutant General Exempt Position from \$143,342 to \$170,000 per fiscal year and is requesting a change from the current Group 5 classification to Group 6. The State Auditor's Office report, Executive Compensation at State Agencies (Report No. 14-705, August 2014) indicates a market average salary of \$186,582 for the Adjutant General position at the Texas Military Department and recommends a change from the current Group 5 classification to Group 6.	\$ -	\$	-
20	Revision of Rider 9, Appropriation - Billet Receipts. The agency is requesting unexpended balance authority within a biennium for billet receipts.	\$ -	\$	-
21	Deletion of Rider 22, Internal Audit. The agency is currently required to submit monthly reports on internal audit activities to the LBB, Governor's Office, and State Auditor's Office. The agency is requesting deletion of this rider.	\$ -	\$	-

Military Department Items not Included in Recommendations - Senate

22. Addition of new rider which would allow for unlimited unexpended balance authority within the biennium.

Total, Items Not Included in the Recommendations

	2016-17 Biennial Total							
	GR & GR-							
Dedicated All Funds								
\$	-	\$	-					
\$	79,076,298	\$	114,963,798					

Military Department Summary of 10 Percent Biennial Base Reduction Options - Senate

Biennial Reduction Amounts

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Priority	Item	Description/Impact	GR and GR-	All Funds	FTEs	Potential	Reduction as	Included in
			Dedicated			Revenue	% of Program	Intro Bill?
						Loss	GR/GR-D Total	
1	Programs - Service Reductions to State	As part of a 10 percent reduction over the biennium, the agency would reduce	\$2,810,953	\$2,810,953	1.0	\$0	Tuition	No
	Military Tuition Assistance and Mental	funding for Strategy C.1.2, State Military Tuition Assistance, in the amount of					Assistance:	
	Health Initiative	\$2,635,213, and would reduce funding for Strategy C.1.3, Mental Health Initiative,					87.8%	
		by approximately one-fifth (\$175,740), including termination of one full-time					Mental Health	
		equivalent position.					Initiative: 20.7%	

TOTAL, 10% Reduction Options \$2,810,953 \$2,810,953 1.0 \$0

Military Department Summary of 10 Percent Biennial Base Reduction Options - Senate

Agency 10% Reduction Options by Category of Reduction

