Public Utility Commission of Texas Summary of Recommendations - Senate

Page VIII-58 John Paul Urban, Executive Director Melitta Berger, LBB Analyst

Method of Financing	2018-19 Base	2020-21 Recommended	Biennial Change (\$)	Biennial Change (%)
General Revenue Funds	\$26,551,504	\$26,345,981	(\$205,523)	(0.8%)
GR Dedicated Funds	\$5,130,796	\$5,130,796	\$O	0.0%
Total GR-Related Funds	\$31,682,300	\$31,476,777	(\$205,523)	(0.6%)
Federal Funds	\$0	\$0	\$0	0.0%
Other	\$950,000	\$950,000	\$O	0.0%
All Funds	\$32,632,300	\$32,426,777	(\$205,523)	(0.6%)

	FY 2019	FY 2021	Biennial	Percent
	Budgeted	Recommended	Change	Change
FTEs	209.0	209.0	0.0	0.0%

Historical Funding Levels (Millions)



Historical Full-Time-Equivalent Employees (FTEs)



The bill pattern for this agency (2020-21 Recommended) represents an estimated 100% of the agency's estimated total available funds for the 2020-21 biennium.

Public Utility Commission of Texas Summary of Funding Changes and Recommendations - Senate

Funding Changes and Recommendations for the 2020-21 Biennium compared to the 2018-19 Base Spending Level (in millions)		GR-Dedicated	Federal Funds	Other Funds	All Funds	Strategy in Appendix A			
OTHER Funding Changes and Recommendations (these issues are not addressed in Section 3 but details are provided in Appendix A):									
A) Decreased Data Center Services cost projection by the Department of Information Resources	(\$0.2)	\$0.0	\$0.0	\$0.0	(\$0.2)	All Strategies			
TOTAL SIGNIFICANT & OTHER Funding Changes and Recommendations (in millions)	(\$0.2)	\$0.0	\$0.0	\$0.0	(\$0.2)	As Listed			
SIGNIFICANT & OTHER Funding Increases	\$0.0		\$0.0	\$0.0	\$0.0	As Listed			
SIGNIFICANT & OTHER Funding Decreases	(\$0.2)	\$0.0	\$0.0	\$0.0	(\$0.2)	As Listed			

Public Utility Commission of Texas Selected Fiscal and Policy Issues - Senate

1. Self-Funded, Self-Leveling Designation. The agency estimates that its current gross receipts assessment will generate an excess of \$46.7 million in revenue above its \$13.2 million General Revenue recommended appropriation in each fiscal year of the 2020-21 biennium. The agency requests a self-funded, self-leveling designation, which would necessitate a change in statute. This designation would require the agency to set its gross receipts assessment, which is currently a fee of one-sixth of one percent of consumer utility bills, at a rate such that revenues would equal the amount of General Revenue appropriations. Such a change would mean a loss of revenue to the state of \$93.4 million for the biennium, the estimated amount by which current revenue exceeds appropriations. Recommendations do not include this request.

Section 4

Public Utility Commission of Texas Rider Highlights - Senate

Modification of Existing Riders

2. Capital Budget. Recommendations include a decrease of capital budget authority of \$205,523 in General Revenue Funds to maintain current obligations for Data Center Service levels as identified by the Department of Information Resources. Recommendations continue capital budget authority and funding for personal computer replacement to allow for funding of the agency's lease, which is anticipated to be renewed in June 2019.

Public Utility Commission of Texas Items Not Included in Recommendations - Senate

		2020-	21 Biennial Total				
		GR & GR-D	All Funds	FTEs	Information Technology Involved?	Contracting Involved?	Estimated Continued Cost 2022-23
Age	ncy Exceptional Items Not Included (in agency priority order)						
1)	Water and Wastewater Rate and CCN Program Funding a. Staffing for increased enforcement activities and resultant administrative penalties; no cap increase needed (\$672,000) b. Increased cost of SOAH water/wastewater hearings (\$202,200) c. Contract for financial and managerial assistance to utilities (\$225,800)	\$1,100,000	\$1,100,000	0.0	No	Yes	\$1,100,000
2)	Salary Adjustments to Address Turnover - This item would allow the agency to budget every staff position at the State Auditor's Office midpoint for the position's classification. PUC had 38 resignations in fiscal year 2018 out of 182 staff (21%).	\$1,068,000	\$1,068,000	0.0	No	No	\$1,068,000
3)	Increase Utility Security Oversight - Two additional FTEs to coordinate cybersecurity efforts across the industry focusing not only on transmission utilities, but to also include power generators, retail electric providers, electric cooperatives, and municipally-owned electric utilities. Over time this effort would include water and sewer utilities that are also under PUC jurisdiction. This coordination would take the form of surveying and disseminating best practices across the industry, participating in attack simulation exercises, and providing cybersecurity training.	\$332,000	\$332,000	2.0	No	No	\$332,000

TOTAL Items Not Included in Recommendations	\$2,500,000	\$2,500,000	2.0	\$2,500,000
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Public Utility Commission of Texas Appendices - Senate

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E	Summary of Ten Percent Biennial Base Reduction Options	9							

* Appendix is not included - no significant information to report

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Public Utility Commission of Texas Funding Changes and Recommendations - Senate, by Strategy -- ALL FUNDS

Strategy/Goal	2018-19 Base	2020-21 Recommended	Biennial Change	% Change	Comments
MARKET COMPETITION A.1.1	\$8,835,437	\$8,717,828	(\$117,609)	(1.3%)	
UTILITY REGULATION A.2.1	\$13,391,425	\$13,166,176	(\$225,249)	(1.7%)	
INVESTIGATION AND ENFORCEMENT A.3.1	\$4,505,414	\$4,577,469	\$72,055	1.6%	
Total, Goal A, COMPETITION/CHOICE/RATES/SERVICE	\$26,732,276	\$26,461,473	(\$270,803)	(1.0%)	
INFORMATION AND EDUCATION EFFORTS B.1.1	\$2,111,022	\$2,147,394	\$36,372	1.7%	
ASSIST CUSTOMERS B.2.1	\$1,879,664	\$1,911,389	\$31,725	1.7%	
Total, Goal B, EDUCATION AND CUSTOMER ASSISTANCE	\$3,990,686	\$4,058,783	\$68,097	1.7%	
CENTRAL ADMINISTRATION C.1.1	\$1,260,409	\$1,258,047	(\$2,362)	(0.2%)	
INFORMATION RESOURCES C.1.2	\$543,636	\$543,377	(\$259)	(0.0%)	
OTHER SUPPORT SERVICES C.1.3	\$105,293	\$105,097	(\$196)	(0.2%)	
Total, Goal C, INDIRECT ADMINISTRATION	\$1,909,338	\$1,906,521	(\$2,817)	(0.1%)	
Grand Total, All Strategies	\$32,632,300	\$32,426,777	(\$205,523)	Ot	t reduction for projected decrease in DIR Data Center costs. her strategy adjustments reflect re-alignment of funding to reflect 2018-19 propriated levels (net \$0 change).

Full-Time-Equivalent Positions	Expended 2017	Estimated 2018	Budgeted 2019	Recommended 2020	Recommended 2021
Сар	217.0	215.0	215.0	209.0	209.0
Actual/Budgeted	189.3	181.2	209.0	NA	NA

Schedule of Exempt Positions (Cap)

Executive Director (\$159,782 in FY 2019)

Commission Chairman (\$189,500 in FY 2019)

Commissioner (\$189,500 in FY 2019)

Notes:

a) The State Auditor's Office Report, Executive Compensation at State Agencies (Report 18-705, August 2018), indicates a market average salary of \$174,048 for the Executive Director position at the Public Utility Commission. The report also recommends changing the salary classification group from 4 to 5. The agency is requesting to increase the salary cap for the Executive Director from \$159,782, to \$200,000.

b) The estimated FTEs for 2018 have been adjusted downward from the LAR level of 190.0 to reflect final reporting to the SAO.

c) The budgeted FTEs for 2019 have been adjusted downward from the LAR level of 215.0 to reflect an updated estimate.

_			Biennial Reduction Amounts		ounts				
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
1)	Retail Water and Sewer Utility Financial and Managerial Assistance	Chapter 13, Texas Water Code, and Title 16, Chapter 24, Texas Administrative Code, require water and sewer retail public utilities to have the financial and managerial capability to provide continuous and adequate service to their customers. This contract was established to assess, assist, and improve the financial and managerial capabilities of water and sewer retail public utilities. The reduction may affect assistance in several areas, including: CCN applications; rate and tariff change applications; sale/transfer/merger applications; rate studies; customer service agreements; billing and accounting; and record keeping.	\$328,000	\$328,000	0.0	\$0	6%	\$5,130,796	No
2)	Expert Services	This reduction may impact the review of utility applications, pursuit of enforcement matters, and participation in certain sale, transfer, merger proceedings.	\$150,000	\$150,000	0.0	\$0	68%	\$220,000	No
3)	Other Operating Expense - Training	This item would reduce the total training program cost by 40% and may affect the agency's ability to train new hires, particularly rate analysts and attorneys. The PUC would rely more on salary savings to provide the training needed to effectively oversee the industries under its regulatory purview.	\$120,000	\$120,000	0.0	\$0	40%	\$300,000	No
4)	Other Personnel Costs - Lump Sum Termination Payments	The PUC has staff with employee longevity dates in the mid-1980s. Since the beginning of FY 2017, the PUC has paid out approximately \$390,000. The majority of this amount is recovered through salary savings realized while the job is unfilled. Reducing this item would necessitate the PUC keeping vacant positions unfilled for a longer period of time.	\$60,000	\$60,000	0.0	\$0	33%	\$180,000	No

			Biennial Reduction Amounts						
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
5)	Other Operating Expense - Communication Services	Section 17.003, Utilities Code, requires the PUC to promote awareness of changes in the electric and telecommunications markets, provide customers with information necessary to make informed choices, and ensure that customers have an adequate understanding of their rights. Although the PUC distributes approximately 90% of its educational materials to customers electronically, the PUC continues to print educational materials and send information to customers when requested. Additionally, the PUC attends events in areas of the state open to competition, to promote the Power-to-Choose website, inform customers about different electricity plans offered, and discuss conservation in the summer.	\$10,000	\$10,000	0.0	\$0	42%	\$24,000	No
6)	Investigations and Enforcement	This reduction of 1.0 Enforcement Analyst would require the PUC to initiate fewer enforcement proceedings and possibly fewer enforcement actions, which would result in fewer administrative penalties, and thus less revenue deposited into General Revenue. The PUC estimates that administrative penalties would be reduced by up to \$100,000 per year.	\$124,058	\$124,058	1.0	\$200,000	3%	\$4,606,242	No
7)	Investigations and Enforcement	This reduction of 1.0 Enforcement Analyst would require the PUC to initiate fewer enforcement proceedings and possibly fewer enforcement actions, which would result in fewer administrative penalties, and thus less revenue deposited into General Revenue. The PUC estimates that administrative penalties would be reduced by up to \$100,000 per year.	\$140,000	\$140,000	1.0	\$200,000	3%	\$4,606,242	No
8)	Customer Protection	This reduction of 2.0 Customer Care Representatives would impact the PUC's ability to address customer complaints through its informal complaint resolution process, which currently closes more than 99% of all complaints filed at the PUC. Additionally, this reduction would increase call wait times for people who call the PUC to become better informed about electric, telecommunications, and water issues.	\$173,600	\$173,600	2.0	\$0	9%	\$1,921,666	No

Appendix E

			Biennial Reduction Amounts						
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
9)	Competitive Electric Market Oversight	This reduction of 2.0 Utility Specialists would require the PUC to defer or eliminate needed updates to rules, decrease participation in ERCOT oversight activities, and decrease overall market oversight activities. These activities are useful during this time when reserve margins are tight in the ERCOT region as they are now.	\$338,600	\$338,600	2.0	\$0	4%	\$7,921,555	No
10)	Utility Application Review	This reduction of 1.0 Financial Analyst would require the PUC to defer or eliminate needed updates to rules, to decrease the scope of participation in rate and transmission line CCN cases, and to eliminate formal earnings reviews. These rate reviews helped contribute to the average retail price on the Power-to-Choose website being approximately 27 percent lower than the national average retail price for electricity.	\$139,858	\$139,858	1.0	\$0	2%	\$7,282,649	No
11)	Utility Application Review	This reduction of 1.0 Financial Analyst would require the PUC to defer or eliminate needed updates to rules, to decrease the scope of participation in rate and transmission line CCN cases, and to eliminate formal earnings reviews. These rate reviews helped contribute to the average retail price on the Power-to-Choose website being approximately 27 percent lower than the national average retail price for electricity.	\$146,000	\$146,000	1.0	\$0	2%	\$7,282,649	No
12)	Water Utility Regulation	This reduction of 1.0 Water Engineering Specialist would impact the PUC ability to review and process water utility CCN applications within statutory timelines.	\$156,600	\$156,600	1.0	\$0	3%	\$5,130,796	No
13)	Investigations and Enforcement	This reduction of 2.0 Enforcement Analyst would require the PUC to initiate fewer enforcement proceedings and possibly fewer enforcement actions, which would result in fewer administrative penalties, and thus less revenue deposited into General Revenue. The PUC estimates that administrative penalties would be reduced by up to \$100,000 per year.	\$305,800	\$305,800	2.0	\$400,000	7%	\$4,606,242	No

Appendix E

			Biennial	Reduction Am	ounts				
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
14)	Customer Protection	This reduction of 1.0 Customer Care Representatives would impact the PUC's ability to address customer complaints through its informal complaint resolution process, which currently closes more than 99% of all complaints filed at the PUC. Additionally, this reduction would increase call wait times for people who call the PUC to become better informed about electric, telecommunications, and water issues.	\$64,000	\$64,000	1.0	\$0	3%	\$1,921,666	No
15)	Competitive Electric Market Oversight	This reduction of 1.0 Utility Specialist would require the PUC to defer or eliminate needed updates to rules, decrease participation in ERCOT oversight activities, and decrease overall market oversight activities. These activities are useful during this time when reserve margins are tight in the ERCOT region as they are now.	\$119,658	\$119,658	1.0	\$0	2%	\$7,921,555	No
16)	Competitive Electric Market Oversight	This reduction of 1.0 Program Specialist VII (Supervisor) and 1.0 Senior Utility Specialist would require the PUC to defer or eliminate needed updates to rules, decrease participation in ERCOT oversight activities, and decrease overall market oversight activities. These activities are useful during this time when reserve margins are tight in region ERCOT region as they are now.	\$369,600	\$369,600	2.0	\$0	5%	\$7,921,555	No
17)	Utility Application Review	This reduction of 2.0 Financial Analysts would require the PUC to defer or eliminate needed updates to rules, to decrease the scope of participation in rate and transmission line CCN cases, and to eliminate formal earnings reviews. These rate reviews helped contribute to the average retail price on the Power-to-Choose website being approximately 27 percent lower than the national average retail price for electricity.	\$359,200	\$359,200	2.0	\$0	5%	\$7,282,649	No

Appendix E

			Biennial Reduction Amounts						
Priority	ltem	Description/Impact	GR & GR-D	All Funds	FTEs	Potential Revenue Loss	Reduction as % of Program GR/GR-D Total	Program GR/GR-D Total	Included in Introduced Bill?
18)	Information and Education	This reduction of 1.0 Information Specialists may impact the PUC's ability to provide customers information about changes in the electric and telecommunications markets. Section 17.003, Utilities Code, requires the PUC to promote awareness of changes in the electric and telecommunications markets, provide customers with information to make informed choices, and ensure that customers have an adequate understanding of their rights. Although the PUC distributes approximately 90% of its educational materials to customers electronically, the PUC continues to print educational materials and send information to customers when requested. Additionally, the PUC attends events in areas of the state open to competition, to promote the Power-to-Choose website, inform customers about different electricity plans offered, and discuss conservation in the summer.		\$63,256	1.0	\$0	3%	\$2,159,726	No

	TOTAL, 10% Reduction Options	\$3,168,230 \$3,168,230	18.0 \$800,000	
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