

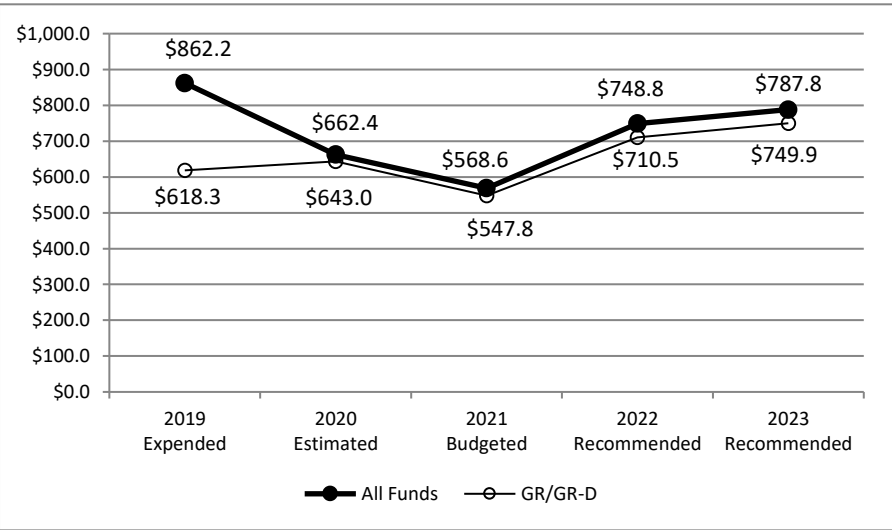
# Fiscal Programs Summary of Budget Recommendations - Senate

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The Honorable Glenn Hegar, Comptroller of Public Accounts  
Mirna Bowman, LBB Analyst

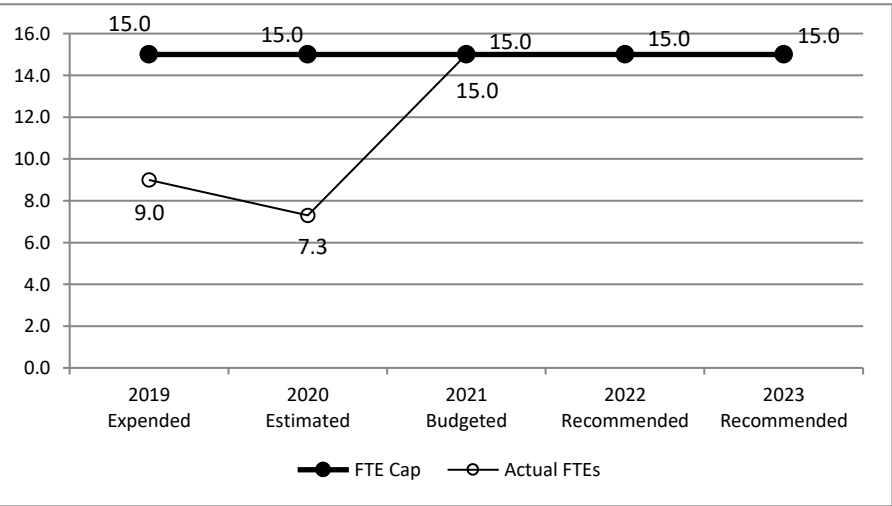
Method of Financing	2020-21 Base	2022-23 Recommended	Biennial Change (\$)	Biennial Change (%)
General Revenue Funds	\$1,135,177,231	\$1,416,190,434	\$281,013,203	24.8%
GR Dedicated Funds	\$55,668,142	\$44,187,447	(\$11,480,695)	(20.6%)
Total GR-Related Funds	\$1,190,845,373	\$1,460,377,881	\$269,532,508	22.6%
Federal Funds	\$20,243,702	\$27,640,855	\$7,397,153	36.5%
Other	\$19,917,789	\$48,600,000	\$28,682,211	144.0%
All Funds	\$1,231,006,864	\$1,536,618,736	\$305,611,872	24.8%

	FY 2021 Budgeted	FY 2023 Recommended	Biennial Change	Percent Change
FTEs	15.0	15.0	0.0	0.0%

Historical Funding Levels (Millions)



Historical Full-Time-Equivalent Employees (FTEs)



The bill pattern for this agency (2022-23 Recommended) represents an estimated 36.9% of the agency's estimated total available funds for the 2022-23 biennium.

**Fiscal Programs - Comptroller of Public Accounts**  
**Summary of Funding Changes and Recommendations - Senate**

**Section 2**

<b>Funding Changes and Recommendations for the 2022-23 Biennium compared to the 2020-21 Base Spending Level (in millions)</b>	<b>General Revenue</b>	<b>GR-Dedicated</b>	<b>Federal Funds</b>	<b>Other Funds</b>	<b>All Funds</b>	<b>Strategy in Appendix A</b>
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***SIGNIFICANT Funding Changes and Recommendations (each issue is explained in Section 3 and additional details are provided in Appendix A):***

A)	Increase for Mixed Beverage Tax disbursements.	\$24.6	\$0.0	\$0.0	\$0.0	\$24.6	A.1.2.
B)	Increase for Unclaimed Property claim payments.	\$27.5	\$0.0	\$0.0	\$0.0	\$27.5	A.1.6.
C)	Increase for Guaranteed Tuition Plan for payment of contract obligations.	\$271.2	\$0.0	\$0.0	\$0.0	\$271.2	A.1.12.
D)	Decrease in estimated miscellaneous claims and wrongful imprisonment claim payments.	(\$8.9)	(\$0.1)	(\$0.0)	(\$5.3)	(\$14.3)	A.1.1.
E)	Increase for judgments and settlements.	\$0.1	\$0.0	\$0.0	\$0.0	\$0.1	A.1.3.
F)	Increase in estimated payment of county taxes of University of Texas endowment lands.	\$0.8	\$0.0	\$0.0	\$0.0	\$0.8	A.1.4.
G)	Increase in Other Funds from the State Highway Fund for distribution to counties for road and bridge construction and maintenance, replacing funding from General Revenue for this purpose.	(\$34.0)	\$0.0	\$0.0	\$34.0	\$0.0	A.1.10.

***OTHER Funding Changes and Recommendations (these issues are not addressed in Section 3 but details are provided in Appendix A):***

H)	Decrease in gross weight axle fees paid to counties.	(\$0.3)	\$0.0	\$0.0	\$0.0	(\$0.3)	A.1.10.
I)	Amounts primarily reflect an estimated increase in loan repayments for the federally funded portion of the State Energy Program - Revolving Loan Program, offset by a decrease in administrative expenditures out of GR-Dedicated Oil Overcharge Account 5005.	\$0.0	(\$0.2)	\$7.4	\$0.0	\$7.2	B.1.1., B.1.3.
J)	Amounts reflect an estimated decrease in loan repayments for loans funded through the GR-Dedicated Oil Overcharge Account 5005 portion of the State Energy Program - Revolving Loan Program.	\$0.0	(\$11.2)	\$0.0	\$0.0	(\$11.2)	B.1.2.
<b>TOTAL SIGNIFICANT &amp; OTHER Funding Changes and Recommendations (in millions)</b>		<b>\$281.0</b>	<b>(\$11.5)</b>	<b>\$7.4</b>	<b>\$28.7</b>	<b>\$305.6</b>	As Listed
<i>SIGNIFICANT &amp; OTHER Funding Increases</i>		\$324.2	\$0.0	\$7.4	\$34.0	\$365.6	As Listed
<i>SIGNIFICANT &amp; OTHER Funding Decreases</i>		(\$43.2)	(\$11.5)	\$0.0	(\$5.3)	(\$60.0)	As Listed

NOTE: Totals may not sum due to rounding.

**Fiscal Programs – Comptroller of Public Accounts  
Selected Fiscal and Policy Issues - Senate**

1. **Recommended Funding Increases.** Recommendations include the agency's exceptional item requests for statutorily required disbursements for line-items which have an "estimated", rather than sum-certain, appropriation:
  - Payment of Miscellaneous Claims: Recommendations provide \$26.0 million in General Revenue, including a \$1.3 million exceptional item request, for payment of miscellaneous claims and wrongful imprisonment claims.
  - Mixed Beverage Tax Disbursements: Recommendations provide \$483.3 million in General Revenue, including a \$24.6 million exceptional item request, to reflect the agency's estimate for the disbursement of mixed beverage tax receipts to cities and counties, as required by Section 184.051 of the Tax Code. Statute requires no less than 10.7143 percent of revenues to be disbursed to incorporated municipalities and to counties where the receipts were collected.
  - Payment of County Taxes on University Lands: Recommendations provide \$20.1 million in General Revenue, including a \$787,384 exceptional item request, to reflect the agency's estimate for payments to counties in which University of Texas endowment lands are located. Amounts paid are equal to the tax imposed for county purposes.
  - Unclaimed Property Claim Payments: Recommendations provide \$576.0 million in General Revenue, including an exceptional item request for \$27.5 million, to reflect the agency's estimate for the payment of claims, required by Section 74.501, Property Code. The payment of claims is driven by request from citizens.

Additionally, recommendations provide an increase of \$75,000 in General Revenue for payment of judgments and settlements for claims against state agencies payable under Chapter 101 and 104, Civil Practice and Remedies Code, and federal court judgments and settlements. This program/strategy has traditionally had a sum-certain appropriation and the recommendations reinstate the amounts reduced by the five percent reduction.

2. **Texas Guaranteed Tuition Plan.** Recommendations include \$271.2 million in General Revenue in Strategy A.1.12., Texas Guaranteed Tuition Plan, for the estimated payment of contract obligations for the Texas Guaranteed Tuition Plan based on the fiscal year 2020 actuarial report. The Guaranteed Tuition Plan, also known as the Texas Tomorrow Fund, is funded on a pay-as-you-go basis. Article 7, Section 19, of the Texas Constitution provides authority for the Comptroller to pay benefits "out of the first money coming into the state treasury in each fiscal year not otherwise appropriated by the constitution." Because the plan is guaranteed by the State and does not require an appropriation for the payment of benefits, the agency did not request funding for this purpose and has recognized a transfer to the Texas Tomorrow Fund of \$271.2 million in the 2022-23 Biennial Revenue Estimate.

**Figure 1.** Texas Guaranteed Tuition: Pay-As-You-Go (PAYG) Annual Benefit Payments.

	<b>PAYG Estimate by Fiscal Year</b>	<b>Biennial PAYG Estimate</b>
<b>2022</b>	\$113,596,096	
<b>2023</b>	\$157,580,479	\$271,176,575
<b>2024</b>	\$108,466,167	
<b>2025</b>	\$63,023,375	\$171,489,542
<b>2026</b>	\$25,199,574	
<b>2027</b>	\$13,425,139	\$38,624,713
<b>2028</b>	\$7,006,132	
<b>2029</b>	\$1,778,683	\$8,784,815
<b>2030</b>	\$1,406,555	
<b>2031</b>	\$1,149,680	\$2,556,235
<b>2032</b>	\$1,133,299	
<b>2033</b>	\$950,906	\$2,084,205
<b>2034</b>	\$568,036	
<b>2036</b>	\$446,191	\$1,014,227
<b>2037</b>	\$343,350	
<b>2038</b>	\$191,336	\$534,686
<b>2039</b>	\$111,757	
<b>2040</b>	\$99,046	\$210,803
	<b>\$496,475,801</b>	

Source: Comptroller of Public Accounts, 2020 Actuarial Report on the Texas Guaranteed Tuition Plan.

3. **Method of Finance Swap for Gross Weight/Axle Permit Fee Disbursements to Counties.** Recommendations provide an estimated \$34 million from the State Highway Fund for distributions to counties for gross weight and axle weight permit fees. Per Transportation Code, Section 621.353, the Comptroller is required to send counties \$50 of each \$90 permit base fee and a portion of additional fee amounts paid by permittees based on the number of counties in which the vehicle would operate. These portions of the fees are deposited to General Revenue and funding, therefore, traditionally has been provided out of General Revenue funds. This method of finance swap, which was also made in the 2012-13 GAA, provides an estimated General Revenue savings of \$34 million.

**Fiscal Programs – Comptroller of Public Accounts  
Rider Highlights – Senate**

**Modification of Existing Riders**

9. **Oil Overcharge Settlement Funds.** Recommendations update estimated revenue and estimated depository interest allocated for programs specified in the rider based on recommended funding levels out of the General Revenue-Dedicated Oil Overcharge Account No. 5005 in Strategy B.1.1., Energy Office, and Strategy B.1.2., Oil Overcharge Settlement Funds.
10. **Department of Energy (DOE) Federal Funds.** Recommendations update Federal Funds amounts anticipated for the Pantex and State Energy Programs to align with recommended funding levels included in Strategy B.1.1., Energy Office, and Strategy B.1.3., Federal Funds.
15. **Disabled Veteran Assistance Payments.** Recommendations revise amounts referencing appropriations for disabled veteran assistance payments to align with recommended funding levels in Strategy A.1.13., Disabled Veteran Assistance Payments.
16. **Appropriation for Texas Bullion Depository Receipts.** Recommendations provide for any unexpended and unobligated balances remaining as of August 31, 2021, (estimated to be \$0) from appropriations from the fees, charges, penalties and other amounts related to the Texas Bullion Depository to be appropriated to the Comptroller of Public Accounts for the fiscal year beginning September 1, 2021, for the same purpose.
17. **Habitat Protection Fund.** Recommendations update amounts appropriated to the agency in Strategy A.1.11, Habitat Protection Fund.
20. **Texas Bullion Depository.** Recommendations update amounts appropriated to the agency in Strategy A.1.14, Texas Bullion Depository, to facilitate operations of the Texas Bullion Depository.

**New Riders**

22. **Appropriation for Payment of Obligations of the Texas Guaranteed Tuition Plan.** Recommendations add this rider related to funding in Strategy A.1.12., Texas Guaranteed Tuition Plan, for the Texas Tomorrow Fund for the purpose of paying tuition and required fees for beneficiaries under the Texas Guaranteed Tuition Plan pursuant to Section 19, Article VII, Texas Constitution and Section 54.619 Education Code.
23. **Appropriation: Gross Weight / Axle Fees Distribution to Counties.** Recommendations add this rider related to funding provided in Strategy A.1.10., Gross Weight/Axle Fee Distribution, from State Highway Fund 6 equivalent to amounts collected from gross weight and axle weight permit fees for distribution to counties, pursuant to Section 621.353 of the Transportation Code..

Fiscal Programs - Comptroller of Public Accounts  
Items Not Included in Recommendations - Senate

	2022-23 Biennial Total			Information Technology Involved?	Contracting Involved?	Estimated Continued Cost 2024-25
	GR & GR-D	All Funds	FTEs			

Agency Exceptional Items Not Included (in agency priority order)

1)	Law Enforcement Education Funds. Agency requests restoration of 5% reduction from the General Revenue-Dedicated Law Enforcement Officer Standards and Education Account 116.	\$600,000	\$600,000	0.0	No	No	\$600,000
2)	Advanced Tax Compliance. Agency requests restoration of 5% General Revenue reduction.	\$697,183	\$697,183	0.0	No	No	\$697,183
3)	Habitat Protection Fund. Agency requests restoration of 5% General Revenue reduction.	\$250,000	\$250,000	0.0	No	No	\$250,000
4)	Disabled Veteran Assistance Payments to Cities and Counties. Agency requests restoration of 5% General Revenue reduction.	\$1,000,000	\$1,000,000	0.0	No	No	\$1,000,000
5)	Texas Bullion Depository. Agency requests restoration of 5% General Revenue reduction.	\$17,500	\$17,500	0.0	No	No	\$17,500
6)	Promote and Manage Energy Programs. Agency requests restoration of 5% General Revenue reduction for administration of the State Energy Conservation Office.	\$41,825	\$41,825	0.0	No	No	\$41,825

TOTAL Items Not Included in Recommendations		\$2,606,508	\$2,606,508	0.0			\$2,606,508
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**Fiscal Programs - Comptroller of Public Accounts**  
**Appendices - Senate**

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\* Appendix is not included - no significant information to report

Fiscal Programs					
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS					
Strategy/Goal	2020-21 Base	2022-23 Recommended	Biennial Change	% Change	Comments
MISCELLANEOUS CLAIMS A.1.1	\$40,252,526	\$26,000,000	(\$14,252,526)	(35.4%)	Recommendations include an estimated \$26.0 million in General Revenue (GR) funds for payment of miscellaneous and wrongful imprisonment claims, reflecting decreases of \$8.9 million in GR, \$0.1 million in GR-Dedicated Funds, and \$5.3 million in Other Funds.
REIMBURSE - BEVERAGE TAX A.1.2	\$458,621,250	\$483,264,000	\$24,642,750	5.4%	Recommendations include an increase of \$24.6 million in GR funds for distribution of 10.7143 percent of mixed beverage gross receipts tax and sales tax receipts to cities and counties. Recommendations reflect the agency's exceptional item request for estimated disbursements.
JUDGMENTS AND SETTLEMENTS A.1.3	\$1,425,000	\$1,500,000	\$75,000	5.3%	
COUNTY TAXES - UNIVERSITY LANDS A.1.4	\$19,357,057	\$20,144,442	\$787,385	4.1%	Recommendations reflect the agency's exceptional item request of an estimated increase of \$0.8 million in GR funds for payment of county taxes on University of Texas endowment lands.
LATERAL ROAD FUND DISTRICTS A.1.5	\$14,600,000	\$14,600,000	\$0	0.0%	
UNCLAIMED PROPERTY A.1.6	\$548,481,783	\$575,981,783	\$27,500,000	5.0%	Recommendations reflect the agency's exceptional item request of \$27.5 million for the estimated increase in the payment of unclaimed property claims.
LAW ENFORCEMENT EDUCATION FUNDS A.1.7	\$11,400,000	\$11,400,000	\$0	0.0%	
ADVANCED TAX COMPLIANCE A.1.8	\$13,246,465	\$13,246,465	\$0	0.0%	
SUBSEQUENT CVC CLAIMS A.1.9	\$387,505	\$387,505	\$0	0.0%	
GROSS WEIGHT/AXLE FEE DISTRIBUTION A.1.10	\$34,312,470	\$34,000,000	(\$312,470)	(0.9%)	Recommendations include \$34 million in Other Funds, State Highway Fund, in place of GR funds.
HABITAT PROTECTION FUND A.1.11	\$4,750,000	\$4,750,000	\$0	0.0%	
TEXAS GUARANTEED TUITION PLAN A.1.12	\$0	\$271,176,575	\$271,176,575	100.0%	Recommendations include \$271.2 million in GR for the estimated payment of contract obligations for the Texas Guaranteed Tuition Plan based on the fiscal year 2020 actuarial report.
DISABLED VETERAN ASSIST PAYMENTS A.1.13	\$19,000,000	\$19,000,000	\$0	0.0%	
TEXAS BULLION DEPOSITORY A.1.14	\$332,500	\$332,500	\$0	0.0%	
<b>Total, Goal A, CPA - FISCAL PROGRAMS</b>	<b>\$1,166,166,556</b>	<b>\$1,475,783,270</b>	<b>\$309,616,714</b>	<b>26.5%</b>	
ENERGY OFFICE B.1.1	\$3,766,138	\$3,216,669	(\$549,469)	(14.6%)	Recommendations reflect decreases in GR-Dedicated Oil Overcharge Account No. 5005 of \$0.2 million and in Federal Funds of \$0.3 million due to a reduction in administrative expenditures for the State Energy Program - Revolving Loan Program.



Fiscal Programs					
Funding Changes and Recommendations by Strategy - Senate -- ALL FUNDS					
Strategy/Goal	2020-21 Base	2022-23 Recommended	Biennial Change	% Change	Comments
OIL OVERCHARGE SETTLEMENT FUNDS B.1.2	\$42,471,943	\$31,280,618	(\$11,191,325)	(26.3%)	Recommendations reflect an \$11.2 million decrease in loan repayments for loans funded by the GR-Dedicated Oil Overcharge Account No. 5005.
FEDERAL FUNDS B.1.3	\$18,602,227	\$26,338,179	\$7,735,952	41.6%	Recommendations reflect a \$7.7 million increase in loan repayments for the federally funded portion of the State Energy Program - Revolving Loan Program.
Total, Goal B, ENERGY OFFICE	\$64,840,308	\$60,835,466	(\$4,004,842)	(6.2%)	
Grand Total, All Strategies	\$1,231,006,864	\$1,536,618,736	\$305,611,872	24.8%	

**Fiscal Programs - Comptroller of Public Accounts  
FTE Highlights - Senate**

<b>Full-Time-Equivalent Positions</b>	<b>Expended 2019</b>	<b>Actual 2020</b>	<b>Budgeted 2021</b>	<b>Recommended 2022</b>	<b>Recommended 2023</b>
Cap	15.0	15.0	15.0	15.0	15.0
Actual/Budgeted	9.0	7.3	15.0	NA	NA

**Schedule of Exempt Positions (Cap)**

None.

**Notes:**

a) State Auditor's Office is the source for the FY 2019 and FY 2020 annual average (actual) FTE levels. Fiscal years 2019 and 2020 actual FTE figures are below the FTE cap primarily due to staff vacancies and turnover.